Sexual Health Needs Assessment
Vale Royal, Cheshire

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1. INTRODUCTION

National and regional perspective of sexual health

The sexual health of England has been a major concern to successive governments for over a decade, with escalating levels of sexually transmitted infections (STIs) including HIV, unplanned pregnancies leading to abortion and the highest teenage pregnancy rates in Europe. Additionally, excessive waiting times for genito-urinary medicine (GUM) services were a barrier to seeking care which also added to the spread of sexually transmitted infections. In response, a number of key documents were produced (see box 1.1) in order to improve access to services and reduce the burden of poor sexual health.

Box 1.1 Summary of key sexual health documents

- In 2000, the Teenage Pregnancy Strategy was launched – a 10 year action plan to reduce teenage conceptions by 50% (DCFS, 2010);

- In 2001 the National Strategy for Sexual Health and HIV was published (DH, 2001a), the first national strategy to highlight the issues around the rising levels of STIs and HIV and poor access to services and how these issues could be reversed;

- In 2004, the Choosing Health: Making Healthier Choices Easier white paper (DH, 2004) was published, and centred on the risk taking behaviours in relation to sexual health that were fuelling the problems. In particular, mandatory targets were introduced such as:
  - A reduction of 50% in the rate (from 1998) of under 18 conceptions by 2010;
  - All patients attending a GUM clinic to be offered an appointment within 48 hours by 2008;
  - A decrease in the rate of new gonorrhoea diagnoses by 2008;
  - An increase in the uptake of chlamydia screening for people between 15 and 24 years by 2008.

- In 2008 the Medical Foundation for AIDS and Sexual Health (MedFASH) was commissioned by the Independent Advisory Group on Sexual Health and HIV to review the National Strategy for Sexual Health and HIV and published Progress and Priorities – Working Together for High Quality Sexual Health (MedFASH, 2008). The review built on the Lord Darzi review High Quality Care for All, NHS Next Stage Review Final Report, 2008 (DH, 2008) and saw the inclusion of the 48 hour GUM access target within the recommended top six priority commissioning goals for the NHS. Progress and Priorities placed a far higher emphasis on prevention and highlighted service developments including the move towards more integrated provision between GUM and contraception services, the development of nurse consultants and nurse-led clinics as well as the widening scope of provision in primary and community care.

As a result of the strategies, guidance and service improvement above, significant progress has been made in improving sexual health in England, in particular:

- Teenage pregnancy rates have fallen to their lowest levels since records began in 1969, with an overall reduction of 34% nationally since 1998 to 31 per 1,000 women (ONS, 2011a);
- Access to specialist GUM services within 48 hours has improved across England and has been sustained;
• The use of more effective long-acting methods of reversible contraception (LARC) increased from 18% of community contraception services users in 2003, to 28% in 2011/12 (NHS Information Centre for Health and Social Care, 2012);
• Access to services has been improved through the expansion and integration of service delivery outside of specialist services, particularly in the community and general practice settings (Church and Mayhew, 2009).

Commissioning of sexual health services post-April 2013

Changes within the structures and functions of the NHS as a result of the Health and Social Care Act 2012 has resulted in significant changes to the commissioning of sexual health services; with local government taking the lead role in the commissioning of the bulk of sexual health services, including sexual health promotion and open access contraception and sexual health services (CaSH) and GUM. Other sexual health services provided through general practice or pharmacy are to be commissioned through local government teams and include the provision LARC, chlamydia screening and the sexual health elements of psychosexual therapies through locally enhanced services (LES).

NHS England is responsible for the commissioning of HIV treatment and care services and sexual assault services. Local clinical commissioning groups (CCGs) will be responsible for commissioning local abortion provision.

The sexual health needs assessment plays a vital role in underpinning the development of the Joint Strategic Needs Assessment (JSNA). The JSNA is used by the local Health and Wellbeing Boards to inform their commissioning plans to improve the health and wellbeing of their local population and reduce health inequalities.

Each local authority has its own Health and Wellbeing Board. Board members will collaborate to understand the needs of their local community, agree priorities and encourage commissioners to work in a more joined-up way. As a result, patients and the public should experience more joined-up services from the NHS and local councils in the future.

As local authorities are now responsible for commissioning GUM, CaSH and sexual health promotion services; the Local Government Association has produced guidance for local authorities on the commissioning of open access sexual health services Sexual Health Commissioning, Frequently Asked Questions, February 2013. http://www.local.gov.uk/web/guest/publications/-/journal_content/56/10171/3880628/PUBLICATION-TEMPLATE __. The issue around testing and treatment for sexually transmitted infection (STI) and contraception services remaining open access means that they have to be accessible to residents who may be from other local authority areas.

Outcomes

Earlier targets for sexual health which included the 48 hour access target for GUM services and screening young people between the ages of 15 and 24 have been replaced, although GUM access in 48 hours is still being monitored. The targets have been replaced by Public Health Outcome Indicators for Sexual Health and are included in the Public Health Outcomes Framework. For sexual heath specifically the indicators are:

• Reduction in under 18 conceptions;
• Chlamydia diagnoses in young people (15 to 24 year olds);
• Reduction in numbers of people with HIV diagnosed at a late stage.

All three of the above outcome indicators require a very much targeted approach to the design and implementation in order to achieve sustainable changes in improved sexual health. All three outcome indicators also require a
change in commissioning and provision in order to be successful, with a far greater emphasis on “upstream” preventative working and tackling of risk-taking behaviours on an individual and community basis.

Policy

In light of the changes in the commissioning of sexual health services, the Department of Health (DH) produced A Framework for Sexual Health Improvement in England (DH, 2013), a summary of the aims are to:

1. Reduce inequalities and improve sexual health outcomes;
2. Build an honest and open culture where everyone is able to make informed and responsible choices about relationships and sex;
3. Recognise that sexual ill health can affect all parts of society.

To do this, the DH has chosen to focus the current sexual health guidance on the following areas (box 1.2):

Box 1.2 Department of Health focus on current sexual health guidance

- Tackling the stigma, discrimination and prejudice often associated with sexual health matters;
- Reducing the rate of sexually transmitted infections using evidence-based preventive interventions and treatment initiatives;
- Reducing unwanted pregnancies by ensuring that people: have access to the full range of contraception; can obtain their chosen method quickly and easily; and, can take control to plan the number of, and spacing between their children;
- Supporting women with unwanted pregnancies to make informed decisions about their options as early as possible;
- Tackling HIV through prevention and increased access to testing to enable early diagnosis and treatment;
- Promoting integration, quality, value for money and innovation in the development of sexual health interventions and services.

DH (2013) A Framework for Sexual Health Improvement

Profile of Vale Royal

Box 1.3 NHS Vale Royal Clinical Commissioning Group (CCG)

About Vale Royal CCG

NHS Vale Royal CCG comprises the 12 member practices across Winsford, Northwich and surrounding rural areas, with a combined population of 102,500.

Core values

Vale Royal CCG is committed to commissioning effective localised services from providers who are responsive to the needs of their population. This in the context of four core values:

1. Patient centred - patients will be at the centre of everything the CCG does;
2. Quality - quality healthcare will be core to practice and to dealings with providers;
3. Integrity - doing the right thing;
4. Innovation - embracing progress and improved ways of working.

Adapted from www.valeroyalccg.nhs.uk
The majority of the Vale Royal area sits within the Cheshire West and Chester Unitary Authority boundary and contains the towns of Northwich and Winsford. Where possible, data are given at Vale Royal population level and where data are only available at a local authority level, figures for Cheshire West and Chester LA are given.

Age and sex

The age proportions of the population of Vale Royal are generally representative of the north west of England as a whole. Figures 1.1 and 1.2 show male and female age groups as a proportion of the total population. The charts show a similar proportion of males and females in the age groups between 15 and 64. There are small but noticeable differences between male and female proportions in age groups 0-14 years and above 65 years. Further breakdown of age is available in table 1.1 showing estimated numbers and gender proportions of people in each age group (ONS 2011b).

Figure 1.1 Age profile of the male population of Vale Royal

Figure 1.2 Age profile of the female population of Vale Royal

Source: ONS, 2011b

Table 1.1 Age group by sex in Vale Royal

<table>
<thead>
<tr>
<th>Age group</th>
<th>Males</th>
<th>Females</th>
<th>Total</th>
</tr>
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<tr>
<td>0-14</td>
<td>11205</td>
<td>10583</td>
<td>21788</td>
</tr>
<tr>
<td>15-24</td>
<td>7008</td>
<td>6766</td>
<td>13774</td>
</tr>
<tr>
<td>25-34</td>
<td>6371</td>
<td>6760</td>
<td>13131</td>
</tr>
<tr>
<td>35-44</td>
<td>8911</td>
<td>9339</td>
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<td>45-54</td>
<td>9383</td>
<td>9787</td>
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<td>55-64</td>
<td>8579</td>
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<td>65+</td>
<td>10295</td>
<td>12543</td>
<td>22838</td>
</tr>
<tr>
<td>Total</td>
<td>61752</td>
<td>64391</td>
<td>126143</td>
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Ethnicity

The vast majority of residents are of white (including British, Irish, and Other) ethnicity; constituting 98% of the total population. Vale Royal has a small black and minority ethnic (BME) population, with approximately 2% of the resident population belonging to a BME group. Within this group, residents of Asian / British Asian ethnicity (including Indian, Pakistani, Bangladeshi, Chinese and Other) are the largest contributors with 0.8%; and residents defined as black (including Caribbean, African, and Other) constitute 0.25% (ONS, 2011c).

Religion

The majority of Vale Royal residents define their religion as Christian (72%), followed by 21% who described themselves as having “no religion”. Followers of Buddhism, Hinduism, Judaism, Islam, and Sikhism accounted for very small percentages of the overall population (<0.5%) (ONS, 2011d).

Health and Wellbeing Indicators

The health profile of Cheshire West and Chester LA is mixed. Levels of deprivation are lower than the national average. However, childhood poverty is higher than the national average with approximately 98,000 children living in poverty across the LA. Life expectancy in Cheshire West and Chester for females (82.3 years) is similar to the national average and life expectancy for males (79.2 years) is significantly better than the national average (DH, 2012). In Vale Royal, life expectancy is similar to that of the local authority with a male life expectancy of 79.1 years and a female life expectancy of 82.2 years (ONS, 2011e).

Health Indicators in Cheshire West and Chester are also mixed. Levels of adult obesity and physical activity, drug use, STIs and teenage pregnancy are all better than the national average. Conversely, rates of road injuries and deaths, breastfeeding initiation, hospital stays for self-harm, hospital stays for alcohol related harm and alcohol specific hospital stays in under 18s are all significantly worse than the national average (DH, 2012).

Sexual health indicators for Cheshire West and Chester also show a mixed picture. Rates of acute STIs diagnoses are significantly better than the national average including gonorrhoea and syphilis diagnoses in genito-urinary medicine (GUM). Performance against the chlamydia testing Public Health Outcomes Framework target is mixed, with rates of testing for 15-24 years olds outside GUM settings significantly better than the national average but rates of chlamydia diagnoses in all settings significantly worse than the national average. The change in rates of conceptions in under 18 year olds is also significantly worse than the national average with a 5% change from 220 births per 1,000 in 1998 to 207 per 1,000 in 2010 compared to a decline of 24% nationally (PHE, 2013). Data on Vale Royal CCG from the NHS Information Centre show that in 2011, the number of life years lost from causes amenable to healthcare among adults and children was 2,367 years. Rates of under 75 mortality per 100,000 population from heart disease (66), respiratory conditions (33) and liver disease (22) were all considerably lower than national figures. Between 2011-2012 there were a total of 20 emergency admissions for alcohol related liver disease in Vale Royal CCG, a rate of 33 admissions per 100,000 population compared with a national level of 5,418 per 100,000 population.
Health of Young People

There were 58,135 children and young people aged 0 to 15 years living in Cheshire West and Chester LA in 2011, of which 23,382 were living in Vale Royal (ONS, Census 2011b). Health indicators show that the health and wellbeing of children in Cheshire West and Chester is generally similar to the national average. Levels of childhood obesity are average with 20.1% of year six children classified as obese and participation in sport among children is higher than the national average, with 60.1% of children participating in at least three hours of sport per week. A lower percentage of mothers initiate breastfeeding (68.2%) compared with the national average (ChiMat, 2013). Cheshire West and Chester reports a higher level of uptake of MMR vaccine with 94.5% of children having received their first dose of immunisation by age two and 87.6% of children receiving the second dose by age five.

The rate of young people (under 18 years) admitted to hospital for a wholly alcohol-related condition (such as an overdose) has declined since 2004. However, the level of alcohol-related admissions in under 18s remains higher than the national average. Levels of hospital admission for self-harm have remained broadly similar over the past seven years and the overall rates of admission for self-harm are similar to the national average (ChiMat, 2013).

Deprivation

Levels of deprivation in Cheshire West and Chester are lower than the national average. Map 1.1 shows the deprivation score of each lower super output area (LSOA) in Vale Royal. Areas around Winsford and Northwich show the highest scores (indicated by the red and yellow shading). Around one third of the Vale Royal population are living in the two highest quintiles of deprivation (areas that are among 40% of the most deprived nationally). Amongst GP practices within Vale Royal CCG, Launceston, Weaver Vale, Swanlow, High Street and Willow Wood practices all have at least half of their population living in the two highest quintiles of deprivation.
Map 1.1 Levels of deprivation in the Vale Royal CCG area

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2. METHODOLOGY

Sexual health needs assessments are commissioned to provide local services with evidence to support them in meeting the needs of their local population. This, in turn, will ultimately help to reduce health inequalities in the locality. Through this work new services may be developed or existing services enhanced or realigned.

Aims and objectives

To gain a full understanding of the needs, demand and gaps in sexual health services in the Vale Royal area by collating the most recent existing data, and historical data if available. We will gather insight from local experts, service users and the public to provide a comprehensive assessment with recommendations for planning and monitoring. The needs assessment will encompass:

- Mapping need;
- Examining demand;
- Mapping service provision;
- Assessing any gaps between these factors;
- Making recommendations as to how sexual health services could better meet the needs of the population.

Outcomes and impacts

The results of the study will inform and guide Vale Royal CCG to develop effective partnerships, services and support to ensure that the population in Vale Royal receive information and services that meet their sexual health needs. This will include:

- Awareness of what the population of Vale Royal perceive as priorities and risks in relation to their sexual health;
- Knowledge of the awareness of sexual health services available to them locally;
- Identification of services that can better support residents to achieve healthier lifestyles and remove health-related barriers;
- Identification of new and innovative sexual health approaches and services that can deliver healthcare savings through prevention and reduction measures;
- Support commissioners to enable them to prioritise and allocate resources effectively and efficiently to best meet the needs of residents;
- Provide information to work towards reducing health inequalities;
- Information on services with regard to accessibility (transport and opening times), systems and procedures, awareness/promotional materials used and how they address diversity and equal opportunity;
- Involvement of service staff, practitioners, service users and community stakeholders.
The sexual health needs assessment was conducted within the NHS Vale Royal CCG area (see map 2.1). This area is within Cheshire West and Chester LA and covers the main towns of Northwich and Winsford and encompasses surrounding rural towns and villages. Individuals who could give adequate consent, who were aged between 16 and 60 years and who lived, worked or socialised within the Vale Royal area, were included in the study. Data for the desktop study were obtained at the smallest geography possible to give an overall view of provision and use of services in Vale Royal. Data were collected at the following geographies: lower super output area (LSOA), local authority (LA) area, former primary care trust (PCT) area, former strategic health authority (SHA) area.

Figure 2.1 NHS Vale Royal Clinical Commissioning Group area

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Depth and type of work

- Engage service users, potential service users, and current non-service users in the needs assessment;
- Identify gatekeepers for the specific groups of ‘seldom-heard’ populations (see below) and involve them in the needs assessment;
- Engage relevant professionals and stakeholders in the continual development of the needs assessment process;
- Gather and analyse quantitative and qualitative data.

Population under study

The commissioners requested this study focus on the following service users, potential service users and non-service users:

- People aged 16-60 years who are resident in Vale Royal and are currently using the sexual health services;
- People aged 16-60 from the general population of Vale Royal (defined as those who live, work or socialise in Vale Royal) who may or may not have used sexual health services;
- Adults (aged 16-60) from a range of seldom-heard groups from a range of backgrounds including:
  - Men who have sex with men (MSM);
  - Young people (aged 16 and over) who are leaving or have left local authority care;
  - Adults with learning disabilities;
  - Adults from the Gypsy and Traveller community.

Protocol development

Researchers and commissioners from Vale Royal CCG and Cheshire West and Chester LA initially met to discuss the scope and population for the study and to identify key stakeholders for involvement in the project steering board. Initial meetings confirmed that the study should include primary research gathered from NHS service users (thus requiring ethical approval from the National Research Ethics Committee (NREC)), the general population of Vale Royal and from seldom heard groups within the community.

A project steering group was convened and comprised the research team from the Centre for Public Health, Liverpool John Moores University, commissioners from NHS Vale Royal Clinical Commissioning Group, and interested stakeholders from Public Health at Cheshire West and Chester LA. The group initially met to discuss the potential for conducting a sexual health needs assessment for the CCG. The project steering group continued to meet on a bi-monthly basis for the duration of the sexual health needs assessment.

Ethical and NHS Research and Development (R&D) approval

The general sexual health survey and the qualitative insights with ‘seldom-heard’ groups were approved by the Liverpool John Moores University Research Ethics Committee (LJMU REC). Approval was granted by the LJMU REC in May 2013, with approval for some further amendments in June 2013. Ethical approval for the NHS section of the needs assessment was sought through the NHS Research Ethics Committee (NREC) at the North West meeting in Preston and approval was granted in June 2013. R&D clearance from Mid Cheshire NHS Trust and East Cheshire NHS Trust were given in July and August 2013, respectively.
Quantitative methods

Service Users

**Design:** A cross-sectional survey with service users at three sexual health services accessed by the Vale Royal population; Winsford Contraception and Sexual Health Service, Leighton Hospital genito-urinary medicine clinic and the Sexual Health Clinic at Victoria Infirmary, Northwich.

**Tools:** A service user questionnaire was developed to gather the opinions of service users, including their experiences of the service, why they were attending and their awareness of the services available. A copy of the service user questionnaire is included as an appendix to this report.

**Sampling and Recruitment:** Questionnaires were distributed to the three sexual health services listed above. Reception staff asked participants if they would like to take part in the questionnaire as they arrived at the service. In sexual health clinics outside Vale Royal (Leighton Hospital) only those with a postcode within Vale Royal were asked to participate.

**Participants:** Adults aged 16-60 years, of any sexuality, ethnicity or gender who attended a sexual health service in Vale Royal or who were attending a service outside of Vale Royal but had a Vale Royal postcode. Data collection was conducted during August 2013.

**Procedure:** Visitors were asked by reception staff if they would like to participate. Individuals showing interest were given a pack containing a participant information sheet, questionnaire, postcode slip and envelopes. Individuals who decided to complete the questionnaire completed the first section of the form before their appointment and the second section following their appointment. They then sealed it in the envelope provided and returned it to reception. To preserve service user anonymity, postcode information was written on a separate slip which was again sealed into an envelope and stored separately from the completed questionnaires.

General population

**Design:** A cross-sectional online questionnaire, hosted on the Survey Monkey website, with the adult (aged 16-60 years) population of Vale Royal.

**Tools:** A general population questionnaire was developed to gather information from the general population of Vale Royal (aged 16-60 years) on their knowledge and attitudes towards sexual health and opinions and experiences of sexual health services. A copy of the general population questionnaire is included as an appendix to this report.

**Sampling and recruitment:** Participants were recruited through the Cheshire West and Chester Council Citizens Panel. The survey was also promoted through email, newsletters, websites and social media including Facebook and Twitter by a range of local organisations including the Centre for Public Health at Liverpool John Moores University, Cheshire West and Chester LA, Body Positive Cheshire and North Wales (BPCNW), Vale Royal CCG, local councillors and members of parliament. A paper version of the questionnaire was also made available for those who requested them. The online survey used filter questions to ensure that those completing the survey were living, working or socialising in Vale Royal and aged between 16 and 60 years.

**Participants:** Adults aged between 16 and 60 years who were living, working or socialising in Vale Royal at the time of the survey. Data collection ran between June and August 2013.
Procedure: Participants were sent a link to access the online survey. Those being contacted directly by the Citizen’s Panel were sent a copy of the participant information sheet in advance. All individuals accessing the online survey had to answer a series of filter questions and then were asked to read the participant information before beginning the survey. The participant information made clear that participants did not have to respond to any questions that they did not feel comfortable answering.

Analysis: The data was downloaded and coded in the statistical analysis package SPSS 20. SPSS programme command syntax language was developed to analyse the data. Analysis consisted of frequency distributions, cross-tabulations and statistical tests of data. These tables where then exported to Microsoft Excel, where the data were graphically displayed. Chi squared tests where used to determine whether there was a statistically significant association between two non-constant categorical variables. Statistical associations were significant at the 95% level (e.g. p = 0.05 or less).

Qualitative methods

Information from seldom-heard groups was generated from a series of focus group and semi-structured interview discussions conducted as follows:

Design: Qualitative methods using focus groups (care leavers), or one-to-one semi structured interviews (care leavers, adults with learning disabilities, MSM/LGBT, and the Gypsy and Traveller community).

Tools: The focus group and interview topic guides were developed for each seldom-heard group and was used as the basis for the group/ interviews. Guides were based on previous studies and advice was sought from professionals working in each gatekeeper organisation to inform the development of the interview guide. The guide provided a list of topic headings and prompts. The key topics selected for use within all groups were: knowledge of sexual health, most important and frequently used resources, awareness of services, service improvement, barriers to accessing services and risk behaviour and knowledge, attitudes, beliefs and practices. Copies of the focus group/interview guides are available as an appendix to this report.

Sampling and recruitment: Focus groups and interviews were arranged through a variety of organisations. Key gatekeepers were identified within each organisation and these key gatekeepers approached existing service users within their organisation on behalf of the research team. Initially, semi-structured interviews were intended only to take place with the Gypsy and Traveller community, but practical and recruitment challenges meant that semi-structured interviews were also arranged for some individuals from the care leavers, learning disabilities and MSM/LGBT groups.

Procedure: All participants were informed about the focus group/interview by key gatekeepers prior to final arrangements. They were provided with information sheets and asked if they wanted to participate. Before the focus group or interview started, the project was explained again and any questions answered by the researcher. Consent forms were signed by all participants. Before the focus group started participants were asked to set some ground rules for the group and the researcher discussed the importance of respecting the views of others, not interrupting and confidentiality. Participants were also reminded that researchers did not want to know about personal sexual experience but rather those views of their peers in general. Before interviews began participants were reminded that they did not have to answer any question with which they felt uncomfortable and that they were free to end the interview at any point without giving a reason. Sessions were recorded on a digital voice recorder with participant consent. Participants were informed that no names or personally identifiable information would be
included in the transcripts and all quotes given would be checked to ensure anonymity. Following the session the recordings were transcribed verbatim.

Analysis: Transcripts were analysed using content analysis. Each transcript was reread to gain a sense of the main issues emerging from the data, irrespective of the topic guide. Notes were made before returning to the individual transcripts. Key themes were noted for each transcript, and within these, sub themes were identified. This process was adopted for all the groups. A list of the key and sub themes was drawn up as a master list. The list was then used alongside each of the transcripts in order to code the data. Once coded, the analysis was written up within a thematic framework, with quotes used to illustrate the text. Transcripts were used as a consistency check. This involved checking for any new themes, which were added to the framework, again with illustrative quotes. They were then considered in light of the overall framework. Where they corresponded to the findings thus far, they were seen as corroborating the data. Where they contradicted the findings the raw data were revisited to check the initial interpretation. If not, this was re-analysed and written up in light of the new findings. If the analysis showed inconsistencies with the raw data presented previously, this was taken to be a reflection of the view of that specific group, and incorporated as a new finding. As a final check, the initial notes were reviewed and any contradictions with the narrative explored further.

Table 2.1 Details of interviews/focus groups

<table>
<thead>
<tr>
<th>Participant Group</th>
<th>Interview/Focus Group</th>
<th>Date held</th>
<th>Gender of participants</th>
<th>Location/ partner organisation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gypsy/traveller community</td>
<td>Interviews</td>
<td>18/06/13</td>
<td></td>
<td>Cheshire Gypsy and Travellers Voice, Winsford</td>
</tr>
<tr>
<td>Care Leavers</td>
<td>Interviews</td>
<td>04/07/13</td>
<td>Female</td>
<td>Cheshire West and Chester Social Services Care Leaving Team, The HQ, Chester</td>
</tr>
<tr>
<td></td>
<td>Focus Group</td>
<td>23/07/13</td>
<td>Mixed</td>
<td>Cheshire West and Chester Social Services Care Leaving Team, The HQ, Chester</td>
</tr>
<tr>
<td>Learning Disabilities</td>
<td>Interviews</td>
<td>03/09/13</td>
<td>Female</td>
<td>Chester West and Chester Adult Social Care</td>
</tr>
<tr>
<td></td>
<td>Interviews</td>
<td>03/09/13</td>
<td>Female</td>
<td>Chester West and Chester Adult Social Care</td>
</tr>
<tr>
<td></td>
<td>Interviews</td>
<td>03/09/13</td>
<td>Female</td>
<td>Chester West and Chester Adult Social Care</td>
</tr>
<tr>
<td>MSM/LGBT</td>
<td>Interviews</td>
<td>04/10/13 and 21/10/13</td>
<td></td>
<td>Body Positive Cheshire and North Wales, Crewe</td>
</tr>
</tbody>
</table>
Figure 2.1 Summary of methodology of the Vale Royal sexual health needs assessment

1. Service user survey
   - in-depth quantitative surveys;
   - recruit participants in clinics;
   - knowledge, attitudes, practices and beliefs (KAPB);
   - met and unmet needs;
   - barriers to care;
   - health and wellbeing.

2. In-depth – harder to reach groups – qualitative insights
   - interviews/focus groups;
   - concentrate on key groups: LGBT population, care leavers, Gypsy and Traveller community; adults with learning disabilities;
   - qualitative insights looking at KAPB, met and unmet needs, barriers to care, health and wellbeing, challenges particular to the groups.

3. General survey
   - online quantitative questionnaires linking in with Cheshire West and Chester Council’s Research, Intelligence and Consultation Team.

4. Development of setting for future evaluation
   - development of robust methods and dynamic tools to enable future replication and expansion of the needs assessment;
   - to be informed by surveys.

Analysis and final report
   - feedback to Vale Royal CCG and project board
   - feedback to participants of the surveys/interviews/focus groups
3. EXISTING INFORMATION ON SEXUAL HEALTH IN VALE ROYAL

Box 3.1 Key findings from existing information on sexual health in Vale Royal

**Sexually transmitted infections (STIs)**
- For both males and females, prevalence of acute STIs is highest among those aged 20-24 years (3,384 per 100,000, and 4,618 per 100,000 population, respectively);
- Among young people aged 15-19 years, prevalence amongst females is over three times the prevalence amongst males. However, this is reversed for those aged 25 and older, where prevalence for males is higher than females for all age groups.

**HIV**
- There has been a 53% increase in the number of new cases in Cheshire between 2002 and 2011, with 53 new cases in 2011. This includes a 117% increase in those infected through heterosexual sex and a 75% increase in those infected through sex with men;
- Vale Royal has a low prevalence of HIV compared with the rest of the region. Adult (aged 15-59 years) HIV prevalence in 2011 was 32 per 100,000 population compared with Cheshire West and Chester LA as a whole (69 per 100,000 population) and the north west (149 per 100,000 population);
- The majority of those living with HIV in Vale Royal were infected through sex between men (67%) and this is higher than the region as a whole. A further 27% of those living with HIV were infected heterosexually.

**Teenage pregnancy**
- In Northwich, Winsford and surrounding areas there were 90 live births to mothers aged 15-19 in 2010; a rate of 54 births per 1,000 women aged 15-19 years;
- The majority of births to teenage mothers in Vale Royal were resident in Winsford (North, Central, East, South and West Winsford wards), with 62 births in 2011, representing 69% of births to teenage mothers in the Vale Royal area.

**Termination of pregnancy**
- In Central and Eastern Cheshire PCT, there were a total of 1,150 abortions and 591 in Western Cheshire PCT in 2011.

**Sexual assault**
- Home Office statistics show that in 2009/10 there were 13 recorded offences of rape of a female and 19 in 2010/11 in the former Vale Royal local authority area.

**Service delivery**
- A total of 9,114 sexual health screens were completed in the former Central and Eastern Cheshire PCT area in 2012, representing two thirds (66%) of all new attendees. Levels of sexual health screening at first attendance were higher among men (72% of new attendees) than women (62% of new attendees).
- Data from the Centre for Sexual Health at Leighton Hospital showed that the CW7 (Winsford) area had the greatest number of attendances by new patients in 2012 (214 attendances), the majority of which were made by females (58%). The majority of individuals using the service at Leighton were positive about their experience.
Sexually transmitted infections (STIs) and HIV

Nationally, there has been a sustained increase in diagnoses of sexually transmitted infections over the past decade. The level of STIs (including HIV) diagnosed in the United Kingdom increased by 2% from 2010 to 2011 with the number of infections diagnosed in GUM and community-based settings rising from 419,773 in 2010 to 426,867 in 2011. This increase has included increased diagnoses of gonorrhoea (25%), infectious syphilis (10%), genital herpes (5%) and genital warts (1%). It is likely that high levels of unsafe sexual behaviour have contributed to this overall
increase in diagnoses. However, other factors such as higher levels of chlamydia and sexual health screens performed under the National Chlamydia Screening Programme (NCSP) and in GUM clinics, combined with the use of more sensitive tests for the diagnosis of gonorrhoea and genital herpes will also have contributed to this overall rise.

Poor sexual health remains greatest among men who have sex with men (MSM) and young heterosexual adults. Overall, 67% of infections diagnosed in 2011 were in young adults aged 15-24 years and 88% of these were among young heterosexual men and women representing 173,705 infections diagnosed. Among MSM, the number of STI diagnoses continue to rise with diagnoses of gonorrhoea, syphilis, chlamydia, genital warts and genital herpes all rising by at least 20% from 2010 to 2011. Furthermore, MSM accounted for 75% of syphilis diagnoses and 50% of gonorrhoea diagnosis amongst men diagnosed in 2011. Whilst improved testing methods for gonorrhoea, syphilis and chlamydia combined with improved reporting of sexual orientation will be in part responsible for this rise among MSM, it is likely that high levels of unsafe sex will have made an important contribution to the rise in diagnoses. Men who have sex with men remain a key priority for targeted STI and HIV prevention work (DH, 2013).

Increasing rates of STI diagnoses, have been identified as a key priority by the Department of Health (DH). Reducing the number of chlamydia diagnoses in young people aged 15-24 and reducing the number of people presenting with HIV at a late stage of infection have both been identified as indicators in the DH’s Public Health Outcomes Framework for England 2013-2016. The recently published Framework for Sexual Health Improvement in England emphasises the need to continue work to reduce the rate of STIs using preventative interventions and treatment initiatives. It also emphasises the need for early, effective and accurate diagnoses of STIs (including HIV) combined with partner notification for those who may be at risk (DH, 2013).

Data presented in this section are taken from the Genito-urinary Medicine Clinical Activity Dataset (GUMCAD) produced by Public Health England (PHE). GUMCAD data are published at former primary care trust (PCT) and clinic level and data are not currently available at the clinical commissioning group (CCG) level. Data are presented at the former Central and Eastern Cheshire PCT level and supplementary clinic level data for Leighton Centre for Sexual Health are also included where available.

Table 3.1 shows the prevalence rates of key STIs (chlamydia, genital warts, genital herpes, gonorrhoea and syphilis) for Central and Eastern Cheshire PCT by sex in 2011. The most prevalent infections are chlamydia (256.8 per 100,000 population) and genital warts (103.8 per 100,000 population). Females have a higher rate of chlamydia, and genital herpes whilst the rate of gonorrhoea, genital warts and syphilis is higher amongst males. The overall prevalence of acute STIs is substantially lower than the average prevalence across the north west of England (779 per 100,000 population) and Central and Eastern Cheshire PCT has the second lowest prevalence of STIs of any PCT across the north west. Table 3.2 presents the prevalence of five key STIs for Central and Eastern Cheshire PCT by age. The 20-24 year age group have the highest overall prevalence of acute STIs (3,982 per 100,000 population) with the 15-19 year olds having the second highest prevalence (2,364 per 100,000 population). Chlamydia prevalence is highest among the 16-19 year olds (2,282 per 100,000 population). The over 65 age band has the lowest prevalence across all infections with an overall prevalence of 13 per 100,000. These patterns of prevalence by age band are in line with trends across the north west of England.
### Table 3.1 Prevalence (per 100,000 population) of key STIs in GUM clinics by sex for residents of Central and Eastern Cheshire PCT, 2011

<table>
<thead>
<tr>
<th>Infection</th>
<th>Prevalence by sex</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Male</td>
<td>Female</td>
</tr>
<tr>
<td>Chlamydia</td>
<td>186.2</td>
<td>325.4</td>
</tr>
<tr>
<td>Gonorrhoea</td>
<td>24.4</td>
<td>14.7</td>
</tr>
<tr>
<td>Syphilis</td>
<td>2.7</td>
<td></td>
</tr>
<tr>
<td>Genital herpes</td>
<td>35.1</td>
<td>74.6</td>
</tr>
<tr>
<td>Genital warts</td>
<td>147.1</td>
<td>115.1</td>
</tr>
<tr>
<td>All acute STIs*</td>
<td>464.3</td>
<td>559</td>
</tr>
</tbody>
</table>

*Total includes all acute sexually transmitted infections

### Table 3.2 Prevalence (per 100,000 population) of key STIs by age for residents of Central and Eastern Cheshire PCT, 2011

<table>
<thead>
<tr>
<th>Infection</th>
<th>Prevalence by age group</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>&lt;15</td>
<td>15</td>
</tr>
<tr>
<td>Chlamydia</td>
<td>1653.6</td>
<td>2281.8</td>
</tr>
<tr>
<td>Gonorrhoea</td>
<td>77.3</td>
<td>141.0</td>
</tr>
<tr>
<td>Syphilis</td>
<td>4.3</td>
<td>6.5</td>
</tr>
<tr>
<td>Genital herpes</td>
<td>17.9</td>
<td>200.0</td>
</tr>
<tr>
<td>Genital warts</td>
<td>8.9</td>
<td>71.7</td>
</tr>
<tr>
<td>All acute STIs*</td>
<td>8.9</td>
<td>2364.4</td>
</tr>
</tbody>
</table>

*Total includes all acute sexually transmitted infections

Tables 3.3 and 3.4 show the prevalence of the five key STIs in Central and Eastern Cheshire PCT by gender and age groups, respectively. The tables show that for both males and females, prevalence of acute STIs is highest among those aged 20-24 years (3,384 per 100,000 population and 4,618 per 100,000 population respectively). Amongst males, those aged 25-34 have the second highest prevalence (1,175 per 100,000 population), whilst amongst females the second highest prevalence is among those aged 15-19 (3,754 per 100,000 population). There is a clear difference between the age of males and females most affected; amongst young people aged 15-19 years, prevalence among females is over three times the prevalence amongst males. However, this is reversed for those aged 25 and older, where prevalence for males is higher than females for all age bands over 25 years.
In their recently published *Sexual Health Improvement Framework for England* (DH, 2013a), the DH identified reducing onwards transmission of HIV and avoidable HIV-related deaths as a key objective for improving sexual health across the whole population. The importance of HIV testing in improving sexual health nationally has been acknowledged by its inclusion as an indicator in the Public Health Outcomes Framework for 2013-2016 (DH, 2013b); specifically through reducing the number of people presenting with HIV at a late stage of infection. Furthermore, men who have sex with men and those of black African ethnicity tend to be disproportionality affected by HIV and the National Institute for Clinical Excellence has identified these populations as key target groups for HIV prevention (NICE, 2011a and 2011b).

Nationally, an estimated 96,000 people were living with HIV in the United Kingdom at the end of 2011 and it is estimated that almost a quarter (24%) of those living with HIV in the UK are unaware of their infection. Overall HIV prevalence nationally is 1.5 per 1,000 population with prevalence highest among men who have sex with men (47 per 1,000 population) and black Africans (37 per 1,000 population). The number of new cases of HIV in the United Kingdom is declining, with a 21% decline since their peak in 2005, and a total of 6,280 people were diagnosed with HIV in 2011. This decline in new diagnoses is mostly due to a decline in those acquiring their HIV infection abroad, with over half of the 2,990 heterosexual men and women diagnosed with HIV in 2011 were infected in the UK, compared to 27% in 2002. Conversely, new diagnoses among MSM have been increasing since 2007, and new cases

Table 3.3 Prevalence (per 100,000 population) of key STIs by age for male residents of Central and Eastern Cheshire PCT, 2011

<table>
<thead>
<tr>
<th>Infection</th>
<th>Prevalence by age group</th>
<th>Total male</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>&lt;15</td>
<td>15</td>
</tr>
<tr>
<td>Chlamydia</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>672.1</td>
<td>1675.5</td>
</tr>
<tr>
<td>Gonorrhoea</td>
<td>44.0</td>
<td>141.0</td>
</tr>
<tr>
<td>Syphilis</td>
<td>4.3</td>
<td>6.5</td>
</tr>
<tr>
<td>Genital herpes</td>
<td>44.0</td>
<td>157.6</td>
</tr>
<tr>
<td>Genital warts</td>
<td>17.2</td>
<td>334.2</td>
</tr>
<tr>
<td>All acute STIs*</td>
<td>17.2</td>
<td>1071.1</td>
</tr>
</tbody>
</table>

*Total includes all acute sexually transmitted infections

Table 3.4 Prevalence (per 100,000 population) of key STIs by age for female residents of Central and Eastern Cheshire PCT, 2011

<table>
<thead>
<tr>
<th>Infection</th>
<th>Prevalence by age group</th>
<th>Total female</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>&lt;15</td>
<td>15</td>
</tr>
<tr>
<td>Chlamydia</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Gonorrhoea</td>
<td>112.9</td>
<td>141.0</td>
</tr>
<tr>
<td>Syphilis</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Genital herpes</td>
<td>37.5</td>
<td>367.0</td>
</tr>
<tr>
<td>Genital warts</td>
<td>150.1</td>
<td>668.1</td>
</tr>
<tr>
<td>All acute STIs*</td>
<td>3754.1</td>
<td>4618.0</td>
</tr>
</tbody>
</table>

*Total includes all acute sexually transmitted infections
amongst MSM reached an all-time high in 2011 with 3,010 men newly diagnosed. Around 70% of STI clinic attendees received an HIV test in 2011 and uptake was highest amongst MSM (83%).

Since data collection began in 1996, the number of individuals reported to the North West HIV and AIDS Monitoring Unit (based at the Centre for Public Health, Liverpool John Moores University) accessing HIV services has increased year-on-year, and has risen by 590% (from 1,014 individuals in 1996 to 6,993 individuals in 2011). The rate of increase has, however, been slowing with an increase of 6% between 2010-2011 compared with a 23% increase at its peak between 2002 and 2003. In 2011, 6,993 individuals accessed treatment and care for HIV in the north west of England and prevalence was 1.49 per 1,000 population. There were 789 new cases reported in 2011; overall the number of new cases has been decreasing since 2005 but this has been a fluctuating trend and between 2010 and 2011 there was a 7% increase in new cases. New cases are classed as individuals who are new to the north west database in 2011 and have not been seen at a statutory treatment centre in the north west of England since 1994. New cases include transfers from outside the region, so new cases are not necessarily new diagnoses. However, whilst slightly overestimating the number of new diagnoses, new cases are a useful proxy measure of new diagnoses in the north west of England.

Sex between men continues to be the predominant mode of exposure (51%) amongst individuals accessing treatment and care in the north west of England. This varies across the counties with 61% of those resident in Lancashire and 57% of those resident in Cheshire infected through sex between men compared with just 39% of those resident in Merseyside. Amongst new cases, 44% were infected through sex between men and 42% through heterosexual sex. There has been a 53% increase in the number of new cases in Cheshire between 2002 and 2011, with 53 new cases in 2011. This includes a 117% increase in those infected through heterosexual sex and a 75% increase in those infected through sex with men (Harris et al., 2012).

Vale Royal has a low prevalence compared with the rest of the region; adult (age 15 to 59 years) HIV prevalence in Vale Royal in 2011 was 32 per 100,000 population compared to Cheshire West and Chester LA as a whole (69 per 100,000 population) and the north west (149 per 100,000 population). Table 3.5 presents a breakdown of HIV cases by route of infection. The majority of those living with HIV in Vale Royal were infected through sex between men (67%) and this is higher than the region as a whole. A further 27% of those living with HIV in Vale Royal were infected heterosexually.

### Table 3.5 Number of HIV cases by route of infection, Vale Royal, 2011

<table>
<thead>
<tr>
<th></th>
<th>MSM</th>
<th>Heterosexual</th>
<th>Other route/unknown</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number</td>
<td>%</td>
<td>Number</td>
<td>%</td>
</tr>
<tr>
<td>Vale Royal</td>
<td>20</td>
<td>67%</td>
<td>8</td>
<td>27%</td>
</tr>
<tr>
<td>Cheshire West and Chester</td>
<td>84</td>
<td>55%</td>
<td>59</td>
<td>38%</td>
</tr>
<tr>
<td>North west of England</td>
<td>3555</td>
<td>51%</td>
<td>2925</td>
<td>42%</td>
</tr>
</tbody>
</table>


The rate of HIV testing uptake in Central and Eastern Cheshire PCT is significantly worse than the national average, in 2010 5,207 HIV tests were completed representing an uptake level of 69% compared with the north west average of 72% and a national average of 78% (PHE, 2012).
Sexual Health Needs Assessment – Vale Royal, Cheshire

Teenage pregnancy

Teenage pregnancy rates in England and Wales are continuing to fall; in 2011 the Office for National Statistics reported the lowest teenage pregnancy rate since records began in 1969. In 2011, there were 31,051 conceptions to women aged under 18 years and the conception rate was 30.9 conceptions per 1,000 women aged 15-17 compared with a rate of 47.1 per 1,000 women in 1969. However, reducing levels of teenage pregnancy still remains a key national priority. The United Kingdom continues to have one of the highest rates of births to mothers aged 15-17 years in the European Union and teenage mothers and their children continue to have poorer health and wellbeing outcomes when compared with the population as a whole. Teenage pregnancy was highlighted in the recently published Framework for Sexual Health Improvement in England as a key ambition. The framework objective being to reduce the numbers of conceptions under 16 and 18 years through access to appropriate advice and education and full range of contraceptive methods for all young people (DH, 2013a).

In 2011, there were 146 conceptions to mothers under the age of 18 years in Cheshire West and Chester LA, representing a rate of 26 per 1,000 young women and a 29% decline on the previous year (207 conceptions). Overall, the rate of teenage conceptions has declined by 31% since 1998. However, this decline is lower than the national average (34%) (figure 3.1). The maternity rate for Cheshire West and Chester in 2011 was 15 births per 1,000 young women (compared to 16 per 1,000 women nationally) and 43% of teenage pregnancies resulted in a termination; a rate of 11 terminations per 1,000 young women (ONS, 2011a).

Figure 3.1 Rate of conceptions to mothers aged under 18, Cheshire West and Chester, 1998-2010

In Northwich, Winsford and surrounding areas there were 90 live births to mothers aged 15-19 in 2010; a rate of 54 births per 1,000 women aged 15-19 years. Analysis at ward level shows that the majority of births to teenage mothers in Vale Royal were resident in Winsford (North, Central, East, South and West Winsford wards), with 62 births in 2011, representing 69% of births to teenage mothers in the Vale Royal area (table 3.6).

Source: ONS, 2011a

In Northwich, Winsford and surrounding areas there were 90 live births to mothers aged 15-19 in 2010; a rate of 54 births per 1,000 women aged 15-19 years. Analysis at ward level shows that the majority of births to teenage mothers in Vale Royal were resident in Winsford (North, Central, East, South and West Winsford wards), with 62 births in 2011, representing 69% of births to teenage mothers in the Vale Royal area (table 3.6).
Table 3.6 Births to mothers aged 15-19 by electoral ward, Northwich and Winsford, 2010

<table>
<thead>
<tr>
<th>Electoral Ward</th>
<th>Live births to women aged 15-19</th>
<th>Number of resident women aged 15-19</th>
<th>Rate of birth per 1,000 women aged 15-19</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnton</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Castle</td>
<td>7</td>
<td>166</td>
<td>42.2</td>
</tr>
<tr>
<td>Cuddington, Oakmere &amp; Whitegate</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Davenham &amp; Moulton</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>East Winsford</td>
<td>10</td>
<td>203</td>
<td>49.3</td>
</tr>
<tr>
<td>Hartford &amp; Kingsmead</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Leftwich, Rudheath &amp; Witton</td>
<td>12</td>
<td>307</td>
<td>39.1</td>
</tr>
<tr>
<td>North Winsford</td>
<td>5</td>
<td>228</td>
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</tr>
<tr>
<td>South Winsford</td>
<td>17</td>
<td>191</td>
<td>89.0</td>
</tr>
<tr>
<td>Vale Royal East</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Vale Royal North</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Weaverham</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
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<td>West Winsford</td>
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</tr>
<tr>
<td>Winnington &amp; North Witton</td>
<td>9</td>
<td>169</td>
<td>53.3</td>
</tr>
<tr>
<td>Winsford Central</td>
<td>14</td>
<td>206</td>
<td>68.0</td>
</tr>
<tr>
<td>Cheshire West and Chester</td>
<td>250</td>
<td>10072</td>
<td>24.8</td>
</tr>
<tr>
<td>England &amp; Wales</td>
<td>40584</td>
<td>1680459</td>
<td>24.2</td>
</tr>
</tbody>
</table>

Source: ONS (2010)

Teenage pregnancy is high on the local agenda, with Northwich and Winsford Area Partnership Board having a clearly defined teenage pregnancy priorities and action plan in place. Key themes on the plan include: prevention and early interventions for those most at risk, wellbeing, education and support for teenage parents. Delivery of the plan is focused on commissioning and service redesign, leadership and communication. As a result of the action plan, local initiatives are being put into place, engaging with a range of services including schools, colleges, NHS services, youth services, sexual health and contraception services and children’s centres. The initiatives are working across a range of stakeholders and young people (see boxes 3.2 – 3.4).

Box 3.2 Unplanned pregnancy exploratory research

An exploratory case study looking at what help and support is available for young people on unplanned pregnancy conducted in March 2011

Northwich and Rural North Area Partnership Board conducted an online search based on the scenario of being a young woman who is unexpectedly pregnant, in order to discover what provisions are currently in place and what further amendments could be made to help individuals in this situation. The report gave a snapshot in time of what was available in March 2011. The authors concluded that there was a lot of general information available on NHS websites. However, very little relevant information was found on local primary care trust or local authority websites and this was highlighted as an area for improvement. (Northwich and Rural North Area Partnership Board, 2011).
Box 3.3 Teenage pregnancy focus groups

Focus groups discussing teenage pregnancy with young people (female) in post-16 education, January 2012

Four focus groups were run at Hartford College with young women. The discussion was framed around key themes including: sex and relationship education (SRE) in high school and college, where they would go for advice on sexual health and contraception, awareness and knowledge of long-acting reversible contraception (LARC), emergency hormonal contraception (EHC), websites on sexual health and ideas for improvement. Most focus group participants had received little or no SRE in high school. Some had received some SRE lessons in college, focusing mainly on STIs and use of condoms. The key findings were:

- Whilst most of the groups were happy to seek advice on sexual health from GP, clinic, family and Connexions services, most were not aware of services at the Victoria Infirmary Northwich, and some were unhappy seeking advice from their parents;
- Most were aware of contraception services and were happy to go to their GP although some did voice complaints about their GP;
- Some were aware of contraception services based in college, but not all.
- Most did not use websites such as R U Clear to seek advice, although some did use search engines to search for symptoms.
- Knowledge of LARC was entirely based on the implant and very few participants would use it.
- There was mixed knowledge on EHC and whether or not it could be obtained for free.

Suggestions from across the focus groups for improvements included SRE being standard in each high school year from year seven, including single sex lessons delivered by specialist SRE teachers (Northwich and Rural North Area Partnership Board, 2012).
Box 3.4 Text4Health service

Text messaging service where young people (aged 11-16 years) can request confidential advice on sexual health from an on-call school nurse

Text4Health is a texting service to assist young people to access confidential, timely and relevant consultations with a health practitioner. The service is available Monday – Friday, 8am-5pm to young people aged 11-16 years and is a pilot project that is funded by the Queens Nursing Institute. Funding was secured by two school nurses within the Vale Royal area and once the project was in the planning stage Cheshire West and Chester LA also made a financial contribution. The idea for this project has been very positively received by young people, the council and all involved agencies outside of health.

Technology is a central aspect of young people’s lives, the texting service enables young people to take control and access a health professional as and when they need it. A texting service to request confidential health advice empowers even the most vulnerable and disadvantaged young person to access services that they would not normally access by traditional methods, thus aiming to eliminate the barriers that prevent young people seeking health advice.

Text4Health provides a daily 8am-5pm texting service to an on-call school nurse who can provide a timely and appropriate response in an environment acceptable to the young person. The young person could be seeking mental health support, physical health advice, sexual health advice, pregnancy testing, emergency contraception, condom distribution and chlamydia screening. The project is for the mainstream 11 – 16 year old high school population within the Vale Royal area (approximately 7000 pupils). This may be extended to under 19s in the future.

The project aims to improve health outcomes and reduce health inequalities for young people living in areas that are classified as being in the most deprived 40% of areas nationally. In line with the recent government paper “Getting it right for children, young people and families” (2012), the project advocates the use of technology to communicate with young people. Specific aims of the project are to:

- enable and improve communication methods for young people to contact the School Health Team. The project should also improve the young person’s access to an appropriate, timely and confidential health service provision;
- ensure that young people feel comfortable when meeting the school nurse, and that meeting places have been agreed within GP surgeries, children’s centres and other local premises;
- reduce teenage pregnancy/conceptions and increase the uptake of contraception from young person’s services, GPs and family planning clinic.

Consultation with young people has been of paramount importance throughout the development of the Text4Health service and will continue to be so. Assemblies have been delivered in five high schools in the locality, and a poster competition was launched within these schools to design the poster to advertise the service. As a result of the consultation the service has achieved the “You’re Welcome” accreditation.

The service will be constantly reviewed and evaluated and continue to involve young people in the monitoring and evaluation of the project. A simple text messaging evaluation is automatically sent to all service users and the information fed back on a monthly basis so that practice can be improved and adjusted to suit the needs of the young people (Personal Communication, 2013, Cheshire East NHS Trust).
Termination of pregnancy

Abortion is covered in the Department of Health’s Framework for Sexual Health Improvement in England as a priority area (DH, 2013). One of the key ambitions of the strategy is that all women requesting an abortion should be offered abortion counselling; giving them the opportunity to discuss their options with a trained individual (DH, 2012).

In 2011, the age-standardised rate of abortion per 1,000 resident women of England and Wales was 17.5. The abortion rate was highest (33 per 1,000 women) for women aged 20. Over a third of women (36%) who had an abortion in 2011, had previously had an abortion. This rate has increased from 31% in 2001. Over a quarter of abortions to women aged under 25 were repeat abortions (DH, 2012).

In the north west of England, there were 24,784 (24,476 - 25,095 95% CI) terminations of pregnancy conducted in 2011, a rate of 18.1 per 1,000 resident women aged 15-44 years. Data on legal abortions in 2011 are displayed by primary care organisation (table 3.7). In Central and Eastern Cheshire PCT, there were a total of 1,150 abortions and 591 in Western Cheshire PCT.

Table 3.7 Legal abortions (numbers) by Primary Care Organisation, England and Wales residents

<table>
<thead>
<tr>
<th>Primary Care Organisation</th>
<th>Total number of abortions</th>
<th>Under18</th>
<th>18-19</th>
<th>20-24</th>
<th>25-29</th>
<th>30-34</th>
<th>35+</th>
<th>Three year total for age under 16 years 2009-2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Central and Eastern Cheshire</td>
<td>1150</td>
<td>88</td>
<td>146</td>
<td>357</td>
<td>224</td>
<td>174</td>
<td>161</td>
<td>71</td>
</tr>
<tr>
<td>Western Cheshire</td>
<td>591</td>
<td>51</td>
<td>56</td>
<td>169</td>
<td>131</td>
<td>94</td>
<td>90</td>
<td>43</td>
</tr>
<tr>
<td>NORTH WEST</td>
<td>24784</td>
<td>2163</td>
<td>2901</td>
<td>7730</td>
<td>5446</td>
<td>3471</td>
<td>3073</td>
<td>1662</td>
</tr>
<tr>
<td>ENGLAND</td>
<td>181438</td>
<td>13858</td>
<td>19308</td>
<td>53205</td>
<td>40508</td>
<td>28481</td>
<td>26078</td>
<td>10213</td>
</tr>
<tr>
<td>ENGLAND &amp; WALES</td>
<td>189931</td>
<td>14599</td>
<td>20324</td>
<td>55909</td>
<td>42321</td>
<td>29579</td>
<td>27199</td>
<td>10799</td>
</tr>
</tbody>
</table>


In Central and Eastern Cheshire, nearly two thirds (63%) of abortions were NHS funded purchased by the independent sector, similar to the proportions to England and Wales and England alone (61% and 63%, respectively). However, in Western Cheshire, nearly two thirds (63%) were NHS funded, purchased by NHS hospitals.

The majority of abortions were conducted between three and nine weeks gestation; 73% in Central and Eastern Cheshire and 78% in England and Wales, with only a small proportion conducted at 13 weeks or more (8% in Western Cheshire, 9% in Central and Eastern Cheshire). Twenty-one percent of abortions that took place in 2011 in Western Cheshire and 18% in Central and Eastern Cheshire were repeat abortions in women aged under 25 years, lower than the England and Wales proportion of just over a quarter (26%) (ONS, 2012).

Fertility/infertility services in the north west of England

In vitro fertilisation (IVF) treatment in the north west of England is provided by infertility treatment specialist service North West Fertility, which combines NHS and private infertility services in Liverpool, Chester, Nantwich and Manchester. In north west England, there were four clinics providing in vitro fertilisation (IVF) in 2011. There were 6,116 cycles of IVF provided for 4,816 patients (HFEA, 2013).
Sexual Assault

In the North West of England, there are four sexual assault referral centres (SARC). In Cheshire, the SARC commissions services from Greater Manchester with aftercare based in Cheshire. Data from the British Crime Survey 2009-2010 shows the percentage of adults aged 16-59 in England and Wales who were victims of sexual assault in the last year. The percentage of men and women sexually assaulted was similar in the north west as it was in the whole of England and Wales; 0.3% of men and 2.4% of women were victims of sexual assault in 2009-2010 compared with 0.5% of men and 2.3% of women nationally (Home Office, 2011a).

The rate of police recorded rape in women in Central and Eastern Cheshire PCT is significantly lower than the national average. In 2010/11 there were 73 recorded instances of rape in Central and Eastern Cheshire PCT, a rate of 32 per 100,000 women compared with the north west average of 50 per 100,000 women and national average of 53 per 100,000 women. Home Office statistics show that in 2009/10 there were 13 recorded offences of rape of a female and 19 in 2010/11 in the former Vale Royal local authority area (Home Office, 2011b).

Sexual health service delivery

Genitourinary Medicine (GUM) attendances

Central and Eastern Cheshire PCT Genitourinary Medicine (GUM) clinics had 18,564 attendances in 2012 by 10,743 individuals. GUM Access Monthly Monitoring (GUMAMM) data from 2011 show that 99.9% of patients attending clinics in Central and Eastern Cheshire PCT were offered a GUM appointment within two working days (DH, 2011).

Local authority level data provided by Public Health England (PHE) show that there were 9,006 GUM clinic attendances in Chester West and Chester LA in 2011 of which two thirds (66%; 5,909 attendances) were by residents of Chester West and Chester. Figure 3.2 shows a breakdown by LA of residence for all attendances at GUM clinics in Cheshire West and Chester in 2011. Similarly 9,194 residents of Cheshire West and Chester attended a GUM clinic in 2011 of which 36% (3,285 attendances) were at a clinic outside the local authority area. Figure 3.3 gives a full breakdown of GUM attendances by clinic location for all local authority residents.

A total of 9,114 sexual health screens were completed in the former Central and Eastern Cheshire PCT area in 2012, representing two thirds (66%) of all new attendees. Levels of sexual health screening at first attendance were higher among men (72% of new attendees) than women (62% of new attendees). Among men, there was a higher proportion of men identifying as heterosexual screened (78%) compared to those identifying as homosexual (62%).
Figure 3.2 Total Cheshire West and Chester GUM clinic attendances by local authority of residence, 2011
Figure 3.3 Location of GUM clinic attended by Cheshire West and Chester Unitary Authority residents, 2011
Centre for Sexual Health, Leighton Hospital

The Centre for Sexual Health and Contraception at Leighton Hospital in Crewe is based within Eastern Cheshire LA. It is the nearest GUM clinic to Vale Royal geographically and sees a substantial number of patients from the Vale Royal area. Table 3.8 shows the number of key STIs diagnosed in at the Centre for Sexual Health at Leighton in 2011 by gender. Numbers of infections are similar to the former Central and Eastern Cheshire PCT area as a whole with chlamydia being the most prevalent STI and numbers of chlamydia and genital herpes diagnoses higher amongst women whilst gonorrhoea and syphilis diagnoses are highest among men.

Table 3.8 Diagnoses of key five key sexually transmitted infections at The Centre for Sexual Health, Leighton Hospital, 2011

<table>
<thead>
<tr>
<th></th>
<th>Infectious syphilis</th>
<th>Gonorrhoea</th>
<th>Chlamydia</th>
<th>Anogenital herpes</th>
<th>Anogenital warts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Male</td>
<td>&lt;5</td>
<td>34</td>
<td>185</td>
<td>49</td>
<td>220</td>
</tr>
<tr>
<td>Female</td>
<td>23</td>
<td>205</td>
<td>91</td>
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<td>172</td>
</tr>
<tr>
<td>Total</td>
<td>&lt;5</td>
<td>57</td>
<td>390</td>
<td>140</td>
<td>392</td>
</tr>
</tbody>
</table>

Table 3.9 shows new and total Vale Royal patients (displayed by postcode area) accessing Leighton Centre for Sexual Health. There were 2,001 attendances at the Centre for Sexual Health at Leighton Hospital made by Vale Royal residents in 2012. The CW7 postcode area had the greatest number of attendances by new patients in 2012 (n=214), the majority of which were made by females (58.4%). In total, 59.3% of attendances in total (including those made by new patients) across the CW7, CW8 and CW9 areas were made by females.

Table 3.9 Attendances at The Centre for Sexual Health, Leighton Hospital by Vale Royal residents, 2012

<table>
<thead>
<tr>
<th>Postcode area</th>
<th>Male</th>
<th>Female</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>CW7</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>New cases</td>
<td>89</td>
<td>125</td>
<td>214</td>
</tr>
<tr>
<td>All cases</td>
<td>314</td>
<td>530</td>
<td>844</td>
</tr>
<tr>
<td>CW8</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>New cases</td>
<td>67</td>
<td>67</td>
<td>134</td>
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<tr>
<td>All cases</td>
<td>274</td>
<td>323</td>
<td>597</td>
</tr>
<tr>
<td>CW9</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>New cases</td>
<td>77</td>
<td>87</td>
<td>164</td>
</tr>
<tr>
<td>All cases</td>
<td>227</td>
<td>333</td>
<td>560</td>
</tr>
<tr>
<td>Total</td>
<td>815</td>
<td>1,186</td>
<td>2,001</td>
</tr>
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</table>

Patient satisfaction survey, 2012

The Centre for Sexual Health and Contraception conducted a patient satisfaction survey in June 2012. The objectives of the survey were to assess the satisfaction of patients with the appointment system, confidentiality, staff and the environment, and to identify any areas for improvement. In total 79 people completed the questionnaire (a response rate of 79%). Attendances had increased by eight percent since the previous audit.

Of those who completed a patient satisfaction questionnaire, most were female (65%). The peak age was between 16 and 20 years (30.4%), followed by those aged 21-25 years (22.8%). The same proportions were aged 26-30 years as 31-40 years (13.9%). The vast majority of those who participated were of white British ethnicity (87.3%), with the remainder of mixed (white/black Caribbean) ethnicity. Two-fifths of respondents lived in the Crewe area. Individuals from Winsford and from Northwich made up 6.3% and 5.1% of patients completing the survey.
Half the attendances \( (n=39) \) were for tests, 17.9\% \( (n=14) \) were for treatment, 16.7\% \( (n=13) \) for tests and treatment. The remainder of the respondents \( (n=12) \) were attending for various reasons, including: contraception, coil fitting, implant fitting, implant removal and a patient may have been sexually assaulted.

There were a number of general comments made on the patient satisfaction survey. The majority were positive and praised the centre and staff. There were some suggestions for a repeat prescription service and a more private area to register on arrival. All 67 individuals who responded said that they would recommend the hospital to friends and family. Some comments from the patient satisfaction survey are summarised in figure 3.4.

**Figure 3.4 Comments made by participants on the Centre for Sexual Health patient satisfaction survey, 2012**

- “When regular medication is needed would be better to have a repeat prescription rather than an appointment all the time.”
- “Very positive experience, thank you.”
- “When regular medication is needed, to be able to just see a health advisor for a repeat prescription. Not to wait for an appointment if can’t access the drop in.”
- “Always make you feel welcome.”
- “All staff very welcoming and friendly and I got an appointment the next day.”
- “I think it is run extremely professionally.”
- “Very helpful, always treated with respect.”
- “Very good service.”
- “Very understanding/helpful staff, they listened and I didn’t feel I was judged.”
- “Overall had a very good experience, I was fully put at ease.”
- “It can be awkward stating your purpose for being here at the reception desk with a lot of other people in the reception area. Possibly moving the area where you register your arrival so that you don’t feel embarrassed.”
- “Car park should be free.”
- “Not enough car parking spaces. But overall fantastic place and staff very friendly.”
- “Takes too long waiting.”

**Community contraception clinic attendances**

Between April 2010 and March 2011 (the last year for which PCT level data is available) there were a total of 17,800 clinic attendances at community contraception clinics in Central and Eastern Cheshire PCT including 9,800 first contacts of which 9,200 were women. The largest proportion of female first contacts were amongst those aged 20 to 34 years (46\%) and the majority of first contacts among women were for contraception (86\%; 7,900 contacts) Figure 3.5 shows the reason for attendance at clinics for women in Central and Eastern Cheshire PCT as a proportion of all
contacts. The level of long acting reversible contraception (LARC) fittings at first contact is slightly higher than the north west as a whole (28% compared with 22%).

**Figure 3.5 Reasons for attendance at community contraception clinics for women 2010/2011 as a proportion of all contacts Central and Eastern Cheshire PCT, 2010/11**

![Figure 3.5 Reasons for attendance at community contraception clinics for women 2010/2011 as a proportion of all contacts Central and Eastern Cheshire PCT, 2010/11](image)

There are three contraception and sexual health (CaSH) services in the Vale Royal area; the Winsford Sexual Health Clinic and Wharton Contraception Clinic based in Winsford and the Northwich Contraception clinic based at the Royal Victoria Infirmary in Northwich. There is also a weekly young people’s clinic held at The Junction Youth Info Shop in Winsford. Data from the Sexual and Reproductive Health Activity Dataset (SRHAD) show that between April 2012 and March 2013 there were 3,255 attendances at CaSH services in Vale Royal, of which over half (1,809) were made by young people aged under 25 years. Figure 3.6 provides a breakdown of CaSH attendances in Vale Royal by age band and clinic.
The majority of attendances to CaSH (2943, 90%) were female, and among males 99% of attendances for contraception were for male condoms. Figure 3.7 shows the reason for attendance at all clinics by method of contraception for females of all ages. The predominant reason for attending the clinics was to obtain the pill (either combined or progesterone only) followed by injectable contraceptives and implants. No requests were documented for female condoms. Figure 3.8 shows the primary reason for visiting community contraceptive services among females aged under 18 years. Proportionately, the number of females requesting the combined contraceptive pill was higher among those aged under 18 years (41% compared with 21% of those aged 18 years and over). Requests for male condoms were similar among both age groups (15% for under 18s compared with 11% for those aged 18 and over) as were requests for injectable contraceptives (14% and 16% respectively) and implants (16% and 13% respectively).

Figure 3.7 Contraceptive services accessed by females, Vale Royal, 2012/13
Figure 3.8 Contraceptive services accessed by females under 18 years, Vale Royal, 2012/13

Figure 3.9 shows the number of women who requested post coital contraception by age and the type given. The majority of requests were for the oral hormonal method with requests for this method among the 15-19 age group accounting for just over a third of the total. All requests for emergency intrauterine devices were aged 25 years and over. These proportions are consistent with national figures.

Figure 3.9 Post coital contraception, Vale Royal, 2012/13

Figure 3.10 shows the number of fittings and removals of LARC by type for women of all ages. Proportionately, intrauterine devices saw the highest level of removal when compared to the number fitted. However, it must be noted that the below figures represent LARC removals for all reasons including reaching the clinically recommended device duration and pregnancy intentions and do not necessarily represent premature removal.

[45]
Figure 3.10 LARC fittings and removals, Vale Royal, 2012/13

Figure 3.11 shows a breakdown of all other activity carried out at CaSH services during 2012/13 by attendance, 57% of attendances involved formally recorded sexual health advice.

Figure 3.11 Sexual and Reproductive Care Activity at Community Contraception Clinics, Vale Royal, 2012/13

General practitioner (GP) sexual health services

Vale Royal CCG is made up of twelve member practices. The number of GPs per weighted population in Vale Royal is slightly lower than the Cheshire West and Chester average. Data from 2010-2011, shows that there were 65 general
Sexual Health Needs Assessment – Vale Royal, Cheshire

Practitioners (work time equivalent) in Vale Royal representing a rate of 0.63 per 1,000 weighted population. Survey data from July 2011 to March 2012 show that 69% of patients in Cheshire West and Chester reported a good experience of out-of-hours GP services.

A recent survey of young people (aged 11 to 23 years) in Vale Royal CCG found that 45% of young people participating would rather visit their GP for sexual health advice compared with other sources of advice. However, almost half of the young people surveyed (49%) felt that their GP would inform their parents of information disclosed during an appointment and 7% of young people stated that they would never visit their GP under any circumstance (Youth Evaluation, 2012).

General practitioners across Vale Royal CCG may offer different levels of sexual health services. Vale Royal CCG currently operate locally enhanced services specified by the former Central and Eastern Cheshire PCT. Locally enhanced sexual health services in Vale Royal cover the following areas:

- a) Local enhanced service for Implanon (hormonal contraceptive implant);
- b) National enhanced service for intrauterine contraceptive device (IUCD) fittings;
- c) Chlamydia screening for 15-24 year olds in general practice.

See boxes 3.5 – 3.7 below for further detail.

**Box 3.5 Local enhanced service for Implanon (hormonal contraceptive implant)**

Practices are required to:

- Fit, monitor, check and remove contraceptive implants as appropriate;
- Produce a register of all patients fitted with a contraceptive implant including type of device and where fitted;
- Possess the appropriate equipment including resuscitation equipment;
- Use an appropriate patient consent form which should be included in the patient’s notes;
- Comply with annual review and audit;
- Undertake appropriate sterilisation and infection control procedures with a move towards the use of Central Sterile Services Department (CSSD) or disposable instruments;
- Provide patient with information on follow up and symptoms which require urgent assessment during counselling and after fitting;
- Maintain an appropriate GP record of patient history, counselling processes, and problems with insertion and follow up;
- Gain and maintain appropriate clinical competencies.
Box 3.6 National enhanced service for IUCD fittings

The aims of the enhanced service are to:

- Ensure that the full range of contraceptive options is provided by practices to patients;
- Ensure that the availability of post-coital IUCD fitting for emergency contraception are more adequately provided as another means of reducing unwanted pregnancies;
- Increase the availability of LNG-IUS (levonorgestrel intrauterine system, e.g. Mirena® coil) in the management of menorrhagia within primary care.

Practices are required to:

- Keep a register of patients with an IUCD;
- Provide an appropriately trained nurse to support the patient and assist the practitioner during fitting;
- Possess the appropriate equipment including resuscitation equipment;
- Use an appropriate patient consent form which should be included in the patient’s notes;
- Comply with annual review and audit;
- Offer chlamydia screening to the patient before insertion of an IUCD and refer for other STI screening if positive;
- Undertake appropriate sterilisation and infection control procedures with a move towards the use of Central Sterile Services Department (CSSD) or disposable instruments;
- Provide patient with information on follow up and symptoms which require urgent assessment during counselling and after fitting;
- Maintain an appropriate GP record of patient history, counselling processes, the pelvic examination and problems with insertion and follow up;
- Gain and maintain appropriate clinical competencies.

Box 3.7 Chlamydia screening in general practice

To screen men and women between the ages of 15 to 24 years for Chlamydia infection and thus decrease the burden on secondary care services by diagnosing and treating infections in the community. In so doing, this will increase the early detection/treatment of chlamydia and thereby reduce the transmission and complications associated with STIs; increase acceptability of chlamydia testing through non-invasive testing, increase screening of asymptomatic patients consulting for other reasons and increase involvement of general practice in relevant initiatives.

Practices are required to:

- Nominate and appropriate practice lead for chlamydia screening;
- Ensure that at least one GP and practice nurse attend an hour of training from Team Chlamydia on chlamydia screening;
- Develop a practice brief detailing the ways in which the practice will implement the screening programme;
- Adhere to screening guidelines outlined by Team Chlamydia.
The locally enhanced services offered by GPs in Vale Royal CCG provide an opportunity to examine local uptake of sexual health services in a GP setting. Data are provided which show the number of chlamydia tests given to 15-24 year olds, the quantity of contraceptive implants fitted and removed and the number of intrauterine contraceptive devices fitted. Table 3.10 shows the number of chlamydia tests given to 15-24 year olds in Vale Royal CCG by practice and quarter. There were approximately 244 chlamydia tests completed per quarter. In total 974 chlamydia tests were completed in 2012/13 representing 77 tests per 1,000 GP registered population aged 15-24 years.

Table 3.10 Number of chlamydia tests given to patients aged 15-24 by practice and quarter

<table>
<thead>
<tr>
<th></th>
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<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Danebridge / Kingsmeade</td>
<td>55</td>
<td>66</td>
<td>32</td>
<td>43</td>
<td>196</td>
</tr>
<tr>
<td>Firdale</td>
<td>35</td>
<td>41</td>
<td>34</td>
<td>43</td>
<td>153</td>
</tr>
<tr>
<td>High Street, Winsford</td>
<td>9</td>
<td>13</td>
<td>17</td>
<td>13</td>
<td>52</td>
</tr>
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<td>6</td>
<td>7</td>
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<tr>
<td>163 Middlewich Road</td>
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<td>19</td>
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<td>Oakwood</td>
<td>25</td>
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<td>12</td>
<td>19</td>
<td>67</td>
</tr>
<tr>
<td>Swanlow</td>
<td>23</td>
<td>9</td>
<td>17</td>
<td>12</td>
<td>61</td>
</tr>
<tr>
<td>Watling Street (including Riverside)</td>
<td>16</td>
<td>9</td>
<td>5</td>
<td>8</td>
<td>38</td>
</tr>
<tr>
<td>Weaverham</td>
<td>14</td>
<td>10</td>
<td>14</td>
<td>16</td>
<td>54</td>
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<tr>
<td>Weaver Vale</td>
<td>13</td>
<td>16</td>
<td>9</td>
<td>15</td>
<td>53</td>
</tr>
<tr>
<td>Willow Wood</td>
<td>31</td>
<td>29</td>
<td>23</td>
<td>32</td>
<td>115</td>
</tr>
<tr>
<td>Witton Street</td>
<td>26</td>
<td>28</td>
<td>18</td>
<td>12</td>
<td>84</td>
</tr>
<tr>
<td>Total</td>
<td>275</td>
<td>256</td>
<td>204</td>
<td>239</td>
<td>974</td>
</tr>
</tbody>
</table>

* Practice not signed up to LES

Table 3.11 and 3.12 show the total number of contraceptive implant fittings and removals by GP practice for Vale Royal CCG. There were 249 implants fitted between April 2012 and March 2013, an average of 62 fittings per quarter. Danebridge practice had the highest total number of LARC fittings (54 implants fitted) and 70% of implants fitted were fitted at four practices (Danebridge, Middlewich Road, Castle and Swanlow). There were 199 implant removals between April and March 2012, an average of 50 removals per quarter. Overall there were approximately four removals for every five implants fitted (0.80) but this varied by practice.

Table 3.13 displays the number of intrauterine contraceptive devices fitted in Vale Royal CCG by practice. In total 304 implant devices were fitted in Vale Royal CCG between April 2012 and March 2013. The number of devices fitted per practice was consistent with the number of implants fitted and removed.
Table 3.11 Contraceptive implant fittings by practice, Vale Royal CCG, April 2012 –March 2013

<table>
<thead>
<tr>
<th>Practice</th>
<th>Apr-June 2012</th>
<th>July-Sep 2012</th>
<th>Oct-Dec 2012</th>
<th>Jan-Mar 2013</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Castle</td>
<td>5</td>
<td>13</td>
<td>14</td>
<td>9</td>
<td>41</td>
</tr>
<tr>
<td>Danebridge</td>
<td>13</td>
<td>18</td>
<td>9</td>
<td>14</td>
<td>54</td>
</tr>
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<td>High St, Winsford</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Launceston Close</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Middlewich Road</td>
<td>8</td>
<td>12</td>
<td>20</td>
<td>8</td>
<td>48</td>
</tr>
<tr>
<td>Oakwood</td>
<td>2</td>
<td>2</td>
<td></td>
<td></td>
<td>4</td>
</tr>
<tr>
<td>Swanlow</td>
<td>7</td>
<td>2</td>
<td>12</td>
<td>10</td>
<td>31</td>
</tr>
<tr>
<td>Watling Street</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Weaver Vale</td>
<td>9</td>
<td>4</td>
<td>2</td>
<td>5</td>
<td>20</td>
</tr>
<tr>
<td>Weaverham</td>
<td></td>
<td></td>
<td></td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Willow Wood</td>
<td>5</td>
<td>1</td>
<td>3</td>
<td>9</td>
<td>18</td>
</tr>
<tr>
<td>Witton St</td>
<td>7</td>
<td>10</td>
<td>7</td>
<td>8</td>
<td>32</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>56</strong></td>
<td><strong>62</strong></td>
<td><strong>67</strong></td>
<td><strong>64</strong></td>
<td><strong>249</strong></td>
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</tbody>
</table>

Table 3.12 Contraceptive implant removals by practice, Vale Royal CCG, April 2012- March 2013

<table>
<thead>
<tr>
<th>Practice</th>
<th>Apr-June 2012</th>
<th>July-Sep 2012</th>
<th>Oct-Dec 2012</th>
<th>Jan-Mar 2013</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Castle</td>
<td>5</td>
<td>15</td>
<td>7</td>
<td>14</td>
<td>41</td>
</tr>
<tr>
<td>Danebridge</td>
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<td>7</td>
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<td>43</td>
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</tr>
<tr>
<td>Launceston Close</td>
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<td></td>
<td></td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Middlewich Road</td>
<td>1</td>
<td>5</td>
<td>6</td>
<td></td>
<td>12</td>
</tr>
<tr>
<td>Oakwood</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>8</td>
</tr>
<tr>
<td>Swanlow</td>
<td>4</td>
<td>3</td>
<td>3</td>
<td></td>
<td>10</td>
</tr>
<tr>
<td>Watling Street</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Weaver Vale</td>
<td>6</td>
<td>10</td>
<td>1</td>
<td>9</td>
<td>26</td>
</tr>
<tr>
<td>Weaverham</td>
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<td></td>
<td></td>
<td>3</td>
<td>5</td>
</tr>
<tr>
<td>Willow Wood</td>
<td>8</td>
<td>14</td>
<td>7</td>
<td>9</td>
<td>38</td>
</tr>
<tr>
<td>Witton St</td>
<td>3</td>
<td>6</td>
<td>4</td>
<td>3</td>
<td>16</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>32</strong></td>
<td><strong>69</strong></td>
<td><strong>36</strong></td>
<td><strong>62</strong></td>
<td><strong>199</strong></td>
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</tbody>
</table>
Table 3.13 Contraceptive intrauterine devices fitted by practice, Vale Royal CCG, April 2012- March 2013

<table>
<thead>
<tr>
<th>Practice</th>
<th>Apr-June 2012</th>
<th>July-Sep 2012</th>
<th>Oct-Dec 2012</th>
<th>Jan-Mar 2013</th>
<th>Total</th>
</tr>
</thead>
<tbody>
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<td>Castle</td>
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<td></td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Danebridge</td>
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<td>17</td>
<td>59</td>
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<tr>
<td>Launceston Close</td>
<td>1</td>
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<td>1</td>
<td>5</td>
<td>2</td>
</tr>
<tr>
<td>Middlewich Road</td>
<td>7</td>
<td>5</td>
<td>11</td>
<td>17</td>
<td>28</td>
</tr>
<tr>
<td>Oakwood</td>
<td>11</td>
<td>7</td>
<td>20</td>
<td>17</td>
<td>55</td>
</tr>
<tr>
<td>Swanlow</td>
<td>6</td>
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<td>7</td>
<td>12</td>
<td>30</td>
</tr>
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<td>Watling Street</td>
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<td></td>
<td></td>
<td>0</td>
</tr>
<tr>
<td>Weaver Vale</td>
<td>11</td>
<td>10</td>
<td>10</td>
<td>16</td>
<td>47</td>
</tr>
<tr>
<td>Weaverham</td>
<td>11</td>
<td>4</td>
<td></td>
<td>9</td>
<td>24</td>
</tr>
<tr>
<td>Willow Wood</td>
<td>12</td>
<td>8</td>
<td>13</td>
<td>5</td>
<td>38</td>
</tr>
<tr>
<td>Witton St</td>
<td>6</td>
<td>8</td>
<td>5</td>
<td>2</td>
<td>21</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>84</strong></td>
<td><strong>64</strong></td>
<td><strong>73</strong></td>
<td><strong>83</strong></td>
<td><strong>304</strong></td>
</tr>
</tbody>
</table>

Prescribing contraception in Vale Royal

Since the introduction of the Community Pharmacy Contractual Framework in 2005, increased importance has been placed on the role of community pharmacies not only as a dispenser of medicines but as a general healthcare advisor, advising patients on their use of prescribed medicines and offering innovative services and lifestyle advice. In the 2010 Healthy lives, Healthy People White Paper emphasis was placed on the role community pharmacies can play in reducing health inequalities and improving health and wellbeing through the provision of public health services such as alcohol guidance, cessation of smoking and weight management. Sexual health services include chlamydia screening, and access to contraception including emergency hormonal contraception (EHC).

In Central and Eastern Cheshire PCT there were 71,699 contraceptives and 236 contraceptive devices prescribed between January and December 2012. The data below show the provision of prescriptions for sexual health related services in general practices in Vale Royal CCG for July to December 2012.

Figure 3.12 shows the proportion of prescriptions for the different types of emergency and non-emergency contraceptives made in general practice between July and December 2012. Over three quarters (85%) of prescriptions were for oral contraceptives, with injectable contraceptives accounting for a further 15%. Long acting reversible contraception (LARC) prescriptions represented 23% of total contraceptive prescriptions. Emergency contraception accounted for 2% of all contraceptive prescriptions.
Figure 3.12 GP contraception prescribing data for Vale Royal CCG, July-December 2012

Figure 3.13 Emergency and non-emergency contraception prescribed in general practice, Vale Royal CCG, July – December 2012

Figure 3.13 shows data on the prescription of emergency and non-emergency contraception in general practice by month. Emergency contraception accounted for between one and three percent of contraceptive prescriptions per month with the exception of July where emergency contraception peaked, representing 12% of all contraceptives.
prescribed. The mean monthly rate of prescribing for contraceptives was 385 oral contraceptives and 118 LARCs per month.

Figure 3.14 gives a breakdown of contraceptive prescriptions by GP surgery. The average rate of prescribing for July to December 2012 was 258 prescriptions per surgery. Danebridge Medical Centre in Northwich prescribed the highest number of contraceptives in the period, accounting for 20% of all contraceptives prescribed in Vale Royal CCG.

**Figure 3.14 Contraceptive prescribing by GP surgery, Vale Royal CCG, July – December 2012**

Chlamydia screening

Chlamydia remains the most prevalent sexually transmitted infection (STI) nationally and is often symptomless. To address rising chlamydia prevalence the National Chlamydia Screening Programme (NCSP) was created in 2003 with the aim of testing all sexually active young people aged 25 years and under either annually or at each change of sexual partner as part of routine sexual health screens and primary care. The continuing importance of reducing the rates of chlamydia in young people is evident from its inclusion as an indicator in the Department of Health’s Public Health Outcomes (PHO) Framework for 2013-2016. Public Health England recommends that local areas should be achieving a rate of 2,300 diagnoses per 100,000 15-24 year old resident population annually. In 2010/11 the chlamydia positivity rate for young people in Cheshire West and Chester was 5.8% significantly higher than the national average of 5.2% but lower than the north west England average (6.6%).

A total of 10,580 chlamydia tests were reported to the NCSP in Cheshire West and Chester in 2012, of which 809 (7.6%) were positive. This represents a diagnosis rate of 2,042 per 100,000 15-24 year old resident population, slightly below the Public Health England recommended outcome. The majority of tests (74%; 7,809 tests) were taken by females with 41% of all tests taken by females aged 20 to 24 years. Levels of positivity were higher among males with 10% of tests among males resulting in a chlamydia diagnosis compared with 7% of tests among females (table 3.14). Young adults of white ethnicity represented 97% of tests taken where ethnicity was recorded.
Sexual Health Needs Assessment – Vale Royal, Cheshire

Table 3.14 Chlamydia tests reported to the NCSP by gender and age group, Cheshire West and Chester, 2012

<table>
<thead>
<tr>
<th></th>
<th>Male</th>
<th>Female</th>
<th>Total by age</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>15-19</td>
<td>20-24</td>
<td>Total</td>
</tr>
<tr>
<td>Tests</td>
<td>1,043</td>
<td>1,635</td>
<td>2,678</td>
</tr>
<tr>
<td>Positive</td>
<td>81</td>
<td>185</td>
<td>266</td>
</tr>
</tbody>
</table>

The highest proportion of tests were taken in general practice (31%; 3,246 tests), followed by community sexual health services (23%; 2,435 tests) and GUM (18%; 1,954). The highest number of chlamydia diagnoses was made in community sexual health services (279 diagnoses) representing 10% of tests taken. GUM saw the highest rate of diagnoses per test at 11% (figure 3.15).

Figure 3.15 Number of chlamydia tests reported to the NCSP by centre, 2012

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Sexual health services for men who have sex with men (MSM) in Vale Royal

Sexual Health outreach and research at Northwich Sauna

The Centre for Sexual Health at Leighton GUM have been running a sexual health outreach service in the Northwich sauna for the last six months. The Northwich sauna is the biggest sex-on-premises venue in the north west of England and one of the biggest outside London; there are approximately 500-600 attendances at the sauna every week and the users are mainly older men.

Leighton runs a monthly ‘clinic in a box’ session which offers a full range of STI tests, including HIV, as well as vaccinations. They also have postal test kits available in the sauna; these include swabs or finger prick tests for chlamydia, gonorrhoea, hepatitis B, hepatitis C, HIV and syphilis. The outreach team from Body Positive Cheshire and North Wales (BPCNW) work in the sauna once a week and give out health promotion information with the postal testing kits. Leighton also runs treatment clinics at Victoria Hospital, Northwich, for anyone who gets a positive result on any of the postal tests.
The results of this pilot are yet to be published but information supplied by Leighton Centre for Sexual Health is summarised below:

- 86 men have been tested;
- Average age is 52 years (range 20-50 years, with the majority being in their 50s to 70s);
- 13% have never had an STI test before;
- 73% accepted an HIV test;
- The most common positive tests were, in order; chlamydia, gonorrhoea, syphilis and hepatitis B. They have had one HIV diagnosis;
- The nurses also see a lot of other skin complaints, give out information and talk through issues.

In the future they want to increase the numbers of clinics they hold and roll out point-of-care HIV testing, in which results are instant.

Body Positive Cheshire & North Wales (BPCNW) have been working with Northwich Sauna since 2006 and they aim to improve the sexual health practices of men who have sex with men (MSM). Northwich Sauna provides the opportunity to have 55,000 contacts per year, to help prevent STI transmission, promote safer-sex practices and administer screening. To help them better understand the population and evaluate if sexual health needs were being met, BPCNW conducted a survey of Northwich Sauna users. The study aimed to establish those needs with regards to determinants of intention, risk-taking and point-of-care testing. It also investigated attitudes, intentions and beliefs about sexual health.

The data were collected and analysed by BPCNW and the findings of this will be available in 2014 from BPCNW. As the detailed results have not been yet released, and therefore the figures are unverified, we will briefly summarise the key findings of this research and not present actual data or results. Further information on the details of this study can be obtained from BPCNW.

One hundred and fifty four men took part in the survey. Just less than half identified as gay, 35 were bisexual, 12 heterosexual and 33 as questioning, uncertain or did not disclose. Fewer than 10% of respondents identified as being HIV positive. Approximately one in five of the respondents used the sauna to cross-dress; some only used the sauna for this purpose and did not have sex.

Almost all participants who were unaware of their HIV status said they would test or consider testing, which could be an argument for the introduction of point-of-care HIV testing at Northwich Sauna. Most sauna users stated that they would use condoms and actively carry out their intentions toward safer sex. There were a small number of users who are at greater risk of harm to themselves and other service users who actively seek unprotected sex, are unaware of their status or do not wish to test. BPCNW conclude that more work needs to be done to improve their perception of condoms as comfortable and pain-free and suggest this may be done through promoting greater options for condom use and better promotion of the condom range available at Northwich Sauna.

Participants who have sex with women as well as men seem to be the most at risk of sexual-ill health. Participants who identified as gay had a greater intention to use condoms than bisexual/questioning men, who in-turn had a greater average intention score than heterosexual men (note these are men who identify as heterosexual but also have sex with men). This is an encouraging outcome for gay men who use the sauna but more work needs to be done to support those who have sex with women as well as men. BPCNW suggest a small piece of scoping research may be necessary to look at why this group has lower intentions and how current health promotion can be targeted at men who have sex men and with women. They also suggest that outreach work should attempt to communicate in different ways not just by talking about being a part of an identified ‘at risk group’ based on sexual orientation.
Reasons for using and not using condoms varied and included perceptions of risks, concern about STIs, appraisals of which partners were more ‘risky’, values around sex and wishing to protect their female partners.

BPCNW also conclude that it is important to continue the relationship with Northwich Sauna as this provides a valuable opportunity for health promotion and interventions. They suggest expanding the provision of condoms to ensure different sizes are readily available, which in turn should promote better understanding of condom comfort and improve intentions of people who currently report disliking condoms.
4. SEXUAL HEALTH SERVICE USER SURVEY: ATTITUDES, OPINIONS, NEEDS AND PRACTICES OF SERVICE USERS IN VALE ROYAL

Box 4.1 Key findings from sexual health service user survey

Sample

A total of 86 individuals completed the service user survey. Questionnaires were completed at Winsford Sexual Health Clinic, Northwich Sexual Health Clinic and Leighton Centre for Sexual Health. For a full description of the survey methods, refer to chapter two of this report.

Making an appointment

- Over two-thirds (69%) of the individuals who took part in the survey said they had booked their appointment and 30% had attended a drop-in appointment;
- Nearly a fifth (18%) waited about a week for an appointment; 13% had waited a few days. Most participants (88%) concluded that their wait for an appointment was acceptable to them.
- Reasons for finding a wait unacceptable included: patient problems interpreting opening times and contact numbers, a long queue on the day and not being seen soon enough.

Before making an appointment

- Fourteen individuals saw another doctor, nurse, midwife or other health professional before they came to the clinic and nine sought advice from a family member or friend before coming to clinic.
- Most people who took part in the survey had found out about the service through a friend (n=21), through their GP (n=19) and NHS websites (n=16).

Reason for visit

- The most common reason for visiting the service was to obtain the pill (n=25), to get the implant/coil/injection (n=24) and to have a check for sexual infections (not including HIV) (n=21).

Getting to the service

- Survey participants travelled to sexual health services from all across the Vale Royal area;
- Nearly two-thirds (65%) drove to the service and a further 19% walked. Very few people travelled by bus or cycled and no-one used a train or taxi. Forty-four percent travelled between one and three miles and a quarter travelled less than a mile. Most people (93%) did not experience any difficulties in attending the service. Of those who did, reasons included: having to take time off work, limited time to attend and parking (lack of spaces and cost of parking).

Views of sexual health and sexual health services

- The most important things people wanted in a sexual health service were: the service being confidential (n=63); feeling treated with respect (n=62); reception staff being helpful (n=59); staff being non-judgemental (n=59); and, services being open in the evening (n=54). The least important things were: being easy to reach by public transport (n=11) and being close to the town centre (n=9).
- Most people would find it easy to talk about sexual health matters with: friends (n=47); a nurse at a GUM/sexual health clinic (n=46); and, a nurse at a family planning/contraception service (n=40). They would find it hard to talk to family members (n=36), a pharmacist (n=22) or a GP (n=18).
Sexual Health Needs Assessment – Vale Royal, Cheshire

Key findings continued...

Views of sexual health and sexual health services continued...

- Most people found that: the service met expectations; medical and reception staff were friendly/helpful; answers to queries were clear and easy to understand; it was easy to ask questions; and that they got all the information/advice they wanted.

Demographics

A total of 86 individuals completed the service user survey. Questionnaires were completed at Winsford Sexual Health Clinic, Northwich Sexual Health Clinic and Leighton Centre for Sexual Health. For a full description of the survey methods, refer to chapter two of this report.

Figure 4.1 Age group of questionnaire participants

The majority (35%) of people who completed the survey were aged between 20 and 24 years old, with just 10% aged 45 years or over (figure 4.1). Nearly all (95%) respondents self-identified as white British with a further 2% identifying as white European and 2% as an “other” ethnicity. Most (94%) self-identified as heterosexual, 4% as gay/lesbian and 2% as bisexual. Nearly all the individuals who completed the questionnaire were female (90%, n=77). Four percent of respondents stated that their current gender identity was not the same as the gender (biological sex) they were originally assigned at birth.

Making an appointment

Over two-thirds of the individuals who took part in the survey (69%) said they had booked their appointment and 30% had attended a drop-in appointment. One individual was unsure.
Nearly a fifth (18%) waited about a week for an appointment, 13% waited a few days and 20% waited an "other" amount of time. Thirteen individuals who stated that they waited an "other" amount of time for an appointment made their appointment in advance/had a regular appointment booked in advance.

Participants were asked whether or not the wait for an appointment was acceptable to them. Most (88%) concluded that it was an acceptable wait. All respondents were asked why that wait was acceptable or not acceptable; reasons for the wait being considered acceptable included: being able to come at a time that was convenient to them; being happy to wait to receive the appointment they wanted; and, other people were seen quicker than they expected.

"Because I wasn’t waiting too long"

“I wasn’t expecting to be able to make an appointment so quickly”

“Because I wanted to visit the clinic nearest to my house”

Not having an appointment every 12 weeks

“This appointment was convenient to me”

There were a number of individuals who stated that their waiting time for an appointment was unacceptable. Reasons for this included problems interpreting opening times and contact numbers, a long queue on the day and not being seen soon enough.

“Because the family health clinic only runs on certain days and I accept this. However, it would have been nice to get the implant fitted my first appointment instead of having to wait and go to a different doctor’s.”

“I misread the information on the NHS website as to the drop-in times. I believed they ran in the afternoon as well as the morning, making it easier for work. I decided to do a drop-in appointment as I thought it would make the process quicker, not having to wait for the appointment date.”

“I rang Monday and tried to access family planning in Winsford but they were full so I tried Northwich Contraception clinic and also no space. Therefore came to Crewe.”

“I would have preferred to have been seen whilst I was suffering the symptoms”

“It was hard to get in contact, the number should be better advertised, once I had it, it was next day booking”

“Was a queue before me, waited for almost two hours...”
Before making an appointment

Survey participants were asked if they had seen anyone prior to this particular visit to the clinic and if so, where did they seek help firstly, secondly and thirdly. However, 14 individuals saw another doctor/nurse/midwife/other health professional first and nine contacted family or friends. The most common second place participants sought help before attending the clinic was a different sexual health clinic (figure 4.2). No one saw three people/organisations before contacting the clinic.

**Figure 4.2 First and second places visited by participants before visiting clinic**

![Bar chart showing first and second places visited before clinic visit]

Most people who took part in the survey had found out about the service through a friend (n=21), through their family doctor/GP (n=19) and NHS websites (n=16). Eight people heard about the service in another way and these included previous use of the service, calls for routine screening/contraception, referred from other services and midwife (figure 4.3).
The most common reason for visiting the service was to get the pill (n=25), to get the implant/coil/injection (n=24) or to have a check for sexual infection (not including HIV)(n=21). Only one person who participated in the questionnaire came in for the morning after pill. In addition, four individuals stated that they had come in for cervical screening.
two for general advice and two for a check/treatment for a non-sexual infection. Others reasons included: hepatitis B vaccination and removal of a coil (figure 4.4).

**Getting to the service**

Nearly two-thirds (65%) of respondents to the questionnaire drove themselves to the service that day, with the next largest proportion (19%) walking. Very few people caught the bus or cycled and no-one got a train or a taxi to the service.

Map 4.1 shows the area from which service users are travelling to any of the following services: Winsford Sexual Health Clinic, Northwich Sexual Health Clinic and Leighton Centre for Sexual Health. For distance comparison, the Countess of Chester Hospital is shown on the left hand side of the map. Map 4.2 shows the area in more detail. Both maps show that people using the services (and who filled out a questionnaire) at Leighton, Winsford and Victoria Infirmary Northwich, tended not to travel long distances to these services. However, the questionnaires at Leighton Hospital were limited to individuals from postcodes within the Vale Royal area. Participants travelled from all across the Vale Royal area, showing that local services are being used by local residents.

Map 4.1 Vale Royal area with main sexual health services and distance travelled to services by questionnaire participants

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Figure 4.5 shows local travel, with 65% of participants driving to the service and a further 19% having walked. Forty-four percent travelled between one and three miles and a quarter travelled less than a mile. One-fifth travelled six or more miles (figure 4.6).

Figure 4.5 Method of getting to the service

- Walked: 9%
- Driven self: 19%
- Given a lift: 1%
- Bus: 1%
- Cycled: 9%
- Other: 65%

Figure 4.6 Distance travelled to the service

- No answer: 2%
- Less than a mile: 25%
- Between 1 and 3 miles: 20%
- Between 4 and 5 miles: 9%
- 6 or more miles: 44%
Only 16% of questionnaire participants had to miss work/school/college/university to attend the sexual health service (figure 4.7). The vast majority (93%) of people did not experience any difficulties attending the service (figure 4.8).

Only a small number of people (n=4; 5%) experienced problems attending the service. Reasons for this included having to take time off work, limited time to attend and parking (lack of spaces and the cost of parking).

**Views on sexual health and sexual health services**

Participants were asked to select criteria that were important to them in a sexual health service. The most commonly selected options were the service being confidential (n=63), feeling treated with respect (n=62), reception staff being helpful (n=59), staff being non-judgemental (n=59) and services being open in the evening (n=54). The least frequently cited options were being easy to reach by public transport (n=11) and being close to the town centre (n=9) (figure 4.9).
Figure 4.9 Important elements of sexual health services to questionnaire participants

Figure 4.10 shows that questionnaire participants find it easy to talk about sexual health matters with friends (n=47), a nurse at a GUM/sexual health clinic (n=46) and a nurse at a family planning/contraception service (n=40). They would find it hard to talk to family members (n=36), a pharmacist (n=22) or a family doctor/GP (n=18).

Figure 4.10 Easy/difficult to talk to about sexual health matters
More individuals had heard of sexual health services in and around Vale Royal than had used them. Winsford Sexual Health Clinic was the most frequently heard of service \((n=43)\), followed by Northwich sexual health service \((n=40)\) and Leighton Hospital's Centre for Sexual Health \((n=40)\). The most commonly used service amongst respondents of the questionnaire was also Winsford Sexual Health Clinic \((n=18)\), followed by Northwich Contraception Clinic \((n=15)\) and Northwich Sexual Health Clinic \((n=13)\) (figure 4.11).

**Figure 4.11** Knowledge and use of sexual health services in/around Vale Royal

![Bar chart showing knowledge and use of sexual health services](chart)

<table>
<thead>
<tr>
<th>Service</th>
<th>Heard of service</th>
<th>Used service</th>
</tr>
</thead>
<tbody>
<tr>
<td>Winsford Sexual Health Clinic</td>
<td>43</td>
<td>18</td>
</tr>
<tr>
<td>Winsford Young People's Clinic</td>
<td>18</td>
<td>13</td>
</tr>
<tr>
<td>Wharton Contraception Clinic</td>
<td>17</td>
<td>8</td>
</tr>
<tr>
<td>Northwich Contraception Clinic</td>
<td>15</td>
<td>8</td>
</tr>
<tr>
<td>Northwich Sexual Health Clinic</td>
<td>15</td>
<td>6</td>
</tr>
<tr>
<td>Leighton Centre for Sexual Health</td>
<td>13</td>
<td>10</td>
</tr>
<tr>
<td>Countess of Chester Hospital</td>
<td>10</td>
<td>5</td>
</tr>
</tbody>
</table>

**Figure 4.12** Experience of visit to sexual health service

![Bar chart showing experience of visit](chart)

- Did service meet expectations?
- Doctor/nurse/health advisor friendly/helpful
- Person on reception friendly/helpful
- Answers clear and easy to understand
- Easy to ask questions
- All advice/info you wanted at appointment

- **No**
- **Yes**
- **No answer**
Almost everyone had a positive experience of their visit to a sexual health service on the day they completed the questionnaire. Over 90% of respondents found that the service met expectations; medical and reception staff were friendly/helpful; answers to queries were clear and easy to understand; it was easy to ask questions; and that they got all the information/advice they wanted (figure 4.12).
5. GENERAL POPULATION SEXUAL HEALTH SURVEY: ATTITUDES, OPINIONS, NEEDS AND PRACTICES OF THE VALE ROYAL GENERAL POPULATION

Box 5.1 Key findings from general population sexual health survey

Knowledge, use of and attitudes towards sexual health and sexual health services

- The most commonly heard of service was Leighton Centre for Sexual Health at Leighton Hospital (n=10), Winsford Sexual Health Clinic (n=6) and Northwich Sexual Health Clinic at Victoria Infirmary (n=6);
- Questionnaire participants were asked their perception of the name “family planning” to describe sexual health and contraception services. Whilst 16 people thought it sounded like a service for people planning to have children and 13 said it was an old fashioned name, 24 people described it as a name they recognised;
- Most people (85%) would know where to go to access contraception and three-quarters would know where to access emergency contraception. Two-thirds knew where to get tested for HIV and a similar proportion (71%) knew where to go if they needed a termination or advice about a termination;
- Six people had used GUM services (at Leighton Hospital and the Countess of Chester Hospital) in the last year;
- Most people would not travel to a sexual health clinic by public transport, taxi or bike. Thirteen individuals would be willing to travel 10-30 minutes to get to a sexual health service by car or motorbike. Nine people would spend up to ten minutes and another nine 10-30 minutes walking to a sexual health service;
- It is important to people that it is easy to park at sexual health services and that they are easy to reach by public transport or that they were close to home;
- The most important thing for survey participants is that a sexual health service is confidential. It is also important that they are treated with respect and that staff are non-judgemental, that services are open at weekend and in the evenings. It is also important that staff put patients at ease and that reception staff are helpful;
- There is some variation amongst survey participants as to whether they feel comfortable discussing sexual health with their family or friends. Most people would find it easiest to talk about sexual health matters with their GP, friends or a family member. People would find it most difficult to discuss sexual health with their pharmacist, family member or friends;
- Some individuals would not be put off using a sexual health service at all. However, reasons that people would be put off using the services included: issues of privacy and confidentiality, including the chance of bumping into someone they know at a service, and practicalities such as child care and work;
- Most people got information about sexual health from NHS websites, followed by their GP/GP nurse and other websites. The method of website success was fairly evenly spread between mobile phone browsers, laptops and desktop computers.
Sexual Health Needs Assessment – Vale Royal, Cheshire

Seventy two people started the online questionnaire. Eighteen were not eligible for inclusion in the survey since they lived, worked or socialised outside the Vale Royal area and/or were not aged 16-60 years old. Thirty eight individuals did not give answers to any of the questions (including those who were ineligible). Analysis is based on the remaining 34 people who were both eligible for inclusion and who answered some or all the questions in the survey. Please note that some questions allowed participants to select as many responses as applied to them and so response numbers will not always total 34.

Demographics

**Figure 5.1 Age distribution of questionnaire respondents (n=34)**

- 16-19: 2
- 20-24: 3
- 25-29: 5
- 30-34: 4
- 35-39: 3
- 40-44: 7
- 45-49: 2
- 50-54: 3
- 55-59: 3
- 60+: 1

**Figure 5.2 Area of residence of questionnaire respondents (n=34)**

- Out of area: 5
- Out of region: 3
- Unknown: 2
- Vale Royal: 25

There was a fairly even spread of ages amongst those individuals who completed the questionnaire; with most people aged between 45 and 49 years (n=7) (figure 5.1). Nearly three-quarters (74%) lived in the Vale Royal area of

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**Key findings continued...**

**Relationships, contraception and sexually transmitted infections**

- Nineteen individuals had one to two sexual partners and had never used condoms in the last 12 months. There were very few participants who had five or more partners. Other methods of contraception and how well a partner is known particularly influenced whether survey participants used a condom. Other influencing factors are the kind of sex they are having, whether or not they are prepared to become pregnant and how they feel at that particular time;
- Most participants stated that they had not used contraception with their current partner in the previous 12 months. The most commonly used method of contraception was the condom. Amongst those who used a condom in the last 12 months, it was fairly evenly spread between people who used them to prevent pregnancy, to protect against HIV and other STIs and those who used them for both reasons.
- Generally, the level of knowledge about STIs was good amongst questionnaire participants. However, questions about HIV had more “don’t know” responses than questions on knowledge of STIs;
- Most people who completed the questionnaire had not been tested for an STI (including HIV) in the previous 12 months and no-one reported being diagnosed with an STI in the last 12 months.
Cheshire, with five individuals living out of the area (in another part of the country) and one person living nearby but out of the Vale Royal area (figure 5.2).

The majority of questionnaire respondents (97%) identified as white British, with the remainder self-identifying as mixed white and black ethnicity. Nearly two-thirds (65%) of people who completed the survey were female and all respondents identified as the same gender (biological sex) they were at birth. Eighty-eight percent of respondents described themselves as heterosexual and the remainder were gay or lesbian.

**Sexual health services**

**Knowledge of services**

*Figure 5.3 Prior knowledge of local sexual health clinics*

Questionnaire participants were asked about prior knowledge of sexual health services in the Northwich/Winsford (Vale Royal) area and about their perception of the name of the services. Figure 5.3 shows that 10 people knew about Leighton Centre for Sexual Health at Leighton Hospital, six people had heard of Winsford Sexual Health Clinic, and six had heard of Northwich Sexual Health Clinic (at Victoria Infirmary). Only one individual said they had previously heard of the contraception clinic at Wharton.

Many of the sexual health clinics in the Vale Royal area are known as “family planning” clinics. Figure 5.4 shows the perception of the name “family planning” to describe the services. Whilst 16 people thought it sounded like a service for people planning to have children and 13 said it was an old fashioned name, 24 people described it as a name they recognised. Other comments included:

“It suggests for pregnancy purposes which is not the case. Some young vulnerable children may not associated [sic] it with sexual diseases”.
Survey participants were asked if they would know where to go to access a number of different sexual health services, namely; contraception, emergency contraception, an HIV test, a test for sexually transmitted infections, and abortion or advice regarding an abortion.

The majority of individuals (85%) said they would know where to go to access contraception (figure 5.5) and three-quarters (76%) would know where to access emergency contraception (figure 5.6). Participants were asked to name where they would access services. Of the individuals who said they would know where to go if they needed contraception, 14 mentioned doctor/GP/name health centre and six respondents mentioned a pharmacy/chemist. Other sources of contraception suggested were: supermarket/shop, family planning, GUM clinic, Victoria Infirmary and Winsford Health Centre. Of the individuals who said they would know where to access emergency contraception, nine people mentioned the pharmacy/chemist and nine mentioned their GP/doctor. Other participants mentioned a family planning clinic, GUM clinic and the Victoria Infirmary.
Two-thirds (68%) of respondents knew where to go to get tested for HIV (figure 5.7). Nine people mentioned a sexual health clinic/hospital or a named GUM clinic. Seven people said they would visit a doctor/GP to get tested for HIV. About the same proportion (71%) knew where to get a test for sexually transmitted infections (figure 5.8). Ten people mentioned sexual health clinic/hospital/ a named GUM clinic/family planning clinic. Seven people said they would go to a doctor/GP for testing.

A slightly smaller number of people (n=16) knew where to go if they needed an abortion or advice about an abortion (figure 5.9). All 16 respondents mentioned that they would contact a doctor/GP. Additionally, one person mentioned a private health care clinic and another mentioned family planning as somewhere they would go to or seek advice from about an abortion.

Use of services

Four questionnaire participants had used sexual health services at Leighton Centre for Sexual Health in the last year. Two people had used the Countess of Chester Hospital Department of Sexual Health. One individual had used Winsford Sexual Health Clinic and one person had used Northwich Contraception Clinic at Victoria Infirmary in the last 12 months. There may have been some cross over in individuals.
Most people would not travel to a sexual health clinic by public transport (n=14), taxi (n=18) or bike (n=17). Thirteen individuals would be willing to travel 10-30 minutes to get to a sexual health service by car or motorbike. Nine people would spend up to ten minutes and another nine 10-30 minutes walking to a sexual health service, while a further eight would not walk there at all (figure 5.10).

**Figure 5.11 What things are (or would be) most important for you in a sexual health service?**

It is important for most respondents (n=28) that a sexual health service is confidential. Also important to questionnaire participants was that they were treated with respect and that staff are non-judgemental (both n=22), that the services were open at weekends (n=19) and in the evenings (n=18). It is important that staff put patients at ease (n=18) and that reception staff are helpful (n=18). Transport issues were addressed also; it was important to
questionnaire respondents that it was easy to park at sexual health services (n=15), that they were easy to reach by public transport (n=11) or that they were close to home (n=14) (figure 5.11).

**Figure 5.12 Ease/difficulty in consulting with people about sexual health**

Most survey participants would find it easy to talk about sexual health matters with their family doctor/GP (n=22), friends (n=15) or a family member (n=13). Fifteen people would find it difficult to discuss sexual health with their pharmacist (n=15), with a family member (n=12) or friends (n=12) (figure 5.12). There appears to be some variety across participants as to whether they feel comfortable discussing sexual health with their family or friends.

Participants were asked if there was anything that may put them off using a sexual health service. Four people said that nothing would put them off. Twenty-one people did not answer the question. Figure 5.13 shows comments given by participants, showing that privacy and practicalities are some of the things that would put them off using a service.

**Figure 5.13 Things that would put questionnaire participants off using a sexual health service**

**Privacy:**

- “If I didn’t feel that it felt private”
- “Any concerns over lack of privacy or confidentiality”
- “Being easily identified as attending service if it is a stand-alone building. Better if within other health premises so if seen going into building it is not obvious where you are attending”
- “Embarrassment of bumping into someone you know”
Would not be put off using sexual health services:

“As a female, I would personally prefer to see female practitioners. I would not be put off using a sexual health service if there were male practitioners but would like the option of expressing a preference”

“Not if I was worried enough to go in the first place”

Practicalities:

“Hours that don’t fit in with my lifestyle e.g. work, children”

“If it was based in a bad area of a town”

Other reasons:

“Talking to you like a child!”

“Negative schema from friends”

Information on Sexual Health

Figure 5.14 Sources of information on sexual health

- Friends: 2
- Family: 1
- College/school/university: 3
- Family doctor/GP/GP nurse: 4
- Pharmacist/chemist: 1
- GUM clinic: 18
- Internet - NHS websites: 21
- Internet - other websites: 13
- Television: 4
- Magazines: 1
Questionnaire participants were asked where they got most of their information on sexual health. The most frequent source of information (n=21) was NHS websites, followed by family doctor/GP/GP nurse (n=18) and other websites (n=13) (figure 5.14). Of those people who accessed sexual health information via the internet, it was fairly evenly spread how the websites were accessed, with 13 accessing the information using a laptop, 11 using a desktop computer and 10 through mobile phone browsers (figure 5.15).

**General health and lifestyle**

Questionnaire respondents were asked a number of general health and lifestyle questions to establish if any of these had an impact on the use or knowledge of sexual health services. Although some analysis of this has taken place, due to the small sample size, caution must be taken in interpreting the results.

**Figure 5.16 How would you describe your general health?**

Over half of the questionnaire respondents (56%) felt they were in good health, with just under a quarter (24%) describing their health as very good (figure 5.16). Over a quarter (26%) said that they never drank more than eight (men) or six (women) or more alcoholic drinks on one occasion and a further 26% who did less than monthly. However, there were 21% who drank this amount of alcohol on a monthly basis and four individuals who did this on a weekly or daily (or almost daily) basis (figure 5.17). Most people (65%) had never been unable to remember what
had happened the night before because of drinking (figure 5.18), and a similar proportion (68%) had never failed to do what was normally expected of them because of alcohol (figure 5.19).

**Figure 5.18** How often during the last year have you been unable to remember what happened the night before because you had been drinking?  
**Figure 5.19** How often during the last year have you failed to do what was normally expected of you because of alcohol?

The majority of survey respondents (85%) said that a relative, friend, doctor or other health worker had not been concerned about their drinking or suggested they cut down in the last year (figure 5.20). A similar proportion (82%) did not smoke tobacco at all (figure 5.21).

**Figure 5.20** In the last year has a relative, friend, doctor or other health worker been concerned about your drinking or suggested you cut down?  
**Figure 5.21** Do you currently smoke tobacco (e.g. in a cigarette, cigar, roll-up, pipe etc.)?

The majority of survey respondents (85%) said that a relative, friend, doctor or other health worker had not been concerned about their drinking or suggested they cut down in the last year (figure 5.20). A similar proportion (82%) did not smoke tobacco at all (figure 5.21).

Each response to the above questions on the questionnaire was scored with three points for a negative response, two for an “okay” or “medium/average” response and one point for a positive response. These were combined to give health categories of “better health score” for individuals whose combined health score was between five and six, “okay health score” for people whose combined score was between seven and eight, and “poorer health score” for those scoring between nine and ten.
Nearly half the questionnaire respondents (47%) had a “better” health score and 38% had an “okay” health score. Only three individuals (9%) had a “poorer” health score (figure 5.22).

Figure 5.23 shows the combined health score against whether the participants had used a condom in the last 12 months with all their sexual partners. These results did not show a statistically significant relationship, in part because of the small sample size, so caution must be exercised in interpreting the results. Three individuals with a poorer health score never used a condom with their partners in the last 12 months. However, ten individuals with a better health score also never used a condom with their partners in the last 12 months. The correlations between demographics and combined health scores were not strong enough from which to draw any useful conclusions.
Sexual Health Needs Assessment – Vale Royal, Cheshire

Relationships, contraception, sexually transmitted infections (STIs) and HIV

The questionnaire asked participants how many sexual partners they had had and this was looked at in conjunction with how often they used condoms with all partners. Nineteen individuals had one to two sexual partners and had never used condoms with them in the last 12 months. There were only two participants who had five or more partners; one never used a condom and the other used a condom some of the time (figure 5.24).

Figure 5.24 Number of sexual partners in the last 12 months by use of condoms with all sexual partners in the last 12 months

Other methods of contraception and how well a partner is known particularly influenced whether questionnaire respondents used a condom. Figure 5.25 shows that it may depend on the kind of sex they are having, whether or not they are prepared to become pregnant and how they feel at that particular time also influence whether or not they use a condom.

Figure 5.25 What things influence whether you use a condom?

Other methods of contraception/how well partner is known:

- “Don't need them in stable relationship for past 25yrs and have been sterilised”
- “Have not used I had successful vasectomy in 2003 as am with same partner who I believe is faithful to me”
- “I am on the pill”

How well partner is known:

- “How well I know someone”
Other reasons:

- Never do for vaginal sex as only ever had my one sexual partner and she only has had me. Only wear condom for anal sex
- Not ready for any more kids yet
- The moment

Participants were asked what types of contraception they had used with their current partner in the last 12 months. Most people (n=6) stated that they had not used contraception and four stated that they had used a condom (figure 5.26). Two further people indicated that they had had a hysterectomy in the past. Other options included in the question were: coil (Mirena/IUD/IUS), cap/diaphragm, injection (Depo-Provera), the morning after pill and the rhythm method.

**Figure 5.26 Types of contraception used with current partner within the last 12 months (participants could tick all that apply)**

The most commonly used method of contraception used currently, was the condom (n=8) (figure 5.27). One other individual also stated that their ovaries had been removed.
Amongst individuals who said that they used a condom in the last 12 months and answered the question on reason for use, it was fairly evenly spread between people who used them to prevent pregnancy (n=3), to protect against HIV and other sexually transmitted infections (n=2) and those who used them for both of those reasons (figure 5.28). Of the individuals who said both, their main reason for use was to prevent pregnancy.

**Figure 5.27 Usual method of contraception at the moment (participants could tick up to three options)**

Amongst individuals who said that they used a condom in the last 12 months and answered the question on reason for use, it was fairly evenly spread between people who used them to prevent pregnancy (n=3), to protect against HIV and other sexually transmitted infections (n=2) and those who used them for both of those reasons (figure 5.28). Of the individuals who said both, their main reason for use was to prevent pregnancy.

**Figure 5.28 Reason for use of condoms in the last 12 months**

**Figure 5.29 Location of advice or acquisition of contraception in the previous 12 months**

- Prevent pregnancy
- To protect against HIV and other sexually transmitted infections
- Or both
- Family doctor/nurse (GP)
- Pharmacist/chemist
- Family planning clinic
- Vending machine
- Supermarket/other shop
Among those responding who had sought advice or contraception in the last 12 months, four people had accessed it through their family doctor/GP, whilst a small number obtained contraception from a family planning clinic, pharmacist, vending machine or supermarket or other shop (figure 5.29). Twenty four individuals stated that they did not get advice or obtain contraception from any of the locations listed in the questionnaire. Other locations listed were: online/through the post, sexual health /GUM clinic, young people’s sexual health and contraception service.

Questionnaire participants were given a number of statements about STIs and HIV and were asked to strongly agree, agree, neither agree nor disagree, disagree or strongly disagree. Generally, the level of knowledge about STIs was good amongst questionnaire participants. Most people (n=20) disagreed or strongly disagreed with the statement that “all STIs are easy to cure” and most people (n=27) disagreed or strongly disagreed that “all STIs show symptoms. Twenty five individuals disagreed or strongly disagreed the statement that people were not at risk of catching an STI because they are on the pill, with a smaller number of people (n=19) disagreeing or strongly disagreeing with the statement that they were not at risk of catching an STI because they always use a condom. Nobody agreed or strongly agreed with the statement that “if you only have sex with people who look fit and healthy you won’t catch an STI” and most people (n=26) disagreed or strongly disagreed with the statement that “married people/people in a long term relationship do not get STIs”. The statement that “it is possible to have an STI or HIV and not know” was the only statement that a large proportion of people agreed or strongly agreed with (n=27) (figure 5.30).

Figure 5.30 Knowledge of sexually transmitted infections

Four statements on HIV were answered by survey participants. Compared with the questions on STIs, there were more responses of “don’t know”. Fourteen people agreed or strongly agreed with the statement that “HIV drugs make HIV easier to live with”, eight individuals disagreed or strongly disagreed and six did not know. Nineteen people disagreed or strongly disagreed that “HIV drugs make people less infectious”. Fourteen agreed or strongly
agreed that “I don’t think I am at risk of catching HIV”. Finally, most people (n=20) disagreed or strongly disagreed that “all HIV positive people die from HIV before they get old” (figure 5.31).

Figure 5.31 Knowledge of HIV

![Knowledge of HIV](chart)

Figure 5.32 Numbers of participants who had been tested for a sexually transmitted infection in the last 12 months

![Numbers of participants tested for STIs](chart)

Most people (n=27) had not been tested for a sexually transmitted infection (including HIV) in the last 12 months (figure 5.32) and no-one had reported being diagnosed with a sexually transmitted infection in the last 12 months.
6. FURTHER INSIGHTS INTO ‘SELDOM-HEARD’ GROUPS: MEN WHO HAVE SEX WITH MEN/LGBT

Box 6.1 Key findings – men who have sex with men/LGBT

- Men who identify as gay or bisexual are more likely to use condoms and access sexual health screening services;
- Men who identify as heterosexual but also have sex with men, including married men, are the least likely to use condoms, have more sexual partners and are less likely to access sexual health services for STI screening;
- Trans people are particularly at risk as they are less likely to use condoms and have more sexual partners. Support for trans people could reduce the need to seek acceptance in risky sexual encounters;
- The cost of fuel and parking and the time consuming distances of public transport are barriers to access to Leighton and Chester hospitals;
- Out of hours clinics are needed to encourage access, especially for MSM who identify as heterosexual;
- More work is needed to promote condom use and STI screening to men who identify as heterosexual but have sex with men, this may be outreach in the sauna or through websites that facilitate ‘hook ups’;
- STIs and HIV can often have no symptoms. Wider publicity of GUM services is needed to encourage men to attend for regular STI screening when they are asymptomatic not just when they are showing symptoms;
- STI and HIV screening in the Northwich Sauna facilitate access to older men and men who do not identify as gay or bisexual. These are two groups who are less likely to attend GUM services.

Background

Men who have sex with men (MSM) have been identified by commissioners as a target group for this needs assessment as they are at higher risk of sexual ill-health. Therefore this needs assessment aims to engage further with MSM in Vale Royal to better understand their sexual health needs, unmet needs, barriers to access and experiences. Rather than using the term ‘gay/bisexual men’, the term ‘MSM’ will be used. ‘MSM’ refers to men who engage in sexual activity with other men and may include those who identify as homosexual, bisexual or heterosexual. The term refers to sexual behaviour rather than self-defined sexual orientation or identity.

A brief literature review was conducted to identify national and local epidemiology, as well as examples of successful working and best practice. Some research discussed below relates to the general lesbian, gay, bisexual and trans (LGBT) community and some focuses specifically on MSM. Although there are differences in experiences and epidemiology it is worth including both areas of evidence to provide a fuller picture. The LGBT population will be referred to as LGBT or LGB, depending on which groups are being referred to.

Epidemiology of sexually transmitted infections (STIs) and HIV

MSM are disproportionately affected by STIs and HIV. The Public Health England Health Protection Report (June 2013) included the latest figures on STI diagnoses. The key findings that relate to MSM are:

- In England in 2012, among male GUM clinic attendees, 79% (2,142/2,713) of syphilis diagnoses, 58% (10,754/18,537) of gonorrhoea diagnoses, 17% (8,509/51,454) of chlamydia diagnoses, 11% (1,360/12,159) of genital herpes diagnoses and 9% (3,492/40,392) of genital warts diagnoses were among MSM;
The number of diagnoses of STIs reported in MSM continues to rise, although to a lesser extent than reported last year;

- Gonorrhoea diagnoses increased by 37% in the past year (7,851 to 10,754 diagnoses), chlamydia diagnoses by 8% (7,851 to 8,509), genital warts diagnoses by 8% (3,238 to 3,492), and syphilis diagnoses by 5% (2,043 to 2,142). Gonorrhoea was the most commonly diagnosed STI among MSM in 2012;

- Some of the increases in diagnoses may be due to changes in the tests used. However, the large increase in the number of gonorrhoea diagnoses in MSM over the last year, the ongoing lymphogranuloma venereum (LGV) epidemic in older, HIV-positive MSM, outbreaks of other STIs in this group such as shigella flexneri and shigella sonnei and the continued increase in new diagnoses of HIV strongly suggest that ongoing high levels of unsafe sex is leading to more STI transmission in this population (PHE, 2013).

The latest national HIV figures were released in 2012 and present data collected in 2011. New HIV diagnoses among MSM have been increasing since 2007 with 3,010 reports in 2011, representing an all-time high. HIV rates are higher in MSM than their heterosexual counterparts (HPA, 2012a). New HIV diagnoses among MSM have surpassed the number of diagnoses made among heterosexuals for the first time since 1999, accounting for 48% of all new diagnoses made in 2011, after adjusting for missing information.

Late diagnosis is the most important predictor of morbidity and short-term mortality among those with HIV infection. In 2011, 47% (2,950) of HIV diagnoses were made at a late stage of infection (with a CD4 cell count <350 cells/mm3 within three months of diagnosis). Late diagnoses were lowest among MSM (35%; 1,050; HPA, 2012).

HIV disproportionately affects two populations in England; black Africans and MSM. HIV prevalence is approximately 30 times higher in these groups than in the general population of England. In 2012 there were 31,830 people accessing HIV care who acquired the infection through sex between men, of whom 87% (27,700) were white.

For information on HIV in Vale Royal/Cheshire West and Chester, see chapter three of this report.

**STI and HIV Testing**

HIV testing within STI clinics is higher in MSM (84% of attendees) than in heterosexual men (74%) and women (66%; HPA 2012). However, 63% (1,160/1,840) of MSM newly diagnosed with HIV at an STI clinic had not attended that clinic for testing in the previous three years, which suggests there is much room for improvement in the frequency of testing by those at highest risk.

In 2011 Stonewall and Sigma Research conducted the largest ever survey of gay and bisexual men’s health needs (Stonewall, 2012a). The survey was completed by 6,861 men in England, Scotland and Wales and one section of the survey focused on sexual health. They found that over a quarter (26%) of gay and bisexual men have never been tested for STIs. Eighty three percent of these gave the reason ‘I don’t think I’m at risk’, 13% were ‘scared’ to have a test and nine percent said they are ‘too busy’. Stonewall provide a breakdown by local authority and this shows that a similar proportion of men who completed the survey and live in Cheshire West and Chester have never been tested for an STI (27%), this figure is slightly higher for Cheshire East (33%; Stonewall 2012b).

In the national survey, all participants were asked ‘have you ever had an HIV test?’ and 30% of respondents had never had an HIV test. The most common reason for this was “I don’t think I have put myself at risk (69%), ‘I have never had symptoms of an HIV infection’ (33%) and ‘I have never been offered a test’ (26%). Fear of a positive result (17%) and finding clinics intimidating (14%) were also common. Fourteen percent of respondents said they did not know where to get a test and more than half (54%) have never discussed HIV with a healthcare professional. The report concludes “These figures do raise grave concerns about the effectiveness with which hundreds of millions of
pounds of public money have been spent on HIV awareness and prevention in recent years.” (Stonewall 2012a). Information from the local authority data shows that local respondents have slightly lower levels of HIV testing; amongst respondents from Cheshire West and Chester 35% had never had an HIV test and in Cheshire East 33% had never had an HIV test (compared with the national figure of 30%; Stonewall 2012b).

Holistic Sexual Health

The World Health Organisation definition of sexual health takes a holistic approach that includes physical, mental and social wellbeing and acknowledges the importance of pleasurable and safe sexual experiences (Glasier et al 2006). Therefore, it must be remembered that sexual health for all people, including men who have sex with men, is not just the absence of STIs and HIV. Inability to express emotional intimacy in public due to fears of homophobic abuse has been found to be a common obstacle in sexual health for LGB people (Sigma 2000). It needs to be remembered that it is sexual behaviour, not purely sexual identity that is associated with increased risk of sexual ill-health. Other findings about sexual activities need to be addressed; twenty-seven percent of MSM have regretted the sex they have had and 27% have agreed to sex they did not want. Eleven percent of MSM have been forced to have sex when they did not want to in the last year (Sigma, 2000). This high figure suggests a great need for support and psychological services for those men who have been assaulted.

Accessing Sexual Health Services

In general, LGB people face many barriers to accessing sexual health services. A fifth of MSM have had a bad experience in sexual health services because of their sexual orientation, 17% of MSM feel they have less access to sexual health services and 29% of MSM do not feel safe enough to discuss sexuality with their GP/family doctor (Sigma, 2000). These barriers, or perceived barriers, to care could lead to undiagnosed STIs and other sexual health problems. Other barriers to good quality sexual health services can come from the health professionals themselves. One study in Sheffield found that GPs were not confident to discuss sexual health issues with non-heterosexual patients due to embarrassment about lack of understanding of sexual practices, not knowing the appropriate language and, in a minority of cases, personal prejudices. The GPs interviewed in this study suggested more training needed to be given about how they could improve these types of consultations (Hinchliff et al., 2005).

Best practice - Improving access to healthcare for the LGBT population

In 2007 the Department of Health produced a series of briefing documents called ‘Reducing health inequalities for lesbian, gay, bisexual and trans people’ (DH, 2007). They aimed to provide guidance to service planners, commissioners and frontline staff by raising awareness of the issues, informing them of the evidence and helping to inform the delivery of appropriate services, with the overall aim of helping reduce health inequalities for LGBT people.

Dodds et al (2005) suggest that improved openness and honesty, where men are assured of a non-prejudicial response in advance of disclosure, will increase professional capacity to understand the whole patient and make a correct diagnosis when one is required. They suggest the most obvious means of addressing this issue is to improve the quality of diversity training for health care workers. They recommend that training focuses on the dignity and human rights of LGBT clients and should be supported by non-discrimination and confidentiality policies that explicitly include sexual orientation. The Centre for HIV and Sexual Health in Sheffield also suggest ten tips for providing inclusive healthcare to all LGB people. These are presented in box 6.2 below.
The language that practitioners use can exclude many LGBT people. Terms such as ‘husband’, ‘wife’ or ‘marriage’ assumes opposite sex relationships only and can often force LGBT people to ‘come out’ when they may not have felt comfortable to. Using terms such as ‘partner’ and ‘they/them’ will avoid this problem and is also inclusive of heterosexual couples, regardless of their marital status (NHS Inclusion Project 2005).

Box 6.2 Top ten tips for providing inclusive healthcare

1. **Respect** the individuality of lesbian, gay and bisexual (LGB) people - LGB people are as unique and diverse as everyone else.

2. **Don’t make assumptions** about a patient’s sexual orientation.

3. **Be aware of the language** you are using when talking to patients. Does it presume heterosexuality? Try to use gender neutral language (e.g. partner). Listen to how people describe their identity and reflect this.

4. **Behaviour will not always match labels.** Someone may present as heterosexual but may have same sex partners or visa versa. Be open to this possibility.

5. **Create a welcoming atmosphere** where lesbian, gay and bisexual people feel comfortable discussing their health concerns. For example, display a statement in your waiting room explicitly demonstrating a commitment to fair treatment for all, irrespective of sexual orientation. And check that the practice environment is representative of all your patients.

6. **Promote respect of diversity** amongst all staff and encourage an environment where homophobia and heterosexism is unacceptable and can be challenged.

7. **Be aware of specific health issues** for different groups.

8. **Don’t forget that families and friends of LGB people** can be affected by the sexual orientation of others and that specific support is available to them.

9. **Think about confidentiality** – consider discussing with the patient what you record in their notes about their sexual orientation. This information is potentially very sensitive.

10. **Use and refer to specialist LGB services** – when in doubt contact or refer to specialist services.

*Source: Centre for HIV and Sexual Health (2009). Sheffield in the Pink: Providing Excellent Care for Lesbian, Gay and Bisexual People. A Practical Guide for GPs and Other Health Practitioners.*

Local initiatives to increase access to health services

Some work is being done in the north west of England to reduce barriers to healthcare for LGB people. In Lancashire and Merseyside an organisation called Navajo awards a Charter Mark to “private and public sector organisations that take positive steps to welcome and encompass LGBT issues within their organisation or service provision” Organisations which apply are evaluated by Navajo and if they meet the criteria are awarded the Charter Mark at an annual ceremony. So far 150 organisations across Lancashire and Merseyside have been awarded the Charter Mark (www.navajoonline.org.uk).

The Lesbian and Gay Foundation (LGF) runs a similar scheme called Pride in Practice; “a benchmarking tool that identifies GP surgeries that are fully committed to assuring that their lesbian, gay and bisexual patients are treated
fairly and able to discuss their issues openly with their GP or healthcare provider...This means that LGB people will be more likely to provide health care professionals with accurate information earlier on. As a result, they will be able to address health problems and unhealthy lifestyles without fear that divulging certain information, which could be needed by the health professional (such as sexual history, or specific issues relating to mental health, for example), will result in prejudice or discriminatory treatment.” However this scheme is specifically aimed at primary care (www.lgf.org.uk/for-professionals/pride-in-practice/)

Monitoring sexual orientation

Monitoring of the protected characteristics of age, gender and race is common across public bodies and health services. Monitoring sexual orientation is important because by law all public bodies must also think about how they treat people of different sexual orientations fairly and equally. The Equality Act 2010 requires all public sector organisations to take account of the needs of people with protected characteristics when designing services. The Public Health Outcomes Framework includes sexual orientation as one of the equalities strands against which the public health indicators are compared.

When health services monitor for sexual orientation they can safeguard against discrimination and ensure equal access to their services. Monitoring sexual orientation provides information to enable service providers to better understand their service users and deliver the appropriate services for their different needs.

The Lesbian and Gay Foundation have produced a useful and important guide to sexual orientation monitoring called Everything you always wanted to know about sexual orientation monitoring... but were afraid to ask (LGF 2011). The benefits to organisations of monitoring for sexual orientation include:

- Identifies inequalities between different groups;
- Enhances ability to identify issues that affect LGB people;
- Improves understanding of the potential barriers to services;
- Supports the ability to provide appropriate and tailored services, and to improve existing services;
- Supports the ability to monitor incidents of discrimination and prevent them from happening;
- Helps to measure performance, improvement and change;
- Improve processes to tackle problems;
- Lack of accessibility for LGB people may not be obvious without investigation;
- Sometimes people do not have a choice about where they access services, for a multitude of reasons (LGF, 2011).
Findings

Initially we had planned to conduct a focus group with men who have sex with men from Vale Royal and BPCNW distributed information inviting their service users to take part. However, due to the very low response rate it was decided interviews would be a more appropriate method to collect data from local MSM. The focus group discussion guide, similar to the guides for the other target groups, was amended slightly to make it applicable for one-to-one interviews.

Two interviews were conducted in October 2013. Before the interview each participant was given an information sheet, any questions were answered and written consent was obtained. Each interview lasted approximately one hour and, with consent, both were recorded. Both interviews were conducted in private rooms, one in the Body Positive office in Crewe and the other in a council building in Northwich. Detailed notes were made from the recordings and thematic analysis conducted, quotes are included in the results and some elements have been anonymised to ensure confidentiality for the participants.

Throughout the interviews both participants referred to men who identify as heterosexual but also have sex with men as ‘MSM’. This language could be confusing because in epidemiology and health literature the term ‘MSM’ refers to all men who have sex with men, no matter how they define their sexual orientation. These two participants used ‘MSM’ to only refer to men who would not identify as gay or bisexual. They did not include openly gay and bisexual men in the ‘MSM’ category. The researcher asked the participants for clarification on this and where necessary clarification has been included in the analysis below.

Participant one (P1) was a male in his 30s who lived in Crewe. Although the participant lives outside of the Vale Royal area he was one of only two individuals who volunteered to take part so was included in the data collection. Although he lives in Crewe he talked about the experience of living in Cheshire generally not just about Crewe. He identified as gay and had lived around the north west of England, in a number of different cities, before settling in Crewe.

Participant two (P2) was also in his 30s and identified as bisexual. He lives in the Vale Royal area and is HIV positive. He also identified as being trans and described his gender as:

“I class myself in the gender fluid spectrum, in the middle. I flow between masculine and feminine, there are times when I am extremely feminine in the way I dress, my actions my mannerisms and behaviours. Then there are other times when I am extremely masculine” (P2)

He talked about how he was not able to express his feminine side in public as often as he would like to, when asked why this was he responded:

“That is down to the situation of where I live and opportunities where I am. Village communities are not the easiest. It is a commuter slash farming village. I couldn’t walk down to the local pub dressed as a female, it just wouldn’t happen. At the moment...I don’t have very much money, getting money to go to other places where I can be me is very difficult.” (P2)
Not being able to express this side of his personality caused depression and was not easy to deal with. Participant two was also living with HIV and some of the conversation focused on the support and treatment he received for his HIV. However, as HIV is not within the remit of this needs assessment we will focus on the discussion around sexual health in general.

Awareness of Services

Both participants were aware of the GUM clinics in Leighton and both had used the services at BPCNW. Participant one was not aware of other services within the Cheshire area but had used GUM and community services for gay men in other areas of the north west of England before he moved to Crewe. During the discussions participant one often compared local services to experiences at services in other parts of the region. Participant two was also aware of services in Chester and mentioned the Warrington GUM but did not know much about it, and had not used it. He also talked about using a GUM clinic in Staffordshire.

Neither participant thought the sexual health services were very well publicised and not many people necessarily knew about them unless they had a problem. Participant one discussed how he had taken a number of friends to Leighton Hospital for STI testing and they would not have known anything about the service without his guidance. He had never seen posters or information about the GUM and thought that people only found about it when they had symptoms and searched online for what services were available locally. Participant two, who lived in Vale Royal, was not aware of any of the local sexual health services in Winsford or at Victoria Infirmary in Northwich.

Experience of The Centre for Sexual Health at Leighton Hospital

Both participants had accessed sexual health services in Leighton Hospital. Participant one talked about it in detail and compared it to other GUM clinics he had attended in other areas of the North West. He was very positive about the staff, care and organisation of the Leighton clinic. He thought the staff had a caring and non-judgemental attitude and appreciated that they took the time to talk things through with you.

“In Leighton [GUM] they are really really good. They are really friendly. [The GUM in another big city in North West] was a bit impersonal. You go up to a glass window, give them your name, sit down and hand a form back in and then wait for hours. It is big and impersonal. But that it is how it is at a big GUM. But here [Leighton] it is quite…it’s a big building but it is smaller. The staff are really friendly and really professional. They remember you, which is good. You can go in and chat a bit and it is a much more relaxed environment to get tested. They don’t talk down to you either.” (P1)

Participant one compared it to the busy and impersonal service at GUMs in bigger cities, staff in these bigger clinics were thought to be more judgemental.

“When they talk down to you over and over and over... you see the same person you remember them but they don’t remember a thing about you. It gets quite...you’re given the same lecture.” (P1)
He thought the waiting time at the drop in clinic was acceptable and again better than in GUMs in other areas. He had taken friends who do not live in Cheshire to the GUM at Leighton Hospital and they agreed it is better than their local service so return to Leighton.

“They come back over [to Leighton] cos it is a nice relaxed atmosphere and they are not lectured. They explain things to you, if they are at risk it is talked about. But it isn’t explained in a way where you are talked down to. I think that is important….people aren’t treated like kids.” (P1)

He thought the GUM provide all the services one needed including HIV and STI testing, vaccinations and appreciated how they took the time to go over results in detail. He felt the service at Leighton GUM was very personalised.

“Rather than you just go in and they do things and you go out. They talk to you a bit, see what you have been up to, test you for what you have been doing, the right risks…they are more reassuring. They are really really nice…I recommend everybody goes [laughs]. The nurses are really really nice, very friendly and they can always find the vein [laughs]. They pick up things not directly related to sexual health, referrals to other hospital departments if they notice something and make you an appointment.” (P1)

He thought the location was easy to get to by car and the bus service was reasonable but not very frequent. The only problem with access was parking:

“Parking is a nightmare, they charge a fortune. £2.50 an hour, if you are there over a certain period it jumps up and they think you are there all day £15 or something.” (P1)

Participant two did not discuss Leighton Centre for Sexual Health in much detail as he usually attended The Countess of Chester Hospital. He knew people who used Leighton GUM and said they found it very good. He thought that Leighton was easy to get to by car but not by bus as from Vale Royal you had to get either a train and then a bus or two buses. Being out of town means it is not possible to walk from the train station or bus station. He also thought the parking fees at Leighton Hospital were too expensive. However, he also saw this as a drawback to the Countess of Chester Hospital.

Experience of the Centre for Sexual Health at the Countess of Chester Hospital (COCH)

Participant two attended COCH regularly for HIV care and STI screening. He had received his positive HIV test at another hospital outside the north west but now attended Chester for HIV care. He spoke positively about the service and staff at Chester. Again parking and public transport was a problem for accessing the service. As COCH is out of town it made public transport from Vale Royal very time consuming and the fuel and parking fees were expensive, especially if he was having to make frequent trips for HIV care. However, he did talk about having been lucky to find somewhere free to park near COCH which made attending regularly easier.

“The main issue is parking, there isn’t free parking anywhere…[if you have to go regularly] and pay the parking fees it is a lot of money.” (P2)
He thought the name of the clinic (Centre for Sexual Health) would discourage some people from attending, and thought it should return to ‘genito-urinary medicine clinic’. He thought calling it the GUM makes it more general and does not give the impression that everyone is attending because of STIs. He did appreciate some people do not understand the term and acknowledged he has more of an understanding of medical terms because of his family background:

“Chester is called ‘the sexual health clinic’ which I don’t think does it any favours…they should be called the GUM Clinic, what it used to be called. Cos the GUM Clinic isn’t just sexual health it is all gynae issues [sic]. For blokes it could be a problem with his prostate. There are many other reasons you could be going into a GUM clinic rather than sexual infection.” (P2)

He talked favourably about the availability of counselling at Chester which he thought was important for people who had received a positive diagnosis. Although he had not used the counselling he thought it was important that it is available.

Barriers to accessing services

As well as parking fees and the distance to the services, other general barriers to accessing sexual health services were discussed by both participants.

Opening times were discussed by both participants. If clinics are only available during weekdays this will discourage a lot of people from attending because people will not take a day off work for a routine check up, Participant two acknowledged that people would probably take time off work if they had symptoms but not for routine screening.

“You try and find anywhere open on a weekend. If you work, what chance have you got. You have no chance of accessing any GUM or sexual health service. It is putting them off cos they can’t get there, they aren’t going to take a day off work just to get an STI check. Taking day off to go for an MOT is ridiculous. Whereas if you had weekend access…” (P2)

Participant one also thought that the opening times might put people off attending, especially the MSM who identify as heterosexual.

If you are working and for the straight MSM, people probably wouldn’t go because of the hours maybe. Finding the time to go…it isn’t a quick process you are usually there for 45 mins to an hour…finding the time for them. (P1)

Participant one also thought there was a lot of stigma and fear associated with sexual health that discouraged people from attending services. People, especially the men who identify as heterosexual, would be scared that they would be seen by people they know and of being judged.

“The implication is if you are going to get tested you think you have got something….if someone sees you…they run several clinics at once so you could see your neighbour. Chances are very slim. But people worry. Especially with the MSM [men who identify as heterosexual but have sex with men] Gay, out men are aware and get tested quite regularly.” (P1)

“A lot of married men, how do they explain to their wife that they are going to go for an STI check ‘when I have only slept with you my dear’”(P2)
Participant one also thought people were scared to attend sexual health services because they did not know what to expect and had heard many myths and scare stories.

“Once you are in there they guide you through and hold your hand. But if it is your first time going and you don’t know what to expect, hearing stories about when they used to do penile swabs. People love to try to scare you off...mention some horrible gruesome test they haven’t done since the 80s... I think if you have never been it is quite intimidating cos you just don’t know.” (P1)

He thought this fear could be reduced by outreach work where nurses talk people through the process, answer questions and alleviate any fears. He also thought social media could be used to demystify the process.

“[Reduce fear by] nurses coming out and having a chat at a Body Positive group – if they are willing to just to answer questions or something. If they wanted to get all high-tech they could do some social media or something. Do a YouTube video ‘come to Leighton and get your bits tested’” (P1)

Improving local sexual health services

Participant one thought the sexual health department at the Countess of Chester Hospital needed to improve the way they communicate results. He discussed the processes at other GUMs where they send separate text messages as soon as the results come through. He understood that Chester informs patients that if they haven’t heard anything in two weeks the results are all negative. He felt having a text to say they are negative is much more reassuring as you worry for two weeks. He especially liked the idea of getting results for each test as soon as possible because he could be worrying about one specific infection. He thought the current system of waiting for two weeks made patients panic, especially if they received a call in that time. If there was a more modern high tech way of communicating results it would reduce anxiety for patients. However, following a pilot study in 2010, the GUM at Chester successfully implemented the use of a computer-facilitated telephone system where negative results are automatically uploaded within 10 days of the patient’s clinic attendance (Evans-Jones et al., 2011). It is possible that participant one’s recalled experience was prior to the implementation of the telephone system, or that he was unaware of it at the time.

“If they call in that two week period, even if it is just [to repeat a test] I had a missed call...I thought ‘oh my god’ whereas if they’d just texted you...that would have been better. I asked them why and they said it was to do with data protection, you are calling my phone, it is my information please tell me. Any call from a doctor when you’re not expecting one, that is it” (P1)

Participant two wanted GUMs to have more facilities and staff time to discuss and support patients especially those who had received positive results. This emotional support was especially important for those who had lifelong conditions such as HIV or herpes.

“You do need a soft room and couple of soft chairs. Just to sit down and have a cup of tea and a biscuit. When you’ve had bad news, even if it is something that can be dealt with, the chlamydias and gonorrhoeas, it is still not a nice thing.” (P2)
Improving support for MSM in the area

The two participants did not know of any non-clinical or support services other than Body Positive Cheshire and North Wales (BPCNW). They both used the BPCNW services and spoke positively of their experience. One participant used the gay men’s groups and commented that it felt like the funding had been cut to the organisation because the staff seemed to spend more time working in the office and less time facilitating the support groups. This was seen as a negative change as the groups were better when BPCNW were leading the discussion. The other participant accessed the counselling service available at BPCNW.

Participant one talked about what it was like to be a gay man in Cheshire. He compared it to the other areas he had lived in and thought it felt more closed-minded and that people were less likely to be open about their sexual orientation:

P1: “Yeah. I think the further you go from cities then more, definitely yeah. I sort of semi went back in the closet when I moved here. I moved to the suburbs and go down the street everyone has union jacks everywhere and being stereotypically ‘Daily Mail’, sounds horrible, but then you start chatting and getting to know people and they are really nice people. When you first look at it it is intimidating. We will hide being gay for now ‘no we are just sharing a house’ rather than a couple. Got to know neighbours told one and then everyone knows [laughs]”

He felt isolated socially and there were not as many services or places to meet other MSM. This meant that MSM from the area have to travel to access services or meet people.

“Isolated. There doesn’t feel like there is much for a gay or bi man in the area in terms of….it is somewhere you go and you live and you go somewhere else to meet people. You go out to meet friends in Manchester, or Birmingham or Liverpool. From here to Chester it is just very far…Body Positive was the first thing socially that I found when I first moved here. There is a group in Macclesfield and Stoke.” (P1)

He thought this lack of community meant men were less likely to identify as gay or bisexual and that there were more men who identify as heterosexual but have sex with men (discussed in the section below). He thought that the geographically spread out population meant people used websites more to meet potential sexual partners, and a lot of the discussion related to meeting men on websites and mobile phone apps. He thought MSM in Cheshire used websites more often that phone apps; this was especially important to ensure privacy.

“People use them [apps and websites] cos it is easy and convenient to meet up with people. A lot of it is just about sex. A few are about chatting and making friends, but most are about sex” (P1)

“In [big North West City] it seemed to be more app based, not the websites. In small areas it is websites cos you can delete your history. Whereas if someone sees your phone you have an app on your phone and that raises questions. Whereas if you can just delete browse history.” (P1)

Participant one thought that these websites would be a good way to promote sexual health and target messages at local MSM, especially the men who identify as heterosexual. Promoting services, condom use and regular screening through these sites would provide access to all men, irrespective of how they defined their sexuality.
Participant one also described how isolating it could feel, especially at the weekend when there is no support or contact available, especially support for people living with HIV. He suggested an internet chat room for local men that is facilitated by an organisation like BPCNW and could be linked to names or hospital numbers. He thought it needed to be kept local so that it was personal and there would be some continuity.

When asked if there were any other ways for the NHS or local authority to improve the sexual health of local MSM, participant one didn’t think the council had anything to do with sexual health and was surprised that they would be involved:

“When it comes to sexual health I don’t think the council do anything at all…the council I think of those annoying people who keep messing up my road…and don’t get me started on bins [laughs]” (P1)

With further prompting and after the changes in public health commissioning had been explained he suggested that having members of the gay community doing outreach work could be a way to improve the sexual health of local LGBT people. He discussed some projects he had been involved with in other areas and how these had raised awareness:

“If they could get the active members of the [gay] community involved, either as voluntary or pay expenses, to go out places and promote it…when I first came out I was involved with [gay youth and student groups] part of that they asked people to go with them to different places…we did presentations in school and businesses, maybe council, but they were very active in promoting the service. If you take that and you shift it onto sexual health maybe. Have people who can answer questions, people who have had the training…and people who aren’t going to talk down and lecture. Talk about different STIs and testing. ‘Community hero’ isn’t the right name for it but that sort of thing - outreach and volunteers” (P1)

Sexual health of men who identify as gay or bisexual

Both participants thought that men who identify as gay or bisexual were generally responsible about their sexual health, were more likely to use condoms and regularly accessed STI screening services. Participant two thought this was due to the health promotion aimed at gay men in the 1980s and he thought this had changed the mind-set of gay men, for gay men there wasn’t as much stigma around STI testing as this has become the norm.

“A lot of the gay men that I know... tend to go for 6 monthly MOTs...quick check, make sure everything is running ok, make sure they haven’t picked anything up. Especially the gay men, the bisexuals not so much, but the gay men have joined on with the bandwagon of ‘we need to make sure we’re healthy’. A lot of it to do with the tombstone advert in the 80s...HIV is the motivation. HIV is the one a lot of gay men are specifically being tested for. The health promotion has evolved from that point but has always been a higher priority than it has been for any other group. [For gay men] it isn’t uncool to go for a sex check. It is the cool thing to do. It is the norm.” (P2)
MSM who identify as heterosexual

During both interviews a lot of the conversation focused on the risk taking behaviour of men who identify as heterosexual but have sex with other men. Both participants referred to these men as ‘MSM’ and thought they engaged in more risky behaviour than men who actively identify as gay or bisexual.

They talked about groups of men who do not want to identify as gay because of prejudices or fear.

“You have the MSM group [who identify as heterosexual], they will sleep with a man ‘but I am not bisexual’ they are very difficult to get through to...Married men who sleep with men don’t want to be classified within gay or bisexual group, because of the prejudices they had been brought up with” (P2)

From his experience participant two thought these MSM who identify as heterosexual are less likely to want to use condoms and more likely to have multiple partners.

“They are also the highest risk group....sexual infection...because they tend to be more promiscuous with multiple partners rather than the same partner. They don’t want to be seen with one person too often so they use cruising grounds, the saunas and they tend to be not wanting to use condoms, the whole thrill of bareback. There is a lot more risk involved.” (P2)

“They MSM you chat to [online], they think condoms are optional” (P1)

Participant one thought this might be a practical issue for some men as they do not want to keep condoms in their house where they might be found by their families.

“If you’ve got a stack of condoms just for when you meet men... if you hide them in the house they could get found. There is issues around it...you can’t.” (P1)

The MSM who identify as heterosexual are also less likely to attend sexual health services and have STI screening. Often they feel like they can’t access sexual health services because someone may find out and ask questions, or because they do not think they are at risk and just don’t think about it.

“All the straight MSM I know are either in a relationship [with a woman] or so far in the closet they don’t actually...there are a few people near me married with children. The situations a lot of them are in is hard for them to go and get tested cos if they disappear off out or someone asks ‘why you getting tested? What have you been doing to need it?” (P1)

“[MSM who identify as heterosexual] they don’t think about things like ‘I don’t want to catch anything’, they think ‘well I haven’t got anything’. But I don’t know, they have 30 verifications on their website ‘you’ve met these people recently, I am sure you have something...when were you last tested?’ And they don’t really know. They give excuses and things.” (P1)
Both participants were asked about possible ways that MSM who identify as heterosexual could be encouraged to use condoms, access services and test regularly. Both thought it was a very difficult challenge and struggled to think of ways to target these men, mainly because these men do not identify as gay or bisexual even though they have sex with other men.

“I am not sure it is actually possible. They would need to engage with and identify with [being gay], I think part of gay and bi men being so on top of their own sexual health is partly because they identify as belonging to a group whereas these straight men, they don’t, they see themselves as straight and occasionally have a play on the side.” (P1)

“Enormous question [laughs], cos you can’t advertise through the typical LGBT routes. How do you get it through your general everyday straight life...‘if you just happen to sleep with a man’ it is not going to work.” (P2)

Three possible ways were suggested of targeting these men; outreach work and health promotion in cruising areas and the sauna, changing society’s attitude to homosexuality and ensuring that heterosexual people are as responsible about sexual health as gay men.

Both participants discussed that local MSM who identify as heterosexual use cruising grounds. They both suggested these spaces provided opportunities for health promotion, especially at the men who identify as heterosexual. Distributing condoms and promoting regular screening in these cruising areas could also capture the men who do not identify as gay or bisexual but engage in risky activity. However both participants acknowledged that health promotion in public areas is a difficult problem because the spaces are used by other people during the day.

“I heard they are putting condom dispensers around cruising areas. ...there are a few around here, parks and toilets. But it is the next day when people are walking their dogs and they see condoms....people will do it anywhere, so here is a machine buy a condom do it properly.” (P1)

“There is a cruising ground on the [road]. It is quite well known, the police know about it and go down there quite often. But it is getting information through to places like that. It is a layby. But it is a layby that during the day has a café that families use. So you can’t put a big billboard up saying ‘stick a condom on it’. “ (P2)

Participant two discussed how the GUM outreach work in the Northwich sauna will be targeting some of these MSM who identify as heterosexual by bringing STI testing to them. He acknowledged there were some problems with the reliability of postal HIV tests but thought for the people who would never attend an STI clinic these tests were better than nothing. He thought this was probably the only effective method of testing the MSM who identify as heterosexual.

“They have nurses [in the sauna] once a week doing STI testing. They are doing take home STI kits. But they don’t do HIV kits, which is something I would like to see. Chester isn’t overly keen on them, the HIV tests. They can give false positives they can give false negatives. But if you are dealing with a secretive community that won’t go to an STI clinic you need to take it to them. Even if it isn’t 100% reliable, it is still going to catch a lot.” (P2)
Participant one suggested that the wider issue of homophobia and the prejudices of the wider society need to be addressed. If more men could be encouraged to accept their sexual orientation, be open about it and identify that they were bisexual then health promotion messages might be more accepted and men would feel less need to hide their identity.

“But even just removing that strange mental block of ‘I’m not gay because I put my penis in a man. ..I think slowly introducing the idea that if you are straight and occasionally have sex with men it isn’t a big deal. It doesn’t mean you’re gay. Kind of getting that idea of ‘so what it doesn’t matter. You are what you say you are there is no shame in it’. Then they would probably be a bit more open about it and be more inclined to get tested and behave sensibly.” (P1)

Both participants suggested that to encourage MSM who identify as heterosexual to take fewer risks and access sexual health services you need to change the mind-set of the heterosexual population. They both thought that heterosexual people, especially heterosexual males, are less likely to access sexual health services than men who identify as gay. If you cannot specifically target the MSM who identify as heterosexual then you need to target all heterosexuals and encourage all sexually active people to use condoms, access sexual health services and regularly screen.

“I think if you target the straight community and bring them up to the same standard they [the MSM who identify as heterosexual] would be dragged up with it.” (P1)

“It is the norm [for gay and bisexual men to go for STI screening]. Whereas I don’t think it has got that way in the heterosexual community yet. It is starting to become more of a thing that people do, that young people do. But it needs a lot more work to bring it to the same point that it is within the gay community, that people will openly say ‘I am going to the sexual health clinic for a quick MOT’. Once you get it to the accepted stage within mainstream heterosexual community then you’re going to get the MSM [who identify as heterosexual] coming along. I think that is the only way you are going to target the MSM group to join in and start getting checked more regularly.” (P2)

Support for the local trans community

Although this section mainly focuses on the target group of MSM there was a lot of discussion with participant two about the local trans community. MSM and trans people should not necessarily be seen as two distinct groups with different needs as there is a lot of cross over.

Participant two believed trans people were more at risk of sexual ill-health because of two main factors; they are more likely to be promiscuous and they are less likely to insist on condoms. He thought that both of these were because trans people want to feel accepted and through sexual encounters they can find some acceptance they don’t get in other areas of their life. This is all encapsulated in the quote below:

“The trans community…tends to be very promiscuous. But that is on a different scale because they do it to feel accepted. To be accepted as a woman. Even if it is for that three minutes, half an hour of a man treating them as a woman…it is the acceptance. And once they have had it once they tend to go back for it more and more just for that…cos trans is such an unaccepted thing, by general communities, one of the biggest things trans people have is
Participant two discussed how secretive trans people are about their gender identity and how this leads to feelings of isolation and mental health problems.

“With trans you’re dealing with such a bunch of people...HIV is secretive, I have friends and their close family don’t know the diagnosis, because of prejudice...but the trans community is even more secretive...they hide. ...they can hide it for 20, 30, 40 years. There are trans people who have never met another trans person...and wouldn’t even know where to look. But they have been trans all their life and they die trans.” (P2)

He thought that trans people use the sauna and engage in risky sexual activities because it gives them some level of acceptance.

“[Trans people use the sauna] just to be who they are. They then get the gratification of acceptance because men are coming onto them, which then alleviates some of the mental problems of non-acceptance of who they are” (P2)

Participant two discussed that there is often sexual activity between MSM who identify as heterosexual and trans women, this then means that two groups who are less likely to use a condom are taking even more risks.

“And quite often the MSM [who identify at heterosexual] group goes with trans women, because it’s not sleeping with a man. So they rationalise it ‘I’m not sleeping with a man it is a trans woman’...the MSM are less likely to use protection and trans people will do anything to get that acceptance for 20 mins, so they accept not using protection. And it snowballs.” (P2)

Participant two believed there was a strong need in the Vale Royal area for a support group for trans individuals. The only support groups for trans people are very difficult to access from Vale Royal, due to cost and distance, there are groups in Rhyll, Manchester and Stoke. He referred to some research that Body Positive had done in the Northwich Sauna that had showed that all 16 of the trans respondents had said they needed a support group in the local area. The problem is with funding and finding an appropriate space. He suggested that Northwich is ideally placed to host this service.

“If you do geographic map Northwich is the centre of the hole...it is the centre of Rhyll, Stoke, Manchester, Shrewsbury...it is the middle of the hole. It is an ideal location.” (P2)

The problem was finding an appropriate venue as the group would need somewhere with multiple rooms as the members need somewhere to get changed.

“But finding the location is difficult...somewhere that is suitable. Need a minimum of two rooms and somewhere to make drinks, because you need a changing room cos 95% of trans people are not out to anybody....so need to get changed there.”(P2)
He also suggested the meeting would need to last 2-3 hours as it takes a long time for trans people to get ready as there is a lot of makeup and a lot of preparation, and then you need time at the end to take all of the makeup off.

“If it is only an hour meeting...the majority need to be 2-3 hours to allow people enough time to relax to be who they are” (P2)

Although the Northwich sauna has a trans day on a Wednesday this is not appropriate for some trans people because the sauna is mainly a venue to meet sexual partners and being trans is about more than sex.

“There is nothing in this area that supports anyone who is trans. The gay sauna in Northwich has a trans day on a Wednesday, but when I am in a female persona I don’t want it all to be about sex. So that doesn’t fulfil the role. You got to the sauna and all you get is pickup lines permanently. It’s not me, it is not who I am”(P2)

However, participant two also discussed some people he knew who would not necessarily identify as trans but dress as trans to facilitate sexual encounters.

“There are trans people I know who get dressed up and go cruising cos they know they can get sex. Cos that is another aspect of trans, people who dress as trans cos they can get more sex doing it. They can get the MSM and bisexual people who just fancy trans women. They are targeting a group they know they can get what they want.”(P2)

The Northwich sauna

Both the participants discussed how the sauna attracts MSM from out of the area as people are worried about being seen and people knowing they are visiting the sauna.

“People travel out of area to go to saunas, so nobody recognises their car in the sauna...in case grandma is driving down the road and says ‘that is my Johnny’s car, what is he doing there?’ So they will travel. There isn’t the social tie to an area so they can be more open and leave their car outside.” (P2)

Participant one discussed how people from all over the country visit the areas for business, including overseas business men who are visiting local businesses, and how they arrange to meet in the sauna for sex.

“People travel to Crewe to work, they are here for a couple of days then they go away again. They will go over there [the sauna]. You see it in the [online] boards, people from outside the areas use it as a place to go and meet. This happens in most saunas but it is convenient in Northwich, it is cheaper than a hotel and there are more men there.” (P1)

Participant two thought the Body Positive and GUM outreach at the sauna was good and participant one had some comments about the sexual health information provided in the sauna. He described the information board and information in the entrance of the sauna as being important but not very visible. He acknowledged it was the only
place they could put it but thought it wasn’t very obvious and people just ignored it. He suggested by drawing more attention to it with light this might mean people take on board the messages:

“Just putting a spotlight on the table, cos it is quite dark. It is one of those boards with stuff on it...if they just had a spotlight above it so you could see it. There are no windows and it isn’t a very brightly lit area. Just making it a bit more prominent would probably be enough”. (P1)
7. FURTHER INSIGHTS INTO ‘Seldom-Heard’ Groups: Adults with Learning Disabilities

Box 7.1 Key findings – adults with learning disabilities

- Three adult women with a learning disability were interviewed face-to-face, with their carers present. Interviews explored: the understanding of sexual health and relationships, awareness of services, experience of services and potential barriers to accessing services;
- The understanding of the term “sexual health” amongst the interviewees was generally low;
- There was some understanding of the word “sex” and what this entailed, some understanding of contraception, personal anatomy and preventing pregnancy. However, not all participants understood what sex was or what sexual health entailed;
- Doctors (GPs) were trusted individuals with whom the participants felt able to discuss sex and contraception;
- Participants were unaware of other places they could access sexual health information, although two were able to speak to their parents;
- All interviewees were in relationships, two of which were sexual and both these women used contraception and knew why they were using contraception. One of the women did have an understanding of sexual health and some knowledge of STIs.

Background

Adults with learning disabilities in Cheshire West and Chester

- There were 1,085 adults with learning disabilities known to GPs in Cheshire West and Chester in 2012, of whom 925 were known to Cheshire West and Chester Local Authority;
- The rate of learning disabilities among the adult population was 3.87 per 100,000 population, significantly lower than the North West and national average;
- In 2011/12, 64% of adults with a learning disability attended their GP for a health check and in 2008-2009 (the most recent year for which data are available), 41% of adults with learning disabilities had an emergency hospital admission. Both of these rates are better than the national average;
- Identification of adults with learning disabilities in general hospital admissions was worse than the national average, with only 23% of adults with learning disabilities being identified in hospital statistics;
- 79% of adults with learning disabilities were living in settled accommodation in 2011/12. Access to specialist services was higher than the national average with 43% of adults aged 18-64 using day services and 84% accessing community services;
- 5% of adults with learning disabilities were in paid employment in 2011/12;
- Rates of referral for abuse of a vulnerable person among adults with learning disabilities in Cheshire West and Chester in 2011/12 were 38 per 1,000 population.

Source: Learning Disability Profiles, 2012
Adults with learning disabilities in Vale Royal

- In Vale Royal there were 357 resident adults with learning disabilities known to Cheshire West and Chester Local Authority in 2013.
- The majority of adults with learning disabilities were aged between 18 and 64 (90%) and just over half (53%) were male.
- 85% of adults with learning disabilities were living in settled accommodation in 2013. Access to specialist services was higher than the national average with 56% of adults aged 18-64 using day services.
- 4% of adults with learning disabilities were in paid employment in 2013 with a further 8% in unpaid employment.

Source: Cheshire West and Chester Council, 2013.

Services of adults with learning disabilities in Cheshire West and Chester including support groups where advice could be sought on personal and sexual relationships, were once jointly provided by health and social care (by occupational therapists, community nurses, day service staff). This also included in-house training provided to help skill staff up and ensure they understood and felt comfortable with the subject of sexual health. As adults with learning disabilities have moved into supported accommodation, these support groups have ceased to operate and their role has been fulfilled by support staff from the housing providers. Service providers estimate that about a third of the people with a learning disability in the former Vale Royal LA area would benefit from some information/education delivered specifically to help them understand about caring relationships and staying safe and healthy (personal communication, Deborah Magee, Cheshire West and Chester LA).

Box 7.2 Department of Health definition of learning disability

The Department of Health defines learning disability as a significantly reduced ability to understand new or complex information, to learn new skills (impaired intelligence) along with a reduced ability to cope independently (impaired social functioning) which started before adulthood with a lasting effect on development (DH, Valuing People White Paper, 2001b).

Sexual health of people with learning disabilities

Studies have found that young people with learning disabilities are more likely to engage in risky behaviours, including marijuana use, smoking, alcohol consumption, suicide attempts and acts of violence and minor delinquency, when compared with their peers (Blum et al, 2001, Hollar D, 2005, McNamara et al 2008). However, there is dichotomised evidence when addressing the relationship between learning disabilities and high risk sexual activity. A study by Blum et al (2001) found that adolescents with learning disabilities were more likely to have an early sexual debut. Conversely, in a study by McNamara et al (2008) no significant difference was found for high risk sexual activity in adolescents with learning disabilities compared to their peers, suggesting that adolescents with learning disabilities and with no learning disabilities were comparable in their sexual behaviour. Importantly, however, these studies concur that adolescents with learning disabilities are at equal if not higher risk of unsafe sexual activity when compared with their peers.

Young people with learning disabilities often experience low self-esteem, poor language and communication skills and poor negotiating skills and these factors have been found to increase the likelihood of these young people being in unsafe situations, having unprotected sex and being more susceptible to abuse and exploitation (Doyle, 2008).

Mandell et al (2008) examined the relative risk of sexually transmitted infections (STIs) amongst adolescents with learning disabilities as identified by the US special education system. They estimate that around 3% of males and 5%
of females were treated for an STI in a 12 month period. Studies have also found that lower cognitive ability is significantly linked to early pregnancy (before age 18) and on average women with lower cognitive ability initiate sexual activity 1.4 years earlier than those with higher cognitive scores (Shearer et al, 2002). Adolescent males and females with lower cognitive ability have been found to have three times the odds of contracting a sexually transmitted infection and females three times the odds of becoming pregnant when compared with their peers. This remained at two times odds when allowing for economic background (Cheng and Udry, 2005). This higher prevalence, particularly in females, could in part be accounted for by higher levels of diagnosis in this group due to increased and regular contact with health and social care organisations. However, even if true prevalence in this group is similar to overall adolescent prevalence, it represents important implications for policy and the development of services and interventions.

Evidence from a UK study in South East London suggests that gay men with learning disabilities are disproportionately involved in higher risk sexual behaviours including cottaging and cruising. Men in this group were also found to be at a disproportionate risk of exploitation due to imbalance of power and at higher risk of STI transmission due to a lack of knowledge or understanding of safer sex and condom use (Cambridge, 1996).

A report evaluating the views of young people with learning disabilities by CHANGE, a national organisation campaigning for equal rights of people with learning disabilities, undertook research using the Big Lottery Fund between 2007 and 2010, in collaboration with the University of Leeds. Using drama role play, interviewing parents of young people with learning disabilities and talking to groups of teachers, the following recommendations were drawn up to inform areas where change is needed: there needs to be more accessible information about sexual health available; there should be more support for young people with learning disabilities about sex and relationships and similar support for the parents of young people with learning disabilities; families from black and minority ethnic communities should get the right support; young people with learning disabilities need more chances to meet with friends and be independent; people should see sex education for people with learning disabilities as important; there needs to be better training for professionals about sex educations; and, young people with learning disabilities have a right to sex education (CHANGE, 2009).

ChaMPs Public Health Network (Cheshire and Merseyside) outlined a number of ways in which it is important to consider the needs of young people with a physical and/or learning disability in sexual health promotion. They suggest a number of things, some of which can be applied to adults with a learning disability where appropriate. See box 7.3 below.

**Box 7.3 Top tips for sexual health promotion with young people with a physical and/or learning disability**

- Ensure that sex and relationship education (SRE) is part of the overall curriculum for people with disabilities. Provide tailored sexual health promotion, education and individualised sex education plans for people with disabilities, to meet their specific needs;
- Encourage health care professionals and carers to initiate discussions on sexuality, dealing with issues relating specifically to the disability itself;
- Consider the fact that children with developmental disabilities are more likely to experience early pubertal changes, and so have to cope with puberty earlier than their able bodied peers;
- Provide deliberate training to promote independence in self-care activities. Ensure young people are afforded sensitive and confidential discussions with health professionals with dignity and privacy;
- Support parents and carers in recognising the potential of children and adolescents with disabilities to enjoy intimacy and sexuality in their relationships;
- Encourage positive attitudes to disability and sexuality, including challenging negative stereotypes and misconceptions.

Barriers to accessing information and services

National surveys for adults with learning disabilities generally exclude questions about sexual relationships and this group are rarely seen at sexual health services, with a lack of specialist clinics for adults with learning disabilities offered in a GUM setting (Clark et al, 2007). The barriers which prevent adults with learning disabilities from accessing sexual health services are varied and complex but the main body of literature on this topic can be divided into four main areas; issues of knowledge and communication of health information; attitudes of parents and carers; awareness and attitudes among healthcare professionals (including issues of consent) and societal attitudes.

Societal attitudes

Despite strategies to support it, the sexual health of adults with learning disabilities often remains a taboo topic with adults with learning difficulties often side-lined or excluded from sexual advice. Much of this is linked with historical views of adults with learning disabilities as either non-sexual beings or as sexual deviants. Whilst many of these views have been dissipated as adults with learning disabilities have moved on from institutional care and become more established in society, the need for adults with learning disabilities to have relationships is frequently overlooked (Futcher, 2009).

In 2009, the Department of Health produced a three year strategy in response to the Joint Committee of Human rights addressing this issue (DH, 2009). The key recommendations from the strategy were that commissioners and local leads should work together to develop systems which help people with learning disabilities build and sustain relationships, encourage registered care services to help adults with learning disabilities develop relationships and develop relevant toolkits for professionals. It is thought that often adults with learning disabilities do not seek sexual health advice because they do not know that such services exist (Ly, K, 2009).

Adults with learning disabilities also lack opportunities to explore their sexuality and significant barriers exist in enabling adults with learning disabilities to consent to same sex relationships. Adults with learning disabilities often encounter negative attitudes from family and staff when exploring their sexuality and can experience discrimination, bullying and harassment. Research has also identified that negative attitudes towards adults with learning disabilities often exist in the LGBT community and a lack of support from staff to enable adults with learning disabilities to meet people from the LGBT community (Foundation for People with Learning Disabilities, 2010, Norah Fry Institute, 2005).

Lack of knowledge and information

Adults with learning disabilities tend to be neglected in national sexual health policy with information tending to focus on those groups considered at highest risk particularly young people, men who have sex with men and those from black and minority ethnic groups. Several studies have found that adults with learning disabilities lacked knowledge in several key areas including pregnancy, contraception, STIs and legal consent (Murphy 2003, Galea et al 2004). Research comparing sexual health knowledge among adults with mild learning disabilities compared to non-disabled 16 year olds found that knowledge of sex and understanding of sexual abuse was much lower among adults with learning disabilities. For example 60% of the adults surveyed had not heard of AIDS and only 18% could identify condoms as a way of reducing HIV infection. Only 55% of adults with learning disabilities stated they had received sex and relationship education (SRE) at school compared with 98% of 16 year olds, and those adults who could recall SRE scored significantly higher on sex education and vulnerability assessments (Murphy, 2003). Studies looking at contraception use among women with learning disabilities found that there is often insufficient information and attention given to confidentiality and consent with few women feeling that they had control over their choice of contraception (McCarthy, 2009).

A review by NHS Scotland found that the following barriers to accessing healthcare services to be commonly identified; short appointment times, a reliance on the ability to read and the reactive delivery of healthcare which is
reliant on people coming forward to ask for help, poor coordination of information between services, physical access barriers as those with learning disabilities will experience higher levels of physical disability and institutional discrimination (2007).

Attitudes of parents and carers

Research suggests that conflicting and negative views from family members or carers can often have a negative impact on the self-confidence of adults with learning disabilities and this in turn can impact upon them forming relationships and accessing sexual health services (Futcher, 2011, Greive, 2008). Adults with learning disabilities will have to adjust to differing attitudes from family and carers and that this includes across the services they use and even staff within teams and services. For example, nationally around 8% of women with learning disabilities will attend for a cervical smear test compared with 79% of women nationally. The related literature suggests that this low uptake is associated with the assumption that most women with learning disabilities will not be sexually active combined with the notion that women with learning disabilities will be more difficult to screen and concerns among GPs that consent would not be given (Broughton and Thompson, 2000).

Research suggests that attitudes are linked to numerous characteristics; with older people tending to hold less liberal views than younger people, and families tending to have less liberal views than staff who have had training around sexuality (Futcher, 2011, Cuskelly 2004, Krellou 2003). Parents generally feel they lack the knowledge and confidence to discuss sexual health issues, especially as talking about such issues often does not occur easily in their relationships. Parents also tend to have protective attitudes linked to the fear that increased sexual knowledge may increase the risk of sexual abuse (NHS Scotland, 2007). Research suggests that staff in support agencies are often influenced by personal views rather than policy; a study found that 95% of support staff felt women with learning disabilities should have the freedom to express their sexuality but only 45% felt that support organisations viewed women with learning disabilities as sexual beings (Christian et al 2001). Parent and carer involvement has been shown to improve the effectiveness of sexual health services.

Awareness among healthcare professionals

A recent literature review completed by NHS Scotland (2007) found that many staff lacked confidence and felt unequipped to provide sexual health services and SRE to people with learning disabilities. It also found that there were tensions between protection and empowerment for people with learning disabilities and that staff expressed concerns about negative parental reactions to sexual health services.

Issues of consent to treatment for those with learning disabilities are often an unclear area for healthcare staff. While legally, adults with learning disabilities have the same age of consent as the general population; this often conflicts with policy and guidelines for treatment for vulnerable adults and the risks of exploitation. Evidence suggests that staff involved in STI screening feel under-informed on where consent must be gained from the patient and where “best interest” (i.e. the healthcare professional assuming responsibility for acting in the patient’s interest) comes into force (Clark and O’Toole, 2007). This highlights the need for specific training for staff on issues of learning disabilities as well as reworking of the Royal College of Nursing Guidelines on consent which solely focus on young people.

Murphy (2003) suggests that a minimum level of understanding should be a requirement for consent based on the knowledge that sex is different from personal care, penetrative vaginal sex can lead to pregnancy, penetrative anal sex is associated with an increased risk of HIV infection and that people have a choice about whether to engage in a sexual relationship.
Findings

Semi-structured interviews were conducted with adult women with learning disabilities, with varying forms and severity of disability. Interviews were facilitated by the researcher and took place face-to-face with each of the individuals and their carers. The carer would help to facilitate communication between the researcher and the individual, by clarifying what the individual had said and helping the individual understand questions. In total, three adult women were interviewed face-to-face (with their carers present). Interviews explored: understanding of sexual health and relationships, awareness of services, experience of services, and potential barriers to accessing services. Findings from each interview are described below. Audio recording of these interviews was not possible, therefore, notes were made by the researcher and used to describe the content of the discussions.

Participant one (P1), aged 60 years

P1 explained how she had a long term sexual relationship with her boyfriend of 15 years. When asked what she felt ‘sexual health’ meant, P1 explained how she understood the term sex but was less familiar with the term ‘sexual health.’ P1 explained how this to her meant ‘looking after lady bits’ and making reference to not being pregnant. P1 was asked about relationships, and was aware of different sexual relationships and orientations of other people, discussing lesbian and gay relationships. P1 was asked about where she accessed information on sexual health, and who she would talk to about sex. P1 explained how her parents had given her some sex information, and that her parents would take her to a doctor to talk further about sex and pregnancy. P1 explained how she would ask her doctor questions about sex, and also talk about her boyfriend to her doctor. When asked who should people ask if they wanted to find out more information about sexual health, P1 said that she would ‘tell them to see a doctor’, and also explained how she would ask her support worker or key worker if she wanted more information. P1 explained how she would not talk about her experiences with anyone else, and there was no-one else she knew of that she could talk to about sex. P1 explained how she trusted her doctor, and knew that their conversations about sex were private. P1 also explained how she would visit the doctor with her friend, who was a service provider. P1 explained how she felt slightly embarrassed, but that ‘it doesn’t bother’ her much.

Participant two (P2), aged 46 years

P2 explained how she had a younger boyfriend who she speaks to every day over the phone. When initially asked about sexual health, P2 did not understand the term, and did not understand what was meant by the word sex. P2 was asked what her understanding of a relationship was, and she spoke of a relationship involving a man and a woman, speaking of two people ‘with only one for a boyfriend’. P2 explained how sex involves a man and a lady, and drew a picture of a penis. P2 was asked about where she accessed information on sexual health, and who she would talk to about sex. P2 explained how she did not speak to her parents about sex, or her keyworker, but explained how she spoke to her doctor about sex. P2 discussed how she was not embarrassed to talk to her social worker or her mum. P2 spoke of talking to her boyfriend about sex, and explained how she liked speaking to her doctor about sex as it was private and she could trust her doctor. P2 spoke of how her boyfriend ‘had problems and put a cream on it.’ P2 spoke of getting married to her boyfriend in a few months, and then made reference to having another boyfriend. P2 was asked if she and her boyfriend have sex, P2 replied ‘yes’ spoke of being ‘stuck together’, and explained that her boyfriend had bought condoms. P2 explained how condoms prevented a baby, and explained how she wanted a baby when she was married, but ‘not yet.’ When asked who she would ask if she wanted to find out more about sex or sexual health, P2 explained how her mum may take her to the doctor, or how her and her boyfriend could go to her doctor together with her carer. P2 explained how she ‘doesn’t worry about pregnancy’ as she uses condoms as contraception.
Participant three (P3), age unknown

P3 explained how she was in a relationship. When asked what she felt ‘sexual health’ meant, P3 explained how the term ‘sexual health’ meant ‘the bits women have’ and made reference to smear tests. P3 also spoke about STIs such as chlamydia and thrush, and explained how these infections can pass between people. P3 was asked about where she accessed information on sexual health, and who she would talk to about sex. P3 described how she would see her doctors, and would not speak to her parents about sex or sexual health. P3 explained how she trusted and knew her doctor well, and would speak to nurses. P3 also explained how she ‘doesn’t know about other services’ where she could access further information. P3 explained how she took two buses to see her doctor, and needed help to attend her appointment. P3 explained how she would ‘read leaflets’ and take some home to read after her appointment. P3 described that she was not worried about pregnancy, because she was ‘protecting’ herself ‘using the pill’, and mentioned how she had regular ‘check-ups’.

Overview

All the women stated they would access their GP for more information on sexual health, with one saying they would talk to their support worker/key worker or social worker. All the women explained how they were unaware of other places they could access for further sexual health information. Two of the women spoke of gaining information about sex from their parents.

All interviewees were in relationships with boyfriends, two of which were sexual. Both of these women used contraceptives (the pill and condoms), which were obtained from their GP and their boyfriend, and they were able to explain why they used contraception. One woman was able to explain sex and sexual health and gave examples of STIs and described how they could be transmitted between sexual partners. One woman was uncertain of what sex was or what sexual health entailed. Not all questions outlined within the focus group discussion guide were able to be asked, as two out of the three participants did not understand the words and terms used.
8. FURTHER INSIGHTS INTO ‘Seldom-Heard’ Groups: Care Leavers

Box 8.1 Key Findings – Care Leavers

- In 2011/12 there were 365 looked after children in Cheshire West and Chester, a rate of 55 per 100,000 children aged under 18. In 2012, 145 children ceased to be looked after, of whom 34% were over 16 years of age and 14% moved into supportive accommodation. Among 19 year olds who were looked after at age 16 years, 76% are in education, training or employment and 86% are in suitable accommodation.

- Research shows that young adults who have been looked after are more likely to have:
  - an earlier sexual debut (Crocker and Carlin 2002);
  - a higher median number of sexual partners (Carpenter et al, 2001);
  - higher levels sexual risk taking (Barn and Mantovani, 2007; Risley-Curtiss, 1997);
  - increased risk of sexually transmitted infections during young adulthood (Ahrens, 2010);
  - younger age at first conception (Carpenter et al, 2001);
  - received less or no SRE in school (Knight et al, 2006; Hudson, 2012).

Knowledge of Sexual Health and Sexual Health Services

- Participants viewed sexual health as one aspect over their overall health and wellbeing;
- There was generally a good awareness of sexual health and sexual health related issues;
- There was good awareness of sexual health services with all participants able to name their nearest service and understanding the different services offered in general practice, CaSH and GUM;
- General consensus was that information on sexual health services came via word of mouth and that friends had an important influence on choice. All participants first visit to a sexual health clinic was with a friend.

Care Leavers / Looked after Children and Sexual Health

- There was a consensus that young people who had been looked after took risks with their sexual;
- Risky behaviour was associated with a number of factors including experience of childhood abuse and the need for attachment;
- It was felt that not all care leavers would feel confident accessing services.

Experiences of Sexual Health Services

- Experiences of sexual health services were mixed; some negative and some positive;
- Participants identified several elements of the service were identified which impacted upon their experiences namely issues of privacy, opening and waiting times, staff attitudes and paperwork;
- The majority of participants reported positive attitudes towards their GPs and stated this would be their preferred option for sexual health services.
Key findings continued...

Improvements to sexual health services

Participants wanted:

- A sensitive service; open and understanding of the complex emotional and mental health needs of those who had been looked after;
- Visible links between NHS and Social services with clear and visible signposting and active involvement from NHS staff;
- "Loud and proud" public health promotion that had active public promotion outside of NHS settings.

Background

Looked after children have complex and diverse individual needs and addressing the health outcomes of this group is vital as they have some of the worst outcomes of any group of young people nationally. Guidance on improving the health and wellbeing of looked after children, published in 2009, stated that all local authorities and health agencies should “make sure that all looked after children and young people are physically, mentally, emotionally and sexually healthy, that they will not take illegal drugs and that they will enjoy healthy lifestyles” (DSCF and DH, 2009, pg.5).

This duty of care continues past childhood to ensure that looked after children continue to have improved health outcomes during early adulthood. The Children Leaving Care Act 2000 has been in operation since 2001 and requires local authorities to provide continuity of care and support for young people leaving care up to the age of 21 years. The act was created to ensure that young people did not leave care until they were ready to do so. Through the development of a pathway plan by a young person’s sixteenth birthday, local authorities ensure that effective support is in place to meet the young person’s needs as they transition to independent living.

Children and young people in care will experience many of the same health issues as their peers but often to a greater extent and factors including poverty, experience of abuse or neglect, poor parenting and chaotic lifestyles mean that young people often enter the care system with worse health outcomes than their peers. Young people leaving care are particularly vulnerable and they are likely to have worse health and wellbeing than those who have never been in care and these health outcomes generally worsen within a year of leaving the care system (DSCF and DH, 2009). These poor outcomes include increased drug and alcohol problems, higher levels of mental health problems and poorer sexual health outcomes. Research has shown that young people who have experienced the care system are more likely to have an earlier sexual debut (Crocker and Carlin, 2002), have higher levels of sexual risk taking (Barn and Mantovani, 2007, Risley-Curtis, 1997), have increased risk of sexual infections during young adulthood (Ahrens, 2010), a younger age at first conception (Carpenter et al, 2001) and have received little or no sex and relationship education (SRE) in school (Knight et al 2006, Hudson, 2012).

Looked after children and young people in Cheshire West and Chester

- In 2011/12 there were 365 looked after children in Cheshire West and Chester, a rate of 55 per 100,000 children aged under 18;
- 160 children and young people started to be looked after in 2012 of whom 34% were taken into care. The majority of children and young people starting to be looked after in 2012 were due to abuse or neglect (57%) with a further 26% due to family dysfunction;
- The majority (49%) were under full care orders, with 22% under interim care orders. In Cheshire West and Chester, 79% of looked after children were in foster placements with a further 9% in secure units, children’s homes or hostels;
- In 2011/12 52% of looked after children were male and the highest proportion (40%) were aged 10-15 years with 13% aged 16 years and over. 96% of looked after children were of white ethnicity;
- In 2012, 145 children ceased to be looked after, of whom 34% were over 16 years of age. Of those who left local authority care, 14% moved into supportive accommodation for independent living, 17% were placed under special guardianship orders including 10% where the order was made to former foster carers and 3% were moved to residential care funded by adult social services;
- Among 19 year olds who were looked after at age 16 years, 76% are in education, training or employment and 86% are in suitable accommodation.

Source: ONS, 2012

Participants who had left local authority care and were aged 16 years and over were recruited by Leaving Care Social Workers at Cheshire West and Chester UA. One focus group of three participants and one significant other and one semi structured interview were completed. They were designed to cover a range of topics including knowledge of sexual health, experiences of sexual health services including barriers to accessing services, improvement of services and risk behaviour and knowledge, beliefs and attitudes towards sexual health.

Findings

Knowledge of sexual health and sexual health services

Participants demonstrated a holistic view to their health and wellbeing and perceived sexual health as being linked to wider health issues.

**Researcher:** ...what kind of things make up your sexual health?

**P1:** Like your physical health...Like how you’re looking after yourself and stuff like that.

Sexual health services were viewed as being of the same importance as other primary care services, such as GPs and dentists. One participant said it was routine for those leaving care to be given support in registering with a general practice and a dentist when they moved to a new area and suggested that local sexual health services should be pointed out to care leavers as part of the same process. Similarly, they felt sexual health should be represented at health promotion events, and the focus group discussed a recent healthy living event which had taught some cookery skills and budgeting and the potential for a similar event focusing on sexual health.

**P2:** And I think young people because when they’re moving places, moving around you’ll get, they’ll help you get your doctor and a dentist. They should also point out your local sexual health clinic as well which is what they don’t do. I’ve never had that, so I think for young people if they just had it pointed out to them it would be beneficial.

**P1:** I think if the NHS work alongside of with them so like they have people come in, like and do like we did the healthy living, we went to the council place and they said so this is how you cook meals this is how you do your budgeting. I think it would be good if they had an NHS worker come and they do like open days and they do like activity days this is sexual health, this is where your local things are based for each area.

General awareness of sexual health was good across the group. Participants identified contraception, sexually transmitted infections, HIV, pregnancy and termination of pregnancy as key elements of their sexual health. Some participants also demonstrated a higher understanding of contraception, quoting key messages about effectiveness
and the potential side effects of different contraceptive methods. The group also had a good awareness of sexual health services, all the participants were able to name a sexual health clinic near to where they lived, and most were able to identify other clinics within their local area. There was also a clear understanding of the different levels of services offered in general practice, community sexual health and genito-urinary medicine.

There was a general consensus that information about sexual health and sexual health services was mainly communicated through informal channels. The experiences and opinions of friends and peers were considered particularly important and had a strong impact on decision-making around sexual health and service choice.

**P1:** Young people know a lot of people, and they're the word that gets spread. Go there it’s really good or; do you know what I mean.

**P2:** Word of mouth.

**P1:** Whereas if you don’t like it your friends like go to the Stanney Lane Clinic and I’m like I wouldn’t go there.

The role of friends was noted as particularly important during their teenage years. All of the participants had attended a sexual health clinic for the first time with a friend and they said this was due to a lack of confidence and knowledge about sexual health services. Opinions and information passed on by friends also played an important role, and one participant spoke of information about the implant that she now recognised as being incorrect having an important impact on contraceptive choice.

**P3:** I went with a friend me, the first time

**P2:** Same

**P3:** I didn’t have a clue what to do

**P1:** Most people do because they talk down to you, so you take someone with you

**P4:** Yes, I remember when I got my implant when I was 17 and then over the next couple of weeks everyone was getting them. Cos apparently one girl said they glow in the dark and that and I was just like do they, everyone was really fascinated going it’s like a little stick oh I wanna get one. So next minute everybody’s down there getting them then. Which was a good thing, that it was like a sort of trend.

Care leavers/looked after children and sexual health

The participants were asked to consider the statement “Do you think people who are in care or who have been in care take risks with their sexual health?” and there was a universal consensus that young people who had been in care did take greater risks with their sexual health than their peers. The participants stated that a young person’s background and history before and during their time in care would impact upon their attitudes to sex and their risk-taking behaviour. Risky sexual behaviour including having multiple sexual partners and an early sexual debut was linked to the need for attention and a feeling of emotional attachment, which those in care had often lacked when growing up.

**P4:** Obviously instability and attachment issues you generally find they crave attention from people so they’re more likely to have quite a few different people you know in a week and stuff that they’re just craving that attention and obviously they won’t use anything and stuff cos obviously generally there’s higher pregnancy rates and that in people in care and obviously I think most probably they generally have higher STI rates as well. I think just that attachment and obviously sex in general you hope it’s quite an intimate thing and stuff and I think that’s what they generally crave, so they’ll look for that even if it’s just a one night stand, it’s a few moments of being together which someone so no matter what the cost, even if they feel horrible when they wake up the next morning, they go to the clinic and a couple of weeks later they’ve got chlamydia you know at least they’ve had that close feeling.
P1: Yeah, because a lot of them, I know as a female, a lot of them look up to men as in, not personally myself, I mean other people, that I used to hang around with in care, they look for that type of like father figure but they do it in a sexual way because they think that love, that men, look at them because they love them but men sometimes only want one thing, to take advantage of them and I think with young people in care, because of what’s happened, because of their mental state, they are quite vulnerable.

P3: There’s a certain person that lives there who’s like had quite a bad childhood and been abused and stuff like that when they were kids and she, she’s now only sixteen and she’s slept with over 72 people and now she’s been mithering the hell off the NHS about how to get away from doing that sort of stuff and only now four years later, she’s getting the help she needs.

It was also felt that some young people who were in care or had left care would not necessarily access sexual health services when they needed them. This was linked to a lack of understanding among healthcare professionals of the background and experiences of those in care and it was felt that some young people would not seek advice or care without additional guidance and support.

P1: They think cos we’re young oh they’re all out doing this they’re all out sleeping with everyone it’s like seriously not all of us are like that, some of them have gone that way because of the childhood they’ve been brought you in. You know it’s like being in an environment with parents who take drugs, you either do the same or you do the opposite d’you know what I mean. Every kid has a choice people need a lot more support and I mean you know we have support off our care leavers or services but…

P2: Some of them don’t get that.

P1: Some of them don’t get that, and they’re the people we’re speaking for like that that need help.

Experiences of sexual health services

The participants reported mixed experiences of sexual health services. Some reported that attending a sexual health clinic had been a positive experience; they described an efficient service which met their expectations and described a structure and routine to their appointments which they found positive.

P2: I mean, I’ve, I went to sexual health clinic once, I was in and out in twenty five minutes which I thought was alright, so that was in Birkenhead GUM clinic, in Birkenhead somewhere. Yeah, no problems with that, filled in a quick form to say what I’d come in for, I didn’t even have to give them me name or anything, so it was all confidential, they were quite polite in seeing me, so I didn’t have any problems.

P4: They’re asking you questions that they need to know because if any things wrong obviously you know it can have an effect on your body and stuff … and obviously you know check your weight and then they’ll ask you, you know have you had any new sexual partners or you know are you still with the same person and you know obviously ask you if you’re happy with your contraception you’re on, you know do a review of you know cos they’ve done a review with me you know you’ve been on your injection this long and things like that so then obviously they’ll give me my injection stuff, you know my next appointment and just say you know would you like any free condoms sort of thing and then.

P2: They gave me the option of whether I want a letter or it sent to me mobile phone results. They gave me the option of taking some contraception if need be and they were open to answer any questions. So it was fine, it was a good experience.
However, others reported more negative experiences of sexual health services and these negative experiences had a lasting impact on those involved. In both cases, the result of these negative experiences was that the participant wouldn’t return to the service in question.

P3: I did once work with a young man who’s got childish behaviour and I arranged for him to go to one cos he’s been saying for a while he wants to go but he won’t actually make the effort to go so in the end I arranged for some staff to take him and erm they started to go quite often and one of the staff was really rude to him on one of the visits and in front of everyone in the waiting room she turned round and said to him oh you’re here again….and he was a bit like, well you’re providing the service and I’m coming to yous and he was a bit like if I don’t come here you haven’t got a job and I’m coming here as well for myself.

Researcher: And what affect do you think that had on him later?

P3: Oh he didn’t go back.

The participants were concerned about privacy and confidentiality in the clinic environment. They mentioned the shared waiting room areas at some of the clinics which they found embarrassing and not always as confidential as they would like. Similarly, some participants felt uncomfortable disclosing the reason for their visit to general practice reception staff.

P1: Cos like the one in Ellesmere Port the one in the Stanney Lane Clinic it’s got like the chiropody there, you’ve got like the dentist and then they’ve got on the door sexual health clinic, so you’re all sat in a waiting room and everyone knows that you’re going to the sexual health clinic and everyone thinks the worst.

P2: They automatically think you’ve got something don’t they.

P1: And everyone whispers about you and that, oh they’re going to the sexual health clinic and I don’t think it’s right for young people because and then they start getting intimidated and feeling overwhelmed and they don’t go and it deters them from going to get contraception.

P1: I think in a closed area, like somewhere private, not just where everyone goes for having babies and chiropody and dentists, speech therapy.

P2: You can go in and just see your doctor about it.

P1: Yeah but then it’s not private either because you have to tell them over the phone what you’re going to see your doctor for and if you say it’s private they say well we can’t give you an appointment until two weeks’ time.

P3: I refuse to, every time the reception asks me what’s wrong with you I say you’re a receptionist not a doctor.

P1: They don’t really pay much attention to confidentiality, I mean they walk out the door and they’re like “oh your test for blah, blah, blah has come back clear” and it’s like, loads of people sit there and you think, hang on a minute

Participants wanted staff to be open, friendly, approachable and non-judgemental and for some their experiences of sexual health services were not living up to these expectations. Almost all of the participants wanted the choice of whether they saw a male or female member of staff, one participant raised the age of staff age stating that they would prefer a younger member of staff but there was no consensus amongst the participants about whether age of staff mattered. Some participants felt that the questions asked by staff were intimidating and intrusive. However, opinions were split on this issue; some participants did not understand why it was necessary to disclose all of the information required whilst others felt comfortable answering what they described as routine questions.

P3: I think they question you as well it’s so bad as well.

P1: It’s like going into an interrogation isn’t it.

P3: They’re like, when was the last time you had sex, who was it with, were you drunk, in what scenario did it happen.

P2: How.
In general, participants were aware of the opening times of various clinics and had an understanding of where appointments and drop-in clinics were available. They felt that waiting times were often long but staff were open and realistic about what waiting times could be expected. However, several participants felt the opening times were a barrier to accessing services because they didn’t fit in with their daily lives either due to work or childcare. One participant suggested that the clinic run at a local college should be opened up as these times were suitable for parents. Some participants were also unhappy about the appointment times, they felt that ten to twenty minutes was often insufficient and found rigid appointment times impersonal. Participants also mentioned the paperwork they had to fill in on arrival at a new clinic; they found this a lengthy experience and suggested the paperwork required could be shortened. One participant had a learning condition which made it difficult for them to read black text on white paper and this participant described the volume of paperwork and the lack of an alternative option as overwhelming.

All of the participants demonstrated positive attitudes towards their GPs with three out of four participants saying this would be their preferred option for sexual health services. These participants talked of a personal and friendly relationship with their GP which was built on trust. This relationship meant they were happy to speak openly with their GP and some participants compared their experience with their GP with what they felt was an intrusive experience at sexual health clinics. They also spoke positively about the clinic environment which they felt was comfortable and calming.

There was low awareness of information and promotional materials about sexual health. Most of the participants did not know where they would look up clinic opening times. Several participants stated that they would ask their GP for this information. One participant said they would look up information on the internet but others did not trust information from the internet as they felt it was frequently out-of-date. Opinions on the leaflets available in clinics were also mixed; some said they read leaflets when they were given them but others stated that they were simply thrown in the bin. Some felt that the way leaflets were presented was unappealing and wanted bright and colourful
promotional material. There was also confusion about the information displayed in clinics; participants mentioned flu campaigns and the National Bowel Screening Programme, both of which they felt were inappropriate for the sexual health clinic environment.

P2: **Just more information about it to be handed out. I mean there is a few things, like they’ve got a few posters and things like that. Sometimes your GP will tell ya, but generally they need to be getting the information out there so more people know and understand what it’s about and how they can get in contact with them.**

P1: **It’s the typical spiny leaflet things, you spin them round and you think; boring, black and white.**

P1: **If it looks good people will pick it up. It’s about in your face, big, bold, bright, “hello, I’m the sexual health clinic” and I’m here. Instead of being the typical NHS, blue...**

P2: **Tucked away somewhere.**

P1: **They’re very like sterile, although it’s good sterile, but it’s a bit too... I think it should be colours.**

**Improvements to sexual health services**

Participants wanted a sensitive service which was conscious of, and adapted to the needs of looked after children and those who had left care. They felt the service should have an awareness and understanding of the complex emotional and mental health needs of those who had been looked after. They felt staff should have open and non-judgemental attitudes and they particularly stated that staff should be prepared for recurrent or extreme behaviour and understand how to respond to this. Without this level of understanding, many young people would disengage from the services.

P1: **This is where abuse to any staff comes in, the way people speak to them, the way people look at them. Some young people in the services have mental health problems, some people have learning difficulties some people have behavioural difficulties which means they’ll lash out. So it just means catering, because they think they’re NHS they think they can speak to you in a way you know that they do but really if they offered that little bit extra then half of them either wouldn’t be abused or wouldn’t be spoke to like rubbish d’you know what I mean?**

P1: **And they need to be very sensitive cos some young people come from a very difficult background.**

P2: **It’s about the young person or the young adult than the person who’s interviewing you or the doctors, they’re getting all their views across but it’s not about their views it what’s right for them so they’ve got to listen to them not put their views across cos that’s wrong.**

P1: **Because if say to a kid oh you’re in the wrong you’re either likely to get a thump, you’re likely to get a gob full because most young people snap because they haven’t got family, you know the family’s abandoned them and I don’t think to be quite honest with you it’s fair that they get looked down on cos at the end of the day everyone’s a human being, everyone could be in that situation, everyone could lose their parents, everyone could lose their job and everyone could be on the dole in the situation or their kids could be in care cos they can’t look after them.**

It was also suggested that health promotion should be targeted in areas where it would reach those who had left care; supported accommodation, care homes, young offenders units and prisons were all suggested as areas where specific health promotion was needed. This issue was linked not only to sexual health but to wider public health promotion. Participants described strong social groups among supported housing residents and those who had been looked after, and these groups were often formed due to common experiences such as a history of abuse during childhood or repeated self-harm. It was suggested that these groups were seen as a support network by those involved and as a consequence these individuals would not necessarily be accessing services for health and wellbeing support.
The participants also wanted to see a visible link between social services and sexual health services with a more proactive role taken by NHS staff. All the participants agreed that they could get the information they needed from their social worker but some felt that their social workers had too many other priorities and that the responsibility should fall upon NHS staff in general practices and sexual health services to actively direct them to the correct services. Some participants mentioned a recent drop in service that had been started at Cheshire West and Chester Council but they spoke of a lack of NHS engagement with the service which was interpreted as disinterest.

The clear consensus from the focus group participants was that they wanted to see involvement from both sexual health staff and from senior level council staff in the delivery of the services they received; and a lack of an open and visible level of involvement was interpreted negatively by the participants. They spoke of often being “let down” in their home and family life and a perceived lack of interest and involvement from service providers was linked by one participant to this notion of someone letting them down.
they’d say oh yea we went to this work shop and you know the kids really enjoyed it or the young adults really enjoyed it, you’d gain a lot more. Than just sitting behind a desk saying that’s where the money’s going to.

**P1:** We are like essentially a social services class, children in care family. You know and we all sit together, we all go to the meetings together d’you know what I mean. We are one big Cheshire family, people in care because we’ve been either let down by our families or stuff like that. So I think from a very young age there needs to be a service that is sensitive, that applies for all children and young adults.

Some of the participants also expressed quite a strong lack of faith in the NHS as a whole and, although these sentiments were not universal, they had quite a significant impact on the outlook of some of the participants. In general, these attitudes were linked to particularly negative experiences both of sexual health services and other NHS services. Interestingly, these attitudes were not necessarily associated with general practice, and those participants who expressed a lack of faith in the NHS still held positive attitudes towards their GP. There was a good general understanding of the commissioning of services and role of cost-effectiveness in NHS decision making, but the participants were particularly critical of what one participant described as a “text book attitude” which was linked to previous interpretations of the service as impersonal.

**P3:** Honestly I’ve got no trust in the NHS anymore.

**P1:** That’s where the whole like, I’m gonna sue the NHS comes from. Whereas if the NHS went in a totally different way, mannerism about the way they approach things and the way they change their mannerisms and that I think it would be a lot better. I think it would save the NHS quite a lot of money.

**P1:** Yeah, I think qualifications and PhDs and doctors and all this, doesn’t matter about what paper work you’ve got, it’s about not following text book and taking a risk. Because by doing that it saves the NHS a lot of money in the long run because if they actually send them for proper tests and look into things further it solves the problem a lot quicker and it stops money going out, being wasted.

The focus group participants discussed what they thought should be a “Loud and Proud” approach to sexual health promotion. They wanted promotion of sexual health services to be public with information available in a range of public venues such as shops, libraries, job centres, schools and colleges. The participants were particularly influenced by the Channel 4 television programme “Embarrassing Bodies” and proposed the idea of mobile units which provided sexual health services and promotion in town and city centres and likened these to similar units they had seen for blood donation and cancer screening.

**P2:** Even in the local shop windows just a little poster, something to say there’s a clinic nearby, opening times are such and such, could make a big difference.

**P1:** The local schools, the local libraries, the colleges...The places where people go on a day to day basis, council offices, supermarkets... schools, colleges, the lot.

**P1:** I think that instead of being quite quiet, I think they should be proud and loud about it. I honestly do think, because I’m the type of young person that would go out billboards, tops on saying sexual health clinic that way...

**P1:** Yeah, like Embarrassing Bodies. They just park the vans up and they go and stream round the whole town and people are like, you know they offer them coffee, they offer them teas, they’re dead relaxed, do you know what I mean?

**P3:** They do it in local Tesco down the road, a mobile cancer Clatterbridge unit; it sits right in the middle of town so it’s like

**P1:** Like Give Blood, like those kind of things

**P1:** Yeah and they have those big trucks and just slap bang them in the middle of the civic halls and I think that’s a good idea, yeah.
Participants suggested that promotional materials needed to be bright and bold, and likened sexual health promotion to the advertising of sales in local shops and the sale of goods like chocolate and cereal. One participant also proposed the use of a mobile phone application as a quick and easy way to access clinic opening times.

**P1:** Bright, in your face, stands out ‘cos then you think “ooh”, like kids with cornflake packets or cereal…if it looks good people will pick it up. It’s about in your face, big, bold, bright, “Hello, I’m the sexual health clinic” and I’m here. Instead of being the typical NHS, blue...

**P4:** Cos you can just get it up on your phone cos like quite a lot of people have got smart phones now and that so you know you can just go on the internet and er you know just get the information off there. Maybe an app or something..., just like you know you’re really basic app of you know you put in your postcode or your town and it comes up with you know ....it tells you where your closest clinic is and obviously the times and days that it’s open obviously for the different ages and you know obviously on some days they’ll go well you know Fridays appointments are only for you know implants and you know removals of them you know just like you know just letting them know.
9. FURTHER INSIGHTS INTO ‘SELDOM-HEARD’ GROUPS: GYPSY AND TRAVELLER POPULATION

Box 9.1 Key findings – Gypsy and Traveller population

- Amongst Gypsy and Travellers, GPs are often seen as trusted individuals and would be the first contact for many health problems. Midwives and health visitors are also generally well-regarded amongst women in the community;
- There is a great importance in seeing a doctor of the same gender as the patient, particularly for women, and some women do not have the confidence to insist. Building up of trust with a GP and consistency of care is also important;
- Some women from the Traveller community feel uncomfortable when reception staff ask the reason for their visit. This is also the case when pharmacists use names and addresses in the pharmacy when dispensing medication;
- Women in the Gypsy and Traveller community generally tend not to have sex before they are married and some do not know about contraception until they are married. This knowledge and the knowledge of sexual health services tends to vary with age. Sexual health clinics are often seen as “dirty”, as sex and sexual health are very private;
- There is often a basic lack of knowledge and understanding about sex as well as sexual health. A lack of knowledge about the basics can cause problems when explaining a medical condition to a health professional;
- Sexual health is often viewed as less of a priority to some than other health or wellbeing concerns for members of the Gypsy and Traveller community.

Background

There is little wide-scale research on the health of the Gypsy and Traveller community in the UK, although there are some small-scale, local, descriptive studies. Studies that have been conducted suggest that health problems within the Gypsy and Traveller community are worse than in the rest of the population. An epidemiological survey based in the UK compared the health of the Gypsy and Traveller community with that of the settled community, matching individuals to a non-Traveller sample drawn from across different socioeconomic and ethnic backgrounds. It confirmed that individuals from the Gypsy and Traveller community have poorer health than comparable non-Traveller populations, particularly relating to long-term limiting health conditions (Parry et al., 2007). Qualitative research revealed that cultural beliefs and attitudes, such as stoicism, fatalism, lack of knowledge, fear and perceiving illness as “normal”, effect health related behaviours (Van Cleemput et al., 2007).

Some subjects are considered taboo to discuss amongst the Gypsy and Traveller population. A study investigating cultural influences on health by interviewing Traveller women found that the subject of personal health and hygiene was embarrassing, dirty and shameful and the study went on to suggest that this may have an impact on breastfeeding rates within the community (Dion, 2008). Sexual health can be an embarrassing area for discussion in the general population (Scoular, 2001), and this appears to be amplified in the Gypsy and Traveller population.
For the first time in 2011, Gypsy and Traveller was included in the census question on ethnicity. In England, 54,895 individuals self-identified as Gypsy and Traveller, with 4,147 in the north west of England, 213 in Cheshire West and Chester and 36 in Weaver Vale electoral ward (ONS, 2011).

Twice a year, Cheshire West and Chester conduct a count of Gypsy and Traveller caravans. The count records the number of caravans on socially rented sites, privately owned sites, unauthorised developments of land and unauthorised roadside encampments (DORIC online, 2013).

Table 9.1 Gypsy and Traveller caravan count, January 2013

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<tr>
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<th>Authorised sites (with planning permission)</th>
<th>Unauthorised sites (without planning permission)</th>
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<td></td>
<td>Socially rented caravans</td>
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<td>Cheshire West and Chester</td>
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<td>England</td>
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<td>9102</td>
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Source: Communities and Local Government, Gypsy and Traveller Caravans Count, DORIC online, Cheshire West and Chester Council

The caravan count recorded 105 private caravans and ten on unauthorised sites in Cheshire West and Chester (figure 9.1).

However, the census ethnicity data is likely to underestimate the numbers of Gypsy and Travellers in the population due to lowered levels of completion. In addition, caravan count data do not take account of Gypsy and Travellers living in regular housing rather than caravans, and specifically counts both traditional Gypsies and Travellers and members of non-traditional New Traveller groups (DORIC online, 2013).

Local engagement with the Gypsy and Traveller population

In 2008, Western Cheshire PCT, with some collaboration from Central and Eastern PCT, conducted health promotion work within the Gypsy and Traveller community in preparation for the introduction of the HPV vaccination programme. The culmination of the work was the delivery of an agreed presentation to key individuals in the Gypsy and Traveller community. In preparation for this, meetings were held with key stakeholders and local community organisations, to ensure and agree that its content was appropriate. The aim of the session was to dispel myths regarding the vaccine and HPV itself. A key male from the community agreed to act as a peer educator to other men and engaged them in understanding the dangers of the disease and the benefits of the vaccine. Unfortunately, the number of women coming forward for the vaccine was low. However, the project was deemed a successful method for engaging male Travellers in health promotion (personal communication, Nicola Matthias, formerly of Western Cheshire PCT).

A partnership was established in 2012 and is continuing to develop between public agencies and voluntary agencies in Cheshire, to engage with the Gypsy and Traveller population on the subject of health. In March 2013, a health event for Traveller women was organised and held in Ellesmere Port. The event was well attended by 12 Traveller women from across Cheshire on a day when weather conditions were poor. On the day, there were representatives from: Family Learning, maternity services, sexual health, iTan (a mobile cancer awareness service), MacMillan, Wirral Immunisation, the Fire Service, Police, Equality and Diversity representatives from various organisations, Irish Community Care Merseyside and Cheshire West and Chester Gypsy and Traveller liaison. Although in general, the
Traveller women rated the day well, sexual health was rated with one star only. However, this is the first time this type of event has been run and sexual health can be a taboo subject (Cheshire and Wirral Partnership NHS Trust, 2013).

**Findings**

Contact was made with *Cheshire Gypsy and Travellers Voice*, a support organisation based in mid-Cheshire, offering advocacy and advisory services to Gypsies and Travellers across Cheshire, Halton and Warrington. A meeting was arranged with representatives from the Gypsy and Traveller community to discuss sexual health issues. Following advice from *Cheshire Gypsy and Travellers Voice*, the interview guide was “toned down” in terms of direct references to sex and sexual health and made more general than specific questions about individuals’ experiences. The questionnaire aimed to give a general impression of how sexual health is viewed in the Gypsy and Traveller community.

The interviews were semi-structured and endeavoured to gain insight into knowledge of sexual health services, barriers in access to services, awareness of sexual health issues, improving sexual health services, looking after health and pregnancy/fertility issues amongst the Gypsy and Traveller community. The interview guides were designed so that any other issues that were brought up could also be discussed.

The discussion brought up a number of themes on analysis of the data and these were:

- The role of the general practitioner;
- Barriers to accessing sexual health services;
- Lack of knowledge of sexual health and sex;
- Gender and age differences within the community;
- Sex before marriage;
- Privacy and trust;
- Health professionals/training opportunities;
- Other issues, including: concerns about hate crime, other diseases, maternity and fertility.

These themes have been synthesised in the results section below.

**Data caveat:** Members of the Gypsy and Traveller community tend to be very private and reserved about sex and sexual health. As such, we did not get a large sample of people to talk to about their knowledge of services and sexual health. Caution needs to be taken when interpreting the information gathered in these interviews and note that although these are useful findings, they cannot necessarily be extrapolated to all individuals from the Gypsy and Traveller community within or outside the Cheshire region.

Amongst Gypsy and Travellers, general practitioners (GPs) are seen as trusted individuals and would be the first contact for many health problems. Additionally, midwives and health visitors are also generally well-regarded amongst women in the Gypsy and Traveller community.

"I think they’re just seen as the be all and end all to everything..."

For women, it is often important that the doctor they see is a female doctor. It was identified that some women from the Gypsy and Traveller community feel uncomfortable when reception staff ask the reason for their visit:

"The receptionist to be honest with you because the receptionist wants to discuss your business in front of the whole complete place and when you ask to go and see a woman doctor for example, ‘why do you need to see her, what’s your symptoms, what’s your problem?’ and you’re like, well I just want to see a doctor I don’t want to tell you..."
Additionally, concerns regarding privacy within pharmacies when collecting prescriptions. This is tied in to concerns regarding prejudice and the potential for hate crime against the community; there are concerns that revealing names and addresses in public (such as in a pharmacy when picking up medication) may lead to hate crime that is already directed at other communities:

“So to be honest with you with what’s going on at the present moment with hate crime…it’s only a matter of time, I feel, before it hits the Gypsy Traveller community and if you’ve got people saying “oh [name] from the caravan park” and then when I go out on the street, they go oh yeah, she’s the one from the caravan park, do you know what I mean?”

“Pharmacies, cos pharmacies is another one ‘is it a prescription for whatever, lives at caravan park?’ Well I don’t want to know, I don’t want everybody to know I live on a caravan park, do you know what I mean? Or whatever their address is, so they shout the address out when there’s a big queue.”

As found in previous health research amongst this population, women generally tend not to have sex before they are married and some do not know about issues such as contraception until they are married:

“…cos a lot of the girls don’t have sex before they get married so when you talk about the pill and things like that, they don’t even know about them till they get married some of them.”

There are some differences in attitudes depending on age in the experience of the interviewees; older generations may not necessarily be aware that there are specific clinics for sexual health that they can visit. Some younger women do have an awareness of sex/contraception from the television or other media sources, or from their friends. The younger women may not use sexual health specific services even if they are aware of them. One possible reason for not accessing services is that they are seen by some as “dirty”.

“I think the younger people wouldn’t go [to a specialist clinic] because one, 99.9% of them don’t have sex before marriage, girls we’re talking about, don’t have sex before marriage anyway but they’re more aware that there’s things out there because they see it on the television, speak to friends, they get a lot more information than the ones that was probably maybe in their 40s to 50s.”

For some members of the Gypsy and Traveller community, there is a basic lack of knowledge and understanding about sex as well as sexual health. A lack of knowledge of the basics can cause problems when explaining a medical condition to a health professional. If a patient does not have the basic knowledge about contraception or sexually transmitted diseases and is unable to communicate the symptoms, either through lack of knowledge or through embarrassment in some cases, it can be a significant barrier to accessing services:

“How do you tell somebody what’s wrong with you, if you don’t know what’s wrong with you?”

There was an acknowledgement in the interviews that building up trust with a health professional, such as a GP, does occur and is very important, as is consistency of care; seeing the same GP each time. There is a great importance in seeing a doctor of the same gender as the patient, particularly for women, and having the confidence to insist on seeing a female doctor if needed.

“...other people tend to shy away from it and go well if you haven’t got a woman it’s okay and they end up going seeing somebody about a headache for example, or you know, some other random thing...”

“Erm maybe how to start the conversation, people might not, you know, there’s something wrong with me but I don’t know what it is or there’s something doesn’t feel right but I don’t know what it is. Some doctors are quite good and if they know the patient they’re fine with it.”

One of the main themes to come out of the interviews was that there were age and gender differences in attitudes towards health. As mentioned previously, amongst women from the Gypsy and Traveller community, there is often a preference for a female doctor. There was an acknowledgement that women over 40 were less likely to discuss
issues such as sexual health or other women’s health related matters with family and friends. However, younger women were seen as more likely to ask their mothers or friends for advice about embarrassing subjects.

As is discussed in the wider literature, the interviews discussed a reluctance of men from the Gypsy and Traveller community to use medical services unless very seriously ill, particularly younger men. Possible reasons for this are a fear of uncovering an incurable illness or taking the time off work to attend, as many men tend to be self-employed. This extends to sexual health services as well in the experience of the interviewees. There appears to be a lack of understanding about sexual health amongst men as well as women in some members of the community. However, older men tend to be more likely to seek help for medical conditions than younger ones, particularly if they have experienced a life-threatening event, such as a heart attack.

“Yeah, they would talk more to family or friends. But if it’s a girl that’s got the problem they would talk to the girl, if it was a boy they would talk to a boy. But I think there’s a lack of understanding with boys not realising they can catch all these…”

“…but I think the time’s changing to be honest with you and the younger ones are asking more questions or saying can you have a look at this, can you have a, what do you think of this?”

“…there’s a lack of understanding in the men as well as the women.”

Sexual health can be seen as less of a priority to some people within the Gypsy and Traveller community than other health or wellbeing concerns. Caring for more life-threatening conditions or for elderly family can be viewed as more important. Sexually transmitted infections are not necessarily causing immediate problems and are, therefore, less of a priority than issues that need more immediate attention. Additionally, younger women in particular may not see sexual health as an issue for them, with so many not having sex before they are married.

“There’s other things that are more important to be honest because on the other hand, if my parents were dying they wouldn’t go into a nursing home or a care home or wherever, they’d be brought home…it’s like even when someone’s dying from cancer or such a wasting disease like that, they come home and you see them going through every stage of it and you go through it with them. So I think health as a if you’re fit and healthy then that’s all that matters cos people have had chlamydia for years and nobody’s known they’ve had it no matter who you are or where you’re from but they’ve managed to live a healthy life according to them, do you know what I mean?

It was suggested that when approaching young men from the Gypsy and Traveller community health professionals need to be careful not to be judgemental when dealing with matters of sexual health. As with the preference for seeing female doctors for women, it was suggested that encouraging young men to use sexual health services would be more successful if done by another male:

“…how you would approach it I really, really don’t know because I think if you as a woman went to speak to them I think it would be a bit, they’d fob you off and give you a load of wives tale stories if you like but I think if your colleague went who was the same age as you or, do you know what I mean? I think he would get more joy, but it’s how you approach people because if you say come on we’re taking you for a test because we think you’ve got some form of sexually transmitted disease they’d be like who do you think you’re talking to, what’s your problem? But then if you got through the point of explaining how you get it, why you get it, it doesn’t have to be in-depth, it can just be a quick overview and then we’re doing free testing.”

Possibly one of the most important things to acknowledge about the Gypsy and Traveller community is that they are not a homogeneous group; everyone is different in what they will discuss and what they know regarding health in general and sexual health in particular and it is important not to over-generalise.

[124]
“...Some people will talk about it quite openly and you know as long as it’s a group of women it’s fine, others are like not telling her my dirty washing kind of thing and then you’ve got some that they have to be ill before they say look what do you think of this or what’s your opinion of it. I think that just depends on the person to tell you the truth what the person is, I can’t answer that one...”

Finally, there were misunderstandings with regards to health/STIs, which also need to be addressed:

“Yeah because I’m [age] and I only learned that I could catch hepatitis C by sharing a razor; I always thought you caught that by sex, do you know what I mean?”
10. SERVICE MAPPING AND AUDIT

Box 10.1 Key findings – service mapping and audit

- Community sexual health provision in Vale Royal is currently very comprehensive;
- In general, sexual health services are concentrated around those areas of highest deprivation;
- All sexual health services in Vale Royal offer free condoms, emergency and non-emergency contraception and chlamydia testing;
- All clinics operate a specific clinic for young people;
- Availability for testing for STIs other than chlamydia is fair, with testing (including HIV tests) offered at three sites: Leighton Centre for Sexual Health, the sexual health clinics provided by Leighton Centre for Sexual Health at Victoria Infirmary Northwich, and Winsford Sexual Health Clinic;
- All clinics reported that they held sessions that were fully booked or booked to capacity; at Leighton Centre for Sexual Health and Winsford, all weekly sessions were full to capacity;
- There is no community sexual health service provision in Vale Royal on a Friday or over the weekends. Leighton Centre for Sexual Health is the only service which provides morning clinics;
- The majority of pharmacists who completed the audit provided emergency contraception and free condoms. Other sexual health service provision was low, with seven pharmacies (out of 21) providing non-emergency contraception and two offering chlamydia testing;
- Two thirds of the pharmacies reported that staff had received some form of sexual health or contraception training.

Map 10.1 shows the location of all sexual health services including contraception clinics, sexual health clinics and pharmacies in the Vale Royal area. Most services are located in the heavily populated areas of Northwich and Winsford. Map 10.2 shows the location of all sexual health services mapped with Index of Multiple Deprivation (IMD) score. In general sexual health services are concentrated around those areas of highest deprivation with very few services outside of these areas.
Map 10.1 Sexual Health Service Locations, Vale Royal

[Image of a map showing sexual health service locations in Vale Royal, Cheshire]
Map 10.2 IMD score with sexual health service locations, Vale Royal
Figure 10.1 shows the provision of sexual health services in Vale Royal (a full breakdown is available in table 10.1 below). All sexual health services in Vale Royal offer free condoms, emergency and non-emergency contraception and chlamydia testing. All clinics operate a specific clinic for young people. Availability of testing for sexually transmitted infections other than chlamydia is fair, with testing offered at three sites; the Leighton Centre for Sexual Health, the sexual health clinic at Victoria Infirmary Northwich, and Winsford Sexual Health Clinic. HIV testing is offered at the same two clinics, with the Leighton Centre for Sexual Health providing specialist HIV treatment and care.

Figure 10.1 Sexual Health Service Provision, Vale Royal

All clinics reported that they held sessions that were fully booked or full to capacity and both Winsford Sexual Health Clinic and the Leighton Centre for Sexual Health reported that all weekly sessions were full to capacity. The universal consensus across clinics was that they would never turn a client away, but would always find an alternative time or offer an appointment.

Staffing levels for Vale Royal community sexual health clinics

Figures 10.2 – 10.4 show a breakdown of staffing levels for sexual health services in Vale Royal. In total there are 37 NHS professionals involved in the provision of sexual health services in Vale Royal. Excluding services provided by Leighton Centre for Sexual Health, there are ten sexual health nurses providing sexual healthcare in the community, a rate of 0.17 per 1,000 GP registered adult population (aged 15-59) and 6 doctors, a rate of 0.1 per 1,000 GP registered adult population.
Figure 10.2 Sexual health service staffing levels for Vale Royal (wte)

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Staffing levels for Vale Royal Leighton Centre for Sexual Health

Figure 10.3 Sexual health service staffing levels for Leighton Centre for Sexual Health

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Figure 10.4 Sexual Health Staffing levels by clinic, Vale Royal

Leighton Centre for Sexual Health
Northwich General Contraception Clinic
Northwich General Contraception Clinic
Northwich Young People's Contraception Clinic
Wharton Contraception Clinic
Winsford Young People's Clinic
Winsford Sexual Health Clinic
Winsford General Clinic

Nurse  Nurse Practitioner/Health Advisor  GP  Other

[130] Sexual Health Needs Assessment – Vale Royal, Cheshire
Community Pharmacies

There are 24 community pharmacies in Vale Royal (for pharmacy locations, see map 10.1). Twenty one pharmacies provided data for the audit, of which twenty recorded some level of sexual health provision. Figure 10.5 shows the breakdown of sexual health provision for responding pharmacies. The majority (17/21) provided emergency contraception and fifteen provided free condoms. Provision of other sexual health services was low with seven pharmacies providing non-emergency contraception and two offering chlamydia testing. There was no community pharmacy provision of long acting reversible contraception (LARC) in Vale Royal. For a full breakdown of community pharmacy sexual health service provision see table 10.2.

Figure 10.5 Sexual health service provision at community pharmacies, Vale Royal

Fourteen pharmacies reported that staff had received some form of specific sexual health or contraception training. Twelve out of the seventeen pharmacies providing emergency contraception reported specific EHC training, a further two pharmacies had staff trained in EHC but were not currently providing it and one pharmacy recorded that EHC provision had stopped in March 2013 as existing staff were not yet trained.

Figure 10.6 (below) shows the opening times of community sexual health services within Vale Royal, this includes GUM services provision at the Centre for Sexual Health and Leighton Hospital which sits outside of the Vale Royal boundaries. Excluding Leighton Centre for Sexual Health there are six services operating within Vale Royal CCG including two young people’s clinics. All services are based within the Northwich and Winsford areas. There is no community sexual health service provision on in Vale Royal on a Friday afternoon or over the weekends. The Centre for Sexual Health at Leighton Hospital is the only service which provides morning clinics. Young people’s clinics are open for three and a half hours per week. Evening services (after 5pm) are available three nights per week.
**Figure 10.6 Community sexual health and GUM service opening times, Vale Royal**

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- Winsford General Clinic
- Winsford Sexual Health Clinic
- Winsford Young People’s Clinic
- Wharton Primary Health Care
- Northwich Young People’s Contraception Clinic
- Northwich General Contraception Clinic
- Northwich Sexual Health Clinic
- Leighton Centre for Sexual Health
Table 10.1 Community Sexual Health and GUM service provision, Vale Royal

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<td>The Co-operative Pharmacy Winsford</td>
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<td>Ponda's Chemists Ltd Winsford</td>
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<tr>
<td>The Co-operative Pharmacy Wharton</td>
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<tr>
<td>David Stearne Pharmacy Winsford</td>
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<td></td>
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<td></td>
<td>No data</td>
</tr>
</tbody>
</table>
11. RECOMMENDATIONS

General recommendations

11.1 Sexual service provision in Vale Royal currently operates on several different footprints with GUM and CaSH service clinics operating separately. Sexual Health services in General Practice do not currently have the same contract as Cheshire West and Chester Unitary Authority as a whole and are still operating on a Locally Enhanced Service (LES) Specification agreed by the former Central and Eastern Cheshire Primary Care Trust. Current models should be reviewed to ensure equitable service provision across Cheshire West and Chester including bringing together General Practices under a single LES agreement and linking CaSH clinics with the existing integrated sexual health service operating across Cheshire West and Chester.

11.2 Where people are accessing sexual health services, communication between patient, health care professional and reception staff needs to be clear. It must be made clear to patients exactly why a sexual health history is being taken, why personal questions need to be asked and why reception staff may be asking the reason for attending (to allocate an appointment to the right health care professional). In turn, reception staff need to be understanding when patients do not want to share that information or when they request a particular gender of doctor and training in this area must be reviewed regularly, especially when members of staff change.

11.3 Whilst the term “family planning” is one that is recognised, there is some level of assumption as to what the service offers and may put people off using it for sexual health purposes. In contrast, there is also concern that naming a service “sexual health” may also put people off using the service as it draws attention to why they are attending. Discuss and consider the naming of the services and what works best locally.

11.4 Whilst overall knowledge of STIs was good in the general population survey, there were a lot of “don’t know” responses in the HIV knowledge section. Some general “myth busting” HIV promotion would be useful to increase knowledge of HIV, HIV transmission and HIV treatment and care.

11.5 There were clear variations in levels of contraception use reported in the general and service user surveys. Secondary and survey data suggests that condoms are a commonly used method of contraception particularly among young males. A condom distribution scheme would be beneficial in widening access to contraception across Vale Royal.

11.6 Most people are willing to travel within their locality for sexual health and contraception services showing the value of local services; it is important that services continue to be offered where local people can access them at times that are convenient.

11.7 Focus groups conducted with young college people suggest that there is a gap in sex and relationship education, particularly in High Schools, and knowledge of methods of LARC and of where emergency contraception can be obtained needs to be promoted amongst young people. This can be done by widening and continuing research and interventions currently being undertaken by Northwich and Rural Area Partnership board to engage with young people.

11.8 A large number people found out about the sexual health service they were visiting through the internet. It is important for all information on websites is or continues to be mobile phone browser friendly, attractive,
useful and up-to-date. It would be useful for potential new service users to have an explanation of what to expect when they visit for a sexual health check-up to help alleviate any anxiety about attending with local information about each clinic’s processes to dispel myths and prepare the service user. Social media such as Facebook, Twitter and YouTube could be used to promote and supplement this information.

11.9 Questionnaire participants identified that it was difficult to talk pharmacists about sexual health matters. Research has shown that pharmacists are seen as drug experts but not experts in health, but recognises that there is a role for community pharmacists in delivering public health services (Saramunee K, et al., in press). Improved communication of pharmacy based sexual health services and regular accredited training updates for pharmacists could increase the role of community pharmacies in Vale Royal.

11.10 More females access sexual health services at Leighton Hospital than males and it was mostly females who completed the service user and the general sexual health surveys. It would be useful to focus on and try and elicit the views of men in the area particularly heterosexual men and men over the age of 25. Strong links with other clinics who have a higher volume of men using sexual health services, would be highly beneficial to share good practice, concerns and evidence. Methods of engaging with men on sexual health matters will need to be considered for example men attending contraception services to obtain condoms would be a good opportunity to promote safer sex messages.

11.11 As this sexual health needs assessment was focussed on the population aged 16 to 60 years, it is important to conduct a similar piece of work specifically for young people which builds upon the interventions already taking place in the Vale Royal area.

Recommendations following consultation with MSM/trans population

11.12 Consider increasing the number of outreach clinic hours at Northwich Sauna from monthly to weekly clinics and introduce point of care HIV testing to help reduce the number of late HIV diagnoses and the risk of onward transmission.

11.13 Facilitate the development of a support group in Vale Royal, specifically for trans people to reduce isolation and improve mental health. Although the focus would not be on sex, a support group would provide opportunities for sexual health promotion and discussion. The space for the meeting should include private changing rooms and extra time for changing to enable group members to feel comfortable.

11.14 Continue health promotion and sexual health outreach work (including point of care testing in order to reduce late HIV diagnoses) at the sauna in order to reach people who would not otherwise seek testing and treatment services (for example MSM who identify as heterosexual). Improve health promotion boards at the sauna and place health promotion materials more prominently.

11.15 Increase health promotion and targeted outreach work amongst MSM who identify as heterosexual, and amongst trans people by collaborating further with BPCNW who already engage with service users at Northwich sauna and other locations. Investigate where other organisations in other regions are already successfully engaging with these two “higher risk” groups.
11.16 Further promotion of the use of condoms to prevent HIV and STI transmission at Northwich Sauna, to reach harder-to-reach MSM (such as those who identify as heterosexual) and more generally, for instance at LGBT groups in colleges.

11.17 Ensure there is linked partnership working across Cheshire West and Chester Council and the NHS. Isolation and mental-ill health can impact on sexual health and sexual risk taking. Wider support for the sexual health and wellbeing of LGBT people should lead to improvement in sexual health.

11.18 Ensure sexual orientation is included on all equality monitoring forms alongside questions about other protected characteristics. Analyse data to assess whether services are attracting members of LGBT communities and to identify gaps and trends. Ensure staff understand the importance of these questions and how this data can improve patient outcomes. Refer to the guidance produced by NHS North West and The Lesbian & Gay Foundation: www.lgf.org.uk/som

**Recommendations following consultation with adults with learning disabilities**

11.19 Commission good quality relationships and sexual health training, which is person-centred with members of staff with the skills to work with patients who have learning disabilities.

11.20 Recognise that parents/carers may have a lack of knowledge and confidence to discuss sexual health. Appropriate relationship and sex education needs to encompass not only organisations offering sexual health services, but also generalised services (e.g. GP, social services, accommodation/support workers), the service user and the service user’s parents/carers. Sex and relationship education should be universal but individualised to take into account varying understanding and meaning of sexual health and sex from person to person. SRE should cover knowledge of sex, to dealing with relationships, sexuality, contraception, sexually transmitted infections, pregnancy, personal safety and recognising abuse.

11.21 Specific training is needed for sexual health service staff on consent to screening, treatment and contraception for adults with learning disabilities.

11.22 General practitioners are seen as a key source of advice on sexual health matters for adults with learning disabilities. GPs need to continue to ensure that they recognise individual sexual health needs and allow for this in the time given in appointments.

11.23 Clear pathways between the patient and GP services, sexual health services and support workers/social workers need to be established in order to deliver sexual health education, training and services in a joined up way to individuals with a learning disability in Vale Royal.

11.24 Consider the opportunities for sexual health promotion where adults and young people with a learning disability will be able to access it and in a format in which it can easily be understood, such as in day services, community services and with the GP.
Recommendations following consultation with care leavers

11.25 Develop staff awareness of the complex emotional and behavioural needs of those young people who have been looked after to develop an open and sensitive sexual health service. Increase awareness of how to respond to recurrent or extreme behaviour from young people.

11.26 Create visible and structured links between social services and sexual health clinics including appropriate signposting to services for looked after young people who are new to the area, tailored awareness raising events as part of leaving care programme, and regular presence at council drop-in sessions.

11.27 Increased availability of information about sexual health services in locations which ensure maximum visibility for young people leaving care including supported accommodation, care homes and council offices.

11.28 Develop “loud and proud” promotion through bold, colourful and public promotion materials and activities which dispel embarrassment about sexual health issues.

11.29 Consider adaptations the clinic environment to create a calming and positive experience. Suggestions include reducing levels of paperwork and developing alternatives for those with learning difficulties and creating a waiting room environment that is similar to primary care. Participants described the primary care waiting room environment as less clinical and more calming and mentioned practical changes such as avoiding white and blue paint colours, having lower lighting and calming focal points such as fish tanks.

11.30 Address the negative attitudes of some young people leaving care towards the NHS by personalising routine aspects of the consultation process. Build upon care leaver’s positive attitudes towards their GPs by developing links between community, GUM and primary care that are easy for patients to navigate.

11.31 It was beyond the scope of this study to consider the sexual health needs of looked after children particularly those aged between 13 and 16 years. The sexual health needs of looked after children in Vale Royal are unexplored and this group are at particular risk of sexual ill health and unplanned pregnancy. Consultation work with young looked after children by an organisation with links and specialised training to talk with potentially vulnerable young people would be ideal.

Recommendations following consultation with the Gypsy and Traveller population

11.32 Although cultural awareness exists in places, training opportunities and refreshers for health professionals and reception staff in primary care and pharmacy will be highly beneficial. Training needs to include the following:

- Awareness of likely lack of knowledge about sexual health (patient may not know the words to communicate what is wrong), and possible lack of willingness to discuss sexual health through embarrassment, requiring extra patience and awareness at first contact and at appointments.
- Making it clear to patients why reception staff are asking for medical details. Training in re-wording how these questions are asked. This would benefit all patients but in particular individuals from the Gypsy and Traveller community.
- Making reception staff aware that patients may lack the confidence to ask for or insist on seeing a female doctor/nurse and to make sure that patients are aware of when a female doctor or nurse is available.
• Increased sensitivity to privacy needs to reduce concerns about hate crime or prejudice; staff in primary care and in pharmacy need to be able to verify identity without revealing names and addresses in public.

11.33 Men in the community do not necessarily prioritise their health and basic health promotion is needed that is both brief and non-judgemental. Promotion should include visiting doctors and dentists, sexual health, spotting signs of cancer, heart disease, breathing problems and mental health and wellbeing.

11.34 Health promotion with women needs to be conducted within the context of other health concerns. Basic information on contraception, maternity, fertility, breast care could be delivered together. Further information could be given at this point on how to start a conversation with their doctor about sensitive subjects.

11.35 Further work needs to be conducted looking at sexual health in the wider context of health to gain a greater understanding of the needs of the local Gypsy and Traveller community. This should take the form of discussions or one-to-one interviews rather than group work. This future work should take place over an extended time in order to gain the trust of the community and for the researcher to get an accurate view of health needs within the context of particular social and cultural constructs.

**Key themes arising from the Sexual Health Needs Assessment**

Boxes 11.6 – 11.9 show summaries of the key themes that arose across the course of the needs assessment process. The summaries relate to key groups where further actions require consideration. Recommendations and opportunities for further research/health promotion activity reflect the recommendations laid out in more detail earlier in chapter 11 and are designed to be a quick reference point. The opportunities for future research are based on findings in the primary and secondary research conducted as part of the needs assessment where further in-depth and more long-term research (which was outside the scope of this needs assessment) is considered beneficial to supplement this document.
## Box 11.6 Key themes arising from the Vale Royal Sexual Health Needs Assessment – actions and targets relating to the general population

<table>
<thead>
<tr>
<th>Key theme</th>
<th>Opportunities for health promotion/intervention</th>
<th>Other recommendations</th>
<th>Opportunities for research</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>General population</strong></td>
<td><strong>Young people aged 16 years and under</strong></td>
<td>Communications between patient, health care professional and reception staff needs to be clearer. It must be made clear why sexual history is being requested; Where people are accessing sexual health services through their GP, it needs to be made clear to patients why reception staff may be asking the reason for attendance. Reception staff need to be understanding and discreet when patients do not want to share that information or when they request a particular gender of doctor.</td>
<td>Specific sexual health needs assessment focusing specifically on these groups to assess service use and needs (known and unexplored).</td>
</tr>
<tr>
<td><strong>All population of Vale Royal</strong></td>
<td><strong>Communication in sexual health services; Communication in general practice.</strong></td>
<td>Make sure all information on websites is, or continues to be mobile phone browser friendly, attractive, useful and up to date; On websites and other literature, it would be useful for potential new service users to have an explanation of what to expect when they visit for a sexual health or contraception check to help alleviate any anxiety about attending. Make use of social media, such as Twitter, Facebook and YouTube to demystify STI screening and share information on local sexual health services; Some general “myth-busting” HIV health promotion would be useful to increase general levels of knowledge of HIV, HIV transmission and HIV treatment and care.</td>
<td></td>
</tr>
<tr>
<td><strong>HIV knowledge; Knowledge of local services and STI screening process</strong></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Key theme</td>
<td>Opportunities for health promotion/intervention</td>
<td>Other recommendations</td>
<td>Opportunities for research</td>
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<tr>
<td><strong>MSM/Trans</strong></td>
<td>Improve prominence of health promotion boards at Northwich Sauna; Introduce point of care testing for HIV at Northwich Sauna; Continue outreach work at Northwich Sauna between local voluntary services and Sexual Health Services; Continue to promote the use of condoms to prevent transmission of HIV and STIs both at Northwich Sauna and in outreach groups, and making use of social media where possible.</td>
<td>Consider increasing the number of outreach clinic hours at Northwich Sauna from monthly to weekly. Support the development of a support group in Vale Royal for trans people where the focus is away from sex but where opportunities for sexual health discussion and promotion can be conducted.</td>
<td>Further exploratory research into the sexual health needs of MSM who identify as heterosexual including research or finding examples of good practice in communication with these two groups. Further exploratory research into the sexual health needs of trans people.</td>
</tr>
<tr>
<td><strong>Men in seldom-heard groups</strong></td>
<td></td>
<td></td>
<td>Further exploratory research into the unexplored/unknown sexual health needs of men in the Gypsy and Traveller population</td>
</tr>
<tr>
<td>Gypsy and Traveller community</td>
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<td></td>
<td></td>
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<tr>
<td><strong>Heterosexual men</strong></td>
<td>Promote sexual health and contraception services to men – e.g. accessing men through men’s parenting groups at Children’s Centres/sports groups/event</td>
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Box 11.7 Key themes arising from the Vale Royal Sexual Health Needs Assessment – actions and targets relating specifically to men
### Box 11.8 Key themes arising from the Vale Royal Sexual Health Needs Assessment – actions and targets relating specifically to young people

<table>
<thead>
<tr>
<th>Young people</th>
<th>Key theme</th>
<th>Opportunities for health promotion/intervention</th>
<th>Other recommendations</th>
<th>Opportunities for research</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Teenage pregnancy/teenage parents</td>
<td></td>
<td>Work being done locally supporting young people must continue to establish reasons why levels of STIs are high and why rates of under 18 conceptions are falling by a smaller rate than nationally</td>
<td>Focus groups conducted with females in local colleges on teenage pregnancy and sex and relationships education was helpful. Consider extending this to help continue to create an evidence base and understand sexual health and attitudes to contraception and teenage pregnancy at a local level</td>
</tr>
<tr>
<td></td>
<td>Young people in the seldom-heard groups</td>
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<td></td>
<td>Some exploratory work across services (voluntary services, council liaison officers, health visitors/midwives, schools, youth groups) would be useful to look further into the possibility of rolling out health promotion and encouraging use of sexual health services</td>
</tr>
<tr>
<td></td>
<td>Gypsy and Traveller community</td>
<td>Health promotion already in existence in Cheshire West and Chester with young people in the Gypsy and Traveller community needs to be continued. This is particularly important for young males. Health promotion needs to be basic, brief, non-judgemental and within wider health promotion programmes</td>
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<tr>
<td></td>
<td>Care leavers/looked after children</td>
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<tr>
<td></td>
<td>Young people- general population</td>
<td>Make use of social media, such as Twitter, Facebook and You Tube to demystify STI screening and share information on local sexual health services</td>
<td>Consider working with colleges to improve the experience of young people with regards to sex and relationship education and knowledge of local contraception and sexual health issues</td>
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</tbody>
</table>
### Box 11.9 Key themes arising from the Vale Royal Sexual Health Needs Assessment – actions and targets relating specifically to seldom-heard groups

<table>
<thead>
<tr>
<th>Key theme</th>
<th>Opportunities for health promotion/intervention</th>
<th>Other recommendations</th>
<th>Opportunities for research</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>MSM</strong></td>
<td></td>
<td>See table 11.7 specifically on men</td>
<td>Further exploratory research into the unexplored/unknown sexual health needs of adults with learning disabilities (men and women) with both organisations, parents/carers and potential service users.</td>
</tr>
<tr>
<td><strong>Adults with learning disabilities</strong></td>
<td>Appropriate individualised sex education.</td>
<td>Ensure that within the service provision there are members of staff with the skills to work with patients who have learning disabilities. Form filling and paper work for adults with a learning disability should be kept to a minimum where possible and staff must be aware and understanding that there may be literacy problems.</td>
<td>Further, in depth research on the sexual health needs of looked after children needs to be conducted, particularly those aged 13 years plus. Consultation work with young looked after children by an organisation with links and specialise training to talk with potentially vulnerable young people would be idea. Consultation with stakeholders should also be elicited to ensure that the sexual health needs of looked after children and care leavers are covered in sexual health service planning.</td>
</tr>
<tr>
<td><strong>Seldom-heard groups</strong></td>
<td>Defined pathways for adults with learning disabilities to access sexual health information and services. Must also be well-known to carers/parents/social services</td>
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<tr>
<td><strong>Care leavers/looked after children</strong></td>
<td>Develop “loud and proud” promotion though bold, colourful and public promotion materials and activities which dispel embarrassment about sexual health services; Increased availability of information on local sexual health services in prominent locations, such as supported accommodation, care homes and council buildings</td>
<td>Create visible and structured links between social services and sexual health clinics, including signposting to services for looked after young people who are new to the area, tailored awareness raising events as part of leaving care programme. Form filling and paper work for looked after children and care leavers should be kept to a minimum where possible and staff must be aware and understanding that there may be literacy problems; Build upon care leavers’ positive attitudes towards their GPs by developing links between community, GUM and primary care that are easy for patients to navigate.</td>
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### Continued...

#### Gypsy and Traveller Population

Health promotion already in existence in Cheshire West and Chester with young people in the Gypsy and Traveller community needs to be continued. This is particularly important for males. Health promotion needs to be basic, brief, non-judgemental and within wider health promotion programmes. Any health promotion should be accessible to those individuals who may have low levels of literacy and who may be put off using services by form filling, letters and other written material.

Build on positive attitudes towards GPs and health visitors/midwives and relationships and links with local Gypsy and Traveller community services to develop links between the community and local community sexual health services and GUM services.

Training opportunities and refreshers for cultural awareness should be continued and knowledge kept up to date. Be continually aware in all aspects of care of Gypsy and Travellers, that traditional health information, including opening times and procedures for referral and communication (such as form filling, health promotional material, letters) may be putting people off using services.

Develop awareness in both medical and non-medical staff, and at community pharmacies, that privacy concerns may put people from the Gypsy and Traveller community from using services and that discretion and open explanation will enable service users to navigate health services more easily.

Continue local health events with Traveller women including a variety of health promotion activity, including sexual health.

Some exploratory work across services (voluntary services, council liaison officers, health visitors/midwives) would be useful to look further into the possibility of rolling out health promotion and encouraging use of sexual health services.

Further research needs to be conducted looking at sexual health in the wider context of health to gain a greater understanding of the needs of the local Gypsy and Traveller community, in the form of in-depth, one-to-one interviews. This should be done over an extended time, in order to gain trust and to get an accurate view of health needs.
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APPENDICES

For appendices, please see separate document at: www.cph.org.uk.
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